

OVERVIEW AND SCRUTINY BOARD Overview & Scrutiny Committee Agenda

Date Tuesday 3 March 2020

Time 6.00 pm

Venue Crompton Suite, Civic Centre, Oldham, West Street, Oldham, OL1 1NL

- Notes
1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Lori Hughes at least 24 hours in advance of the meeting.
 2. CONTACT OFFICER for this agenda is Lori Hughes Tel. 0161 770 5151 or email lori.hughes@oldham.gov.uk
 3. PUBLIC QUESTIONS - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Thursday, 27 February 2020.
 4. FILMING - The Council, members of the public and the press may record / film / photograph or broadcast this meeting when the public and the press are not lawfully excluded. Any member of the public who attends a meeting and objects to being filmed should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

Please note that anyone using recording equipment both audio and visual will not be permitted to leave the equipment in the room where a private meeting is held.

Recording and reporting the Council's meetings is subject to the law including the law of defamation, the Human Rights Act, the Data Protection Act and the law on public order offences.

MEMBERSHIP OF THE OVERVIEW AND SCRUTINY BOARD
Councillors McLaren (Chair), Taylor, Toor, Harkness, Jacques, Curley, Price and Surjan

Item No

1 Apologies For Absence

2 Declarations of Interest



To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

3 Urgent Business

Urgent business, if any, introduced by the Chair

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes of Previous Meeting (Pages 1 - 10)

The Minutes of the Overview and Scrutiny Board held on 21st January 2020 are attached for approval.

6 Minutes of the Performance and Value for Money Select Committee (Pages 11 - 20)

The minutes of the Performance and Value for Money Meeting held on 9 January 2020 are attached for noting.

7 GMCA Housing, Planning and Environment Overview and Scrutiny Committee (Pages 21 - 30)

The minutes of the GMCA Housing, Planning and Environment Overview and Scrutiny Committee held on 14 November 2019 are attached for noting.

8 GMCA Corporate Issues and Reform Overview and Scrutiny Committee (Pages 31 - 40)

The minutes of the GMCA Corporate Issues and Reform meeting held on 19 November 2019 are attached for noting.

9 The Virtual School (Pages 41 - 92)

10 Oldham Cares Commissioning Arrangements Update (Pages 93 - 98)

11 GM 2040 Delivery Plan and Transport Capital Programme - Annual Update (Pages 99 - 112)

12 GM's Clean Air Plan - Tackling Nitrogen Dioxide Exceedances at the Roadside - UPdate (Pages 113 - 120)

13 Council Motions (Pages 121 - 146)

14 Key Decision Document (Pages 147 - 158)

The Board is requested to note the latest Key Decision Document.

15 Overview and Scrutiny Board Work Programme (Pages 159 - 174)

The Board is requested to comment and note the Overview and Scrutiny Board Work Programme for the 2019/2020 Municipal Year.

16 General Exceptions and Urgent Decisions (Pages 175 - 176)

The Board is requested to note the decisions that have been taken under Rule 16 and 17 of the Council's Constitution (now Rule 13 and 14 following the Constitutional Amendments as agreed at Council on 8 January 2020) since the last meeting of the Overview and Scrutiny Board held on 21st January 2020.

If a detailed explanation is required and an officer is to attend the meeting to provide further information, please contact Constitutional Services by 12.00 noon on Friday, 28th February 2020.

17 Exclusion of the Press and Public

That, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

18 Oldham Opportunity Area Briefing - February 2020 (Pages 177 - 202)

19 Getting to Good Children's Improvement Update (Pages 203 - 214)

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OVERVIEW AND SCRUTINY BOARD
21/01/2020 at 6.00 pm

Present: Councillor McLaren (Chair)
Councillors Taylor, Toor, Jacques, Curley, Hamblett (Substitute),
Price and Surjan
Canon Jean Hurlston – Co-opted Member

Also in Attendance:

Brian Enright	Principal Regeneration Officer
Dr. Henri Giller	Independent Chair Oldham Safeguarding Adult Board
Subnum Hariff-Khan	Library and Information Manager
Andrew Hunt	Strategy Partnerships and Policy Manager
Sheena MacFarlane	Head of Libraries, Heritage & Arts
Anna da Silva	Project Director, Northern Roots
Andrew Sutherland	Director of Education and Early Years
Sian Walter-Browne	Principal Constitutional Services Officer

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Harkness.

2 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

3 **URGENT BUSINESS**

There were no items of urgent business received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the meeting of the Overview and Scrutiny Board held on 26th November 2019 be approved as a correct record.

6 **MINUTES OF THE HEALTH SCRUTINY COMMITTEE**

RESOLVED that the minutes of the Health Scrutiny Sub-Committee held on 3rd September 2019 be noted.

7 **UPDATE ON THE SEND INSPECTION RE-VISIT**

The Board gave consideration to a report of the Director of Education, Skills & Early Years which gave Members an update on the outcome of the SEND re-visit which took place on the week of September 26th, 2019. Due to the election there had been a delay in the final publication of the letter, and it had gone live to the public on December 23rd, 2019.

Members were informed that the Local Authority, together with the local Clinical Commissioning Group (CCG) ('Local Partnership') had responsibility under the Children and Families Act 2014 for an effective SEND provision.



An Inspection by Ofsted & the Care Quality Commission (CQC) in 2017 found that arrangements were not satisfactory and required the Council and CCG to co-produce with parents/carers a Written Statement of Action (WSOA) by 2 March 2018 on five recommendations.

In September 2019 an Ofsted/CQC re-visit took place and three of the five recommendations were signed off as completed. Two recommendations required further action, and these were being worked on at present. It was important to note that the revisit letter praised the Local Partnership in significantly taking forward all the recommendations, including the two outstanding recommendations. The report summarised the key points made in Ofsted CQC revisit and set out the strategy to take forward the remaining recommendations.

The Board were reminded that there were five areas in the original written statement of action. The inspection team said that sufficient progress had been made against three areas, with two remaining outstanding. Members noted there were many very positive comments and one of the key areas that had received positive commendation was leadership of change by the local partnership.

Robust processes had been put in place in respect of the remaining areas to ensure the necessary progress was made.

Members sought and received clarification on:

- Managed moves – if a young person had an EHCP, there would not be managed move. For those with SEN support, there would be monitoring and evaluation, and a move would only happen with the support of the family and young person. Occasionally, a short-term measure of a move of 2/3 days in a different environment was used. Among secondary schools, clusters had been set up and pastoral support was being provided.
- Improvement in ECHP's – 1200-1300 reviews were undertaken in 12 months by the schools. The Council was working closely with schools and SENCO's and all Plans should meet the required standards within 12 months.
- Increased exclusions at Key Stage 4 – some new Heads had started with a zero-tolerance policy, which had caused an upturn in the figures. This had now been resolved and the rates were back where they were expected to be.
- Minimising disruption caused by change – if the move was likely to be disruptive, it would be avoided. A move would only be used if it was appropriate in a particular case.

- Speech and language therapy – communication was a priority. Work was being undertaken with other organisations to avoid duplication, increase capacity and develop strategies. The best successes were where the family was totally engaged. A report on this would be brought to a future meeting.
- Support for parents and children with new languages – the Council was working with the Harmony Trust on immersion programmes and there was a lot of good work happening.
- Bringing those children permanently excluded back into the schools system – initially they would go to Kingsland and would then go back into school via the Fair Access Programme. Children would usually be back in school within 12 weeks.
- Does a named person have an overview of EHCP's – every family with an EHCP has a named Council officer to contact in addition to the SENCO. Quality control audits were now undertaken every month and a robust system was in place.
- Inconsistency between schools – much less than in 2017-18. There were around 8500 pupils with SEN support and schools were willing to share and learn. SENCO meetings had a very high percentage of attendance.

Members noted the progress that had been made and requested that an update be brought to the Board in January 2021.

RESOLVED that:

1. The Overview and Scrutiny Board commended the Local Partnership for their efforts made between 2017- 2019 which had resulted in a positive Ofsted re-visit letter that commended the transformational changes and improvement in outcomes achieved over the two years
2. The Overview and Scrutiny Board requested an update report in January 2021.

8

ALEXANDRA PARK ECO-CENTRE AND NORTHERN ROOTS

The Board received a presentation which updated Members on the progress made regarding the Alexandra Park Eco-Centre and Northern Roots.

In relation to the Alexandra Park Eco-Centre, Members noted that the current depot was reaching the end of its useful life and would be replaced by the new ECO Centre. The presentation showed the Board the proposed layout of the new Centre and how it may look when completed. The Board also received details of the technical options being considered both to make the Centre water and energy efficient and to demonstrate the potential of these options to the visiting public.

Members asked for and received clarification on:

- Accessibility and public transport links – the Centre would be fully accessible. There would be facilities for cycling and the tram was 15 minutes' walk away. Work would be undertaken with Highways to ensure it was easy to walk to. Unlike the depot, which was fenced off, the new Centre would link into the park and could be accessed from all sides of it.
- Would the Biomass unit use Oldham's green waste and could it be rolled out to other parks – the Biomass unit would use Oldham's green waste and the anaerobic digester could also take green waste, though this would be a small demonstrator model. There was potential to take this out to other parks.
- Rainwater harvesting from the lake – it may be possible to use lake water and there would be collection and storage tanks on site. The rainwater would be filtered and would not be used for drinking water.
- What facilities the Centre would open with – everything would be up and running from Day 1.
- When the centre would break even – consultants were currently working on this and it was projected to pay for itself in 5-6 years. There would be revenue savings going forward.
- Green waste capacity – 600 tons for this site, which would produce excess energy to be sold back to the grid. There proposals were specific to the ECO-Centre and other parks may be considered later.

In relation to the Northern Roots project, Members were updated on progress and the four main areas of current work.

The Board noted the project covered a large area and there were complex land and planning issues to be addressed. It was intended that the initial planning application would be lodged this year.

Members were informed of the potential of the Green and Blue Strategy, which would inform the business strategy when the costs and potential savings were fully analysed. The business case and model were being developed and the aim was to licence local operators and individuals to deliver parts of the development. The Board noted this would be a genuine business and the right mix of commercial, environmental and social outcomes would need to be identified.

The Growing Hub, to be relocated as part of the ECO-Centre project, would form the first basecamp from which the Northern Roots project would expand, and activities would be piloted on site to draw people in and enable meaningful consultation and testing of business models.

The Board was informed that funding was complex. The legal and governance structure had been scoped and different options were being evaluated. Members were reminded that these options would be the subject of a workshop on Monday 3rd

February, at 5.30pm and that papers would be available before the workshop.



It was noted that the project had received a lot of local and national attention as it was trail-blazing. The proposals were relevant to many Councils looking to become carbon-neutral and make best use of their open spaces, and were being looked at by many national organisations.

Members asked for and received clarification on the following:

- Communications and advertising of the project – communications had just been launched and responses would be evaluated.
- Measuring success – the expected outcomes would be set out clearly so success could be measured and demonstrated. Successes in the project would also feed into other Council targets

RESOLVED that:

1. The progress made to date regarding the Alexandra Park Eco-Centre and Northern Roots be noted.
2. The date and time of the workshop to consider legal and governance structures, on Monday 3rd February, at 5.30pm, be noted

9

GENERATION OLDHAM UPDATE (INCLUDING COALESCCE)

Members gave consideration to a report of the Green Oldham Lead which provided an update on the Generation Oldham community energy programme, including the Interreg Europe COALESCCE project.

Members were reminded that the Generation Oldham programme was the Council's community energy programme, which had been launched in autumn 2014.

In 2016, Oldham Community Power was established, a Community Benefit Society led by three volunteer directors from the community and with a representative from the Council on the Board. Over the summer of 2016, Oldham Community Power installed 220kW of solar PV on the roofs of five schools and a community centre. The majority of the Society was owned by residents and local organisations such as Action Together, with the Council holding a minority shareholding of £100,000. Under the rules of the Community Benefit Society, each Member held only one vote at the Annual General Meeting, so no large shareholders could unduly influence the direction of the Society. Members were informed that scoping was currently underway to establish what Phase 2 of the solar PV installation scheme may look like.

In January 2018, the Generation Oldham programme was augmented by the Interreg Europe funded COALESCCE project. COALESCCE stood for Community Owned And Led Energy for Security, Climate Change and Employment, and the project aimed to build the community energy sector in Greater

Manchester and seven other partner EU regions – in Germany, Spain, Italy, Bulgaria, Hungary and Romania. Oldham Council was the Lead

Partner for the project, the concept for which came out of the Generation Oldham programme.



The Board noted Oldham Council had won the national Community Energy Local Authority Award in 2018 for its support for community energy locally, nationally and internationally.

Members asked for and received clarification on the following: Effect of Brexit on the partnership – Brexit may lead to energy price rises. OCP provided the schools with a 20% discount on grid prices, so the schools would still be making savings.

Were the savings in paragraph 1.7 per year – they were made collectively over the last few years.

Were the problems referred to in paragraph 1.5 ongoing – the problem had been with a wrong meter. It was now resolved but had taken two years and MP involvement.

The offer for small community groups – the directors of OCP were volunteers and there was a lack of capacity. Additionally, installations had to be viable and the company would look for ways to help that to happen.

How Members could assist – OCP needed more volunteers and capacity. There would be events around the Green New Deal Strategy and the Leader had requested a Citizen's Panel which would increase publicity.

RESOLVED that:

1. The success of Oldham Community Power in consolidating its position after the Phase 1 installations be noted.
2. The ongoing work to scope a potential Phase 2 of OCP's scheme be noted.
3. The success of the COALESCCE project in influencing Greater Manchester's environmental strategy and delivery plan at the highest level be noted.
4. A further report would be received after the Citizen's Panel had been set up.

10

ADULTS SAFEGUARDING BOARD ANNUAL REPORT

The Board gave consideration to a report of the Independent Chair, Oldham Safeguarding Adults Board, which provided Members with the Oldham Safeguarding Adults Board Annual Report, April 2018 – March 2019. The Independent Chair attended the meeting and spoke to the report.

Members noted that Oldham Safeguarding Adults Board was a partnership of organisations whose aim was to safeguard adults who were vulnerable to, at risk of or were experiencing abuse and neglect. As a statutory body the primary role of Oldham Safeguarding Adults Board was to strategically lead adult safeguarding within Oldham. The Board was also required to assure itself that organisations and agencies across Oldham

were effectively ensuring the safety and promoting the interests of adults who are vulnerable to abuse and neglect.



Oldham Safeguarding Adults Board was comprised of both statutory and non-statutory members. It was required to produce and publish a strategy every three years which outlined the priorities of the board, and an annual business plan which detailed how it would achieve its aims.

The Annual Report evaluated the effectiveness in achieving the aims in 2018-19 and identified future plans and where strategy would focus and develop going forward.

Members were informed that this was the second year of a three-year plan. The first year had developed the sub-group structure. The report showed the volume of activity and approximately 50% of the concerns expressed became a statutory agenda. Some of the others became non-statutory activity and the high volume was expected to increase in the short-term.

Two important issues were outlined. The first involved the substantive reviews of the quality of deployment of staff, as an early indication had been needed of how Oldham Cares was performing. The reviews had produced 22 recommendations for change, as set out on page 65 of the agenda.

The second issue was the need for the continuing business demand to be met. It was anticipated that, when robust systems were fully in place, more people may be identified as being in need of support.

Member sought and received clarification on:

The most significant recommendations – Recommendation 1, which was a work in progress and implementation would lead to this outcome. A more-robust Business Support Unit would enable the sub-groups to be more self-managing and remove the need for the Executive Group.

Impact of lack of DoLS signatories – a new group of staff was being formed to address the new statutory duties. The necessary Guidance had been delayed and was now expected between March and April.

RESOLVED that:

1. Members noted the priority areas of work for 2018/19.
2. A further update be brought to the Board in twelve months.

11

OLDHAM COUNCIL LIBRARIES UPDATE

The Board gave consideration to a report of the Head of Heritage, Libraries and Arts which provided an update on Oldham Council Libraries' Performance, highlighting the outreach work to reach non-users and disengaged readers.

Members were informed that Oldham Libraries vision was to be among the best library services in the country; a service that

was synonymous with high quality, creative and innovative service provision.



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The vision would be achieved by ensuring Oldham's libraries were:

- rooted within, and responsive to, the communities served
- welcoming, animated and flexible spaces
- offering a wide range of free accessible books, information and digital resources, and cultural experiences for all ages
- staffed by skilled, knowledgeable and happy staff

As a statutory service it was committed to being open and accessible to all residents and users. Finite resources and the on-going need to find efficiencies presented challenges to the ability to reach everyone in the borough. Only through the systematic and effective use of data, partnership working and process review could the Library Service ensure it continued to offer a comprehensive and efficient service as required by the 1964 Act.

The report highlighted the Library Service's outreach activity which aimed to reach and engage with non-users of the service, those that were traditionally hard to reach or those that had disengaged from the service.

Members were informed that the use of library cards enabled statistics to be assembled. These could be drilled down to Ward level and could be correlated with community data. The data that could be gathered and used was limited by GDPR restrictions and staff capacity.

The census in 2021 would be wholly online and this would be used as an opportunity to facilitate and offer assistance to those that needed it, and consult with those who were not usually library users.

The impact of the removal of fines continued to be monitored and early positive indicators showed that there had been an increase in library membership figures since fines were removed in August 2019, compared to the same period last year.

As the service had evolved, some provision could be accessed without a library card. The extensive trail-blazing activities, including those to reach out to the homeless and the development of Libraries of Sanctuary, in addition to those tackling loneliness and social isolation were highlighted to and welcomed by the Board. The continuing and developing work with children and families was also considered and praised.

Members asked for and received clarification on the following:

- Were buildings fit for purpose – all buildings were accessible but not all could offer the full library experience. There was an upgrade programme in place to make libraries more attractive.

- Was the technology sufficient to deal with the demands of the census – it was accepted the census would be a challenge. The aim was to ensure the maximum take-up for those who could not complete it at home and there would be a capacity issue to address.
- Could user statistics be broken down into adults and children, and book users by library – this could be done.
- Plan for “At Home” service – this was under review and there would be further consultation. The aim was to work with partners to grow the service.
- Bringing in homeless people to share their life experience – this would be looked into.
- Welcoming refugees - £45,000 was available to be shared between Bolton, Oldham and Manchester, largely for activities to engage communities.
- Engagement of older groups – the provision of adult story-walks was in development.
- Encouragement of local writers and artists – there were already events and groups that encouraged local creativity, including Live at the Library and a short festival for young people with unfinished works. There were active reading and writing groups and many young volunteers. Oral history was encouraged informally, through the various groups and the Local Studies Library could go out and collect stories.

The Board offered its congratulations to Subnum Hariff-Khan on being awarded the British Empire Medal in the New Year’s Honours List.

Resolved that:

1. The update be noted.
2. A report to be brought to a future meeting on the relationship with schools.
3. The Board’s congratulations be passed to the Service on its development.

12

GENERAL EXCEPTIONS AND URGENT DECISIONS

The Board gave consideration to a report advising of a decision related to ‘Funding of Voluntary Sector Infrastructure’ which had been authorised under Rule 16 (General Exceptions) of the Council’s Constitution.

RESOLVED that the report and authorisation granted under Rule 16 (General Exception) be noted.

13

KEY DECISION DOCUMENT

The Board gave consideration to the latest published Key Decision Document.

RESOLVED that the Key Decision Document be noted.

14

OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME

The Board gave consideration to the latest Overview and Scrutiny Board Work Programme.

RESOLVED that the Overview and Scrutiny Board Work Programme be noted.



15

DATE AND TIME OF NEXT MEETING

RESOLVED that the date and time of the next Overview and Scrutiny Board to be held on Tuesday, 3rd March 2020 at 6.00 p.m. be noted.

The meeting started at 6.00 pm and ended at 8.45 pm



Present: Councillor Ahmad (Chair)
Councillors Stretton, Williamson, Byrne and Hulme

Also in Attendance:

Mark Stenson	Head of Corporate Governance
Mark Hardman	Constitutional Services
Craig Dale (item 8)	Head of Operational services and Transportation
Anne Ryans (items 9 and 10)	Director of Finance
Andy Cooper (items 9 and 10)	Senior Finance Manager
Peter Wood (item 11)	Head of Strategic Estates and Facilities Management
Bryn Cooke (item 12)	Head of Strategic Housing and Property Partnerships

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors Haque and Phythian.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

There had been no public questions received for consideration at this meeting.

5 **MINUTES OF THE LAST MEETING**

RESOLVED – that the minutes of the meeting of the Overview and Scrutiny Performance and Value for Money Overview and Scrutiny Committee held on 7th November 2019 be approved as a correct record.

6 **MINUTES OF THE OVERVIEW AND SCRUTINY BOARD**

RESOLVED – that the minutes of the meeting of the Overview and Scrutiny Board held on 22nd October 2019 be noted.

7 **GREATER MANCHESTER COMBINED AUTHORITY
HOUSING, PLANNING AND ENVIRONMENT OVERVIEW
AND SCRUTINY COMMITTEE**

RESOLVED – that the minutes of the meeting of the Greater Manchester Combined Authority Housing, Planning and Environment Overview and Scrutiny Committee held on 14th November 2019 be noted.

8 **WASTE MANAGEMENT POSITION STATEMENT,
INCLUDING RECYCLING**

Further to considerations relating to recycling and to the waste levy at meetings of the Select Committee held on 5th February and 7th November 2019 respectively, the Select Committee received a position statement with regard to waste management issues. The position statement built on the content of the Waste Management Strategy 2013/14 and considered the importance of balancing performance (recycling rates) and cost avoidance (revenue and disposal budgets) moving forward.

Three basic indicators, all of which were linked, could be used to judge Waste Management Service (WMS) performance:-

- operational performance – WMS had made significant operational efficiency savings by changing to a 2-weekly and then a 3-weekly collection system, with a weekly collection of food and garden waste, across Oldham. This provided the optimal way (in terms of recycling performance and operational efficiency) to collect waste;
- disposal performance – changes to waste collection systems had also produced significant cost saving in the disposal budget as residents managed their waste more efficiently and made better use of recycling services. The household recycling rate (HRR) had improved from 38.88% to 44.65% over four years to 2018/19, a performance considered good when comparing Oldham's socio-economic position to other authorities; and
- environmental performance – efficiency savings had been made, with collection rounds at full capacity and the fleet including the cleanest and most fuel efficient vehicles available and, across Greater Manchester, a target of 96% of Greater Manchester's waste being diverted from landfill through a variety of means.

The position statement also made a SWOT – strengths, weaknesses, opportunities, threats – assessment of the WMS. It was concluded that while WMS had successfully implemented a number of major service changes which achieved a HRR of 44.65%, careful assessment needed to be made as to the actual benefits to the service and the Council as a whole before improving performance further. Without an obvious driver for improvement in domestic tonnage figures, the Service must maintain its current performance level through Officer work and effective communications. Continued improvement in the trade waste service was considered vital for the WMS as budgets

remained under continued pressure and concerted effort to maximise waste reduction techniques should be made wherever possible.

The priorities for 2019/20 were therefore to increase the number of contracts and income generated by the trade waste service; to focus on all activities and communications aimed at removing recyclable waste from the waste stream before it is required to be disposed of; and ensuring that contamination levels within recycling waste streams do not exceed the maximum limits for load rejection.

Noting that low grade plastics went into the grey bin, a Member queried whether there was any benefit in separating out this material for collection. It was noted that this material had a high calorific value which was of benefit for the energy recovery incinerator facility and that there was no real alternate market for such waste.

With regard to efforts to redirect more food waste, Members were advised that there was a general reluctance to recycle food because of perceived 'smell' issues, rather than any lack of provision of bin liners. This had been backed up by a residents' survey. Members commented on their own feelings and experiences of food recycling, and it was asked whether, with local Members' support, the Service could produce and/or support distribution of leaflets. It was indicated that this could be considered alongside existing activities.

An apparent disparity between reported refuse disposal figures at paragraph 2.2 to the submitted report and the figures shown in connection with the Levy Allocation Methodology Agreement (LAMA) at paragraph 2.2.2 to the submitted report was noted, and it was asked that clarification be forwarded to the Chair.

RESOLVED that the submitted Waste Management Position Statement be noted.

9

REVIEW OF FINANCIAL PERFORMANCE - QUARTER 2: REVENUE MONITOR AND CAPITAL INVESTMENT PROGRAMME 2019/20

The Select Committee were provided with an update on the Council's 2019/20 forecast revenue position and the financial position of the capital programme as at 30 September 2019 (Quarter 2), together with the revised capital programme 2019/23.

The revenue position forecast was for a deficit variance of £1.625m, compared with £3.805m at Quarter 1, after allowing for approved and pending transfers to and from reserves. The most significant areas of concern were People and Place, Children's Services and Community Services and Adult Social Care and an overview on the major issues driving the projections were provided. Action would continue to be taken for the remainder of the financial year to address variances and

to take the mitigating action. The overall position was to a limited extent being managed by offsetting some favourable variances.



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The financial position could be regarded as an early warning of the potential year end position if no corrective action was taken. However, management were reviewing and challenging planned expenditure across all service areas and were looking to maximise income. Further work needed to be done if the outturn was to be closer to a balanced position at year end.

Information on the Quarter 2 position for the Dedicated Schools Grant (DSG), Housing Revenue Account (HRA) and Collection Fund was outlined in the report. While there were no significant issues of concern in relation to the HRA, the Collection Fund was forecasting an in-year deficit of £195k. The DSG continued to be a financial challenge with a projected deficit increase in 2019/20. Action was being taken with the aim of reducing the cumulative deficit and bringing the DSG towards a balanced position.

The report also outlined the most up-to-date capital spending positions for 2019/23 for approved schemes, noting that the revised capital programme budget was £65.052m at the close of Quarter 2, a decrease from the original budget of £84.332m. Actual expenditure to 30 September 2019 was £25.590m, or 39.34% of the forecast outturn. It was probable that the forecast position would continue to change before the year end, with additional re-profiling into future years.

In response to comments of the Chair that the report appeared to suggest drift and a lack of control over budgets, it was noted that regular budget updates were provided to the respective Management Teams; that while issues in demand-led services such as Children's and Adults' Social Care were complex, activity including cost recovery groups addressing issues such as out of Borough placements, reviewing the local estate etc were in place; and the work undertaken by Finance Service staff in discussing options, progressing transformation plans etc with Services were advised. With regard to budget pressures on adults' and children's social care and the impact on people, the investment being put into such services was noted, for example looking to manage people better and bring services and individual's back into the Borough.

A Member noted increasing reliance on Business Rates and queried the implication of any government decision to increase the exemptions from Business Rates. It was noted that the government 100% funded any exemption which was of benefit to the Council as it did not need to pursue payment. Overall, the calculation of business rate income was dependent upon the number of business and rateable values meaning that this was a complex and volatile calculation.

RESOLVED that -

1. the Revenue Budget Monitoring Report 2019/20 Quarter 2 – September 2019 and associated appendices be noted;
2. the Capital Investment Programme Report 2019/20 Quarter 2 – September 2019 and associated appendices be noted.

10

**OLDHAM CARES SECTION 75 POOLED BUDGET -
MONTH 6 POSITION**

The Select Committee received a report providing an update on the Section 75 Pooled Budget agreement between Oldham Council and Oldham Clinical Commissioning Group (the CCG) and the forecast position as at month 6, 2019/20.

The Council and the CCG had entered into a Section 75 Pooled Budget to facilitate a whole system approach to deliver care to the citizens of Oldham. A revised agreement was being drafted to incorporate a wider range of service areas from both the Council and the CCG. Until that revised agreement was signed, only the items included as part of the 2018/19 signed agreement remained in scope and which, updated for 2019/20 values, were the subject of the submitted report.

The 2019/20 Oldham Cares Section 75 pooled budget was £148.92m and the monitoring position as at month 6 projected a year-end forecast of £152.18m, or an adverse variance of £3.26m. Most of this variance related to Oldham Council services, some of which was offset by favourable variances outside the Section 75 budget areas whilst the rest was expected to be brought back into balance by the year end after the application of management action. Further to queries, the Select Committee was advised that legislation dictated which items could or could not be included in a Section 75 agreement. As a result, some income items sat outside the agreement but were used to offset deficit in the budget.

Further to a query, it was reported that the Transformation Fund was held by Oldham CCG who reported to the Commissioning Partnership Board. Accountability on the Fund ultimately was back to the Greater Manchester Health and Social Care Partnership who allocated the funding. Members queried arrangements for and services provided through the Troubled Families programme and further information would be provided for Members.

RESOLVED that the month 6 position on the 2019/20 Oldham Cares Section 75 pooled budget be noted.

11

MEDIUM TERM PROPERTY STRATEGY

The Select Committee received an update in respect of the Council's Medium Term Property Strategy (MTPS) which outlined the plans, actions and approach that the Council's

Property Services were undertaking to meet the objectives set out in the Strategy.



Oldham
Council

The Council's approach to the Property Strategy was to divide the corporate estate into six categories –

- Service Delivery: Direct – assets occupied by the Council to deliver a Council service;
- Service Delivery: Indirect – assets occupied by third parties delivering a Council service which if not occupied by that party would need to be occupied by the Council; or property used to support the delivery of a Council objective;
- Regeneration – assets held to deliver/support Council and/or third party promoted current or future regeneration/development where the primary outcome to the Council is not financial, with the asset be reallocated to a different category on completion
- Co-operative Property – assets occupied by a 'community organisation' to deliver community-based services. including all Community Asset Transfers (CATs);
- Surplus / Vacant - non-income generating assets that are surplus to the Council's requirements and to be disposed of; and
- Income Generation - assets occupied by third party organisations and held to provide a financial return to the Council (income and/or capital).

The submitted report advised of the proposed first stage of the required £0.5m property efficiency savings that would be developed further into programmes of work for 2020 to 2023, once the work associated with the review of the Town Centre Master Plan, the Accommodation Strategy, the Local Asset Review and the Cluster Review approach was completed. The MTPS was intended to provide new facilities and working methodologies that would deliver wider property efficiency saving sand new income required to meet MTPS objectives. A number of premises that the first stage of the property rationalisation review had deemed surplus to the Council's Service Delivery category and which, subject to required approvals, would be disposed of or transferred to other user groups to generate the £0.5m 2019/20 revenue reduction saving required, were highlighted in the submitted report.

The Select Committee was advised that, since preparation of the submitted report, further work had commenced efficiency targets linked to alignment of Council and CCG structures and options related to the potential for joint use of CCG premises within the Borough. This represented a further challenge and the MTPS would be refreshed accordingly in the coming months.

Members sought clarification around the numbers and progress of CATs. It was acknowledged that this was a small number, it being suggested that around six premises may ultimately go through the process. The principal issue that inhibited

progression of CAT related to the development of sustainable Business Cases, particularly around issues of high repair and maintenance costs generally associated with the facilities linked to the CAT approach.

Members queried and sought further detail on premises listed within the submitted report, emphasising the need for consultation with local Members as considerations, including relocation and disposal proposals, developed. Properties considered were -

- Limeside Youth Centre which was vacant and had not been used for some time and for which re-purposing and/or relocating the facility was being considered;
- Walkers Road Tenants Hall where local Members would be consulted on options, though the Committee was asked to note the current position of low rent but significant repair and maintenance issues;
- Brownhill Visitors Centre where the background and issues that had led to a delay in progressing the now completed disposal were considered; and
- Werneth Music Rooms where actions being taken to consider options and funding for this building were reported.

RESOLVED that –

1. the report and the progress made to date in progressing the Medium Term Property Strategy be noted;
2. a further report on progression of the Medium Term Property Strategy be submitted to this Committee in January 2021.

12

HOUSING STRATEGY - UPDATE

The Select Committee received the Oldham Housing Strategy 2019 Delivery Plan that had been developed in order to meet the objectives of the Housing Strategy that had been adopted by the Council at a meeting held on 10th July 2019 (Minute 14 refers).

There were four themes within the Housing Strategy –

- An attractive ‘Housing Offer’ to support an inclusive economy;
- Delivering the Housing Offer;
- Place offer to support the Oldham Plan; and
- Better Housing and support to improve people’s lives and health,

and the Delivery Plan broke these down into a series of Actions, each with a series of goals covering the short term (the period 2019-2021), the medium term (2021-26), and the long term (2026 onwards). The submitted paper considered these objectives and actions, together with the specific outcome each action was intended to contribute to the achievement of the Strategy’s objectives.

The Select Committee was asked to note that some initiatives would take time. For example, developing better accommodation for an aging population, including supported accommodation, took time to identify sites, partners, funding etc. The Delivery Plan would be updated over time to track delivery of programmes and actions. Further work being undertaken in conjunction with the Strategy, which included working with partners and stakeholders to develop the Strategy and necessary governance arrangements; stronger links between housing and health via the Oldham Cares Alliance; and developing a flexible housing fund that would enable development of a package of funds intended to help bring other parties to the table, was advised.

The Chair noted the very ambitious programme of works highlighted to address the identified problems in the housing market and queried the capacity of the Service to deliver this programme. The Select Committee was advised that there had been a recognition that internal capacity would need to increase, but there was also a need to see what other partners might be able to contribute to the process.

Actions to address empty homes were noted, and the extent to which such properties addressed housing need was queried. It was noted that demand existed across the board, including for both larger and smaller starter homes. The Service had identified a number of long term empty properties and had developed what was considered to be a good offer for them.

RESOLVED that –

1. the progress made in delivering the Housing Strategy be noted;
2. a further update report on delivery of the Housing Strategy be submitted to this Committee in January 2021.

13

KEY DECISION NOTICE

RESOLVED – that the Key Decision Document covering decisions to be taken from 1st January 2020 be noted.

14

WORK PROGRAMME

The Overview and Scrutiny Performance and Value for Money Select Committee Work Programme was considered.

The Committee was asked to note that, further to the schedule as shown for this meeting, the item related to Value for Money on Health Transition was now scheduled for the March meeting. Members further were advised that the Work Programme for that meeting should be regarded as 'indicative' pending review of the Work Programmes across all three Overview and Scrutiny Committees.

RESOLVED that -

1. the Overview and Scrutiny Performance and Value for Money Select Committee Work Programme be noted;
2. the date and time of the next meeting to be held on Tuesday, 23rd January 2020 at 6.00pm be noted.

The meeting started at 6.00 pm and ended at 7.47 pm

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Agenda Item 7

MINUTES OF THE MEETING OF THE HOUSING PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE HELD THURSDAY, 14TH NOVEMBER, 2019 AT GMCA - GMCA BOARDROOM

PRESENT:

Councillor John Walsh (Chair)	Bolton
Councillor Dorothy Gunther	Bury
Councillor Mandie Shilton Godwin	Manchester
Councillor Barbara Brownridge	Oldham
Councillor Linda Robinson	Rochdale
Councillor Janet Mobbs	Stockport
Councillor Mike Glover	Tameside
Councillor Kevin Procter	Trafford
Councillor Amy Whyte	Trafford
Councillor Fred Walker	Wigan
Councillor Sharmina August	Salford

OFFICERS IN ATTENDANCE:

Andy Burnham	GMCA
Kevin Lee	GMCA
Sarah Mellor	GMCA
Anne Morgan	GMCA
Steve Fyfe	GMCA
Molly Bishop	GMCA
Joanne Heron	GMCA
Julie Connor	GMCA
Matt Berry	GMCA
Frank Tudor	TfGM
Simon Warburton	TfGM

HPE/171/19 APOLOGIES

Apologies for absence were received from Councillor Liam Billington and Councillor Martin Hayes.

HPE/172/19 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED/-

To note there were no announcements.

HPE/173/19 DECLARATIONS OF INTEREST

RESOLVED/-

To note there were no declarations received.

BOLTON
BURY

MANCHESTER
OLDHAM

ROCHDALE
SALFORD

STOCKPORT
TAMESIDE

TRAFFORD
WIGAN

HPE/174/19 MINUTES OF THE LAST MEETING HELD 11 JULY 2019

Following the Local Concessionary Travel Charge item (M167/HPE) being discussed at this Committee in July, where Member's did not support the current proposal, a Member requested an update following its approval at the Combined Authority meeting on 26th July 2019.

The Mayor clarified to Members that the concerns raised at this Committee had been considered and noted prior to the decision being taken to adopt the proposal at the Combined Authority meeting. The rationale for signing off the proposal was given that a £10 administration charge was in place for all of the other concessionary schemes in GM for other age generations such as Our Pass, IGO and the Women's Concessionary Travel Pass, and to not incorporate it would create an equality/equal treatment issue. It was also felt that the charge was proportionate, and that to delay the decision would impact upon its implementation.

It was reaffirmed that the concessionary charge only relates to the Metrolink and train travel, with bus unaffected and free for all older people of state pension age and over.

It was clarified that in terms of comparison of this pass to the other concessionary travel offers, whilst the older persons pass does have a time restriction (not valid before 09:30), it encompasses more options such as tram and train, whilst the other options were only bus.

It was clarified to Members that using the Concessionary pass to tap in and out will not result in a charge, but doing so will assist TfGM to monitor footfall and for planning purposes.

RESOLVED/-

That the Minutes of 11th July be agreed as an accurate record.

HPE/175/19 GREATER MANCHESTER STRATEGY IMPLEMENTATION PLAN AND PERFORMANCE UPDATE

Andy Burnham provided Members with the latest six monthly update of the Greater Manchester Strategy (GMS) implementation plan and performance dashboards.

The Mayor thanked Members of the committee for their continued engagement with the scrutiny process, with this level of debate valued as being an essential component in developing the right policies in GM.

The presentation delivered to Members was noted as having previously been delivered to the GM Reform Board, and had a focus on providing an update on delivery, specifically change delivered to the residents of the 10 GM boroughs.

The update detailed improvement in school readiness, with positive improvements in outcomes for disadvantaged children and for pupils eligible for free school meals having improved consistently since 2015.

In terms of mental health in children and young people, rates of patients with a diagnosable mental health condition receiving treatment were noted as being ahead of national targets and ambitions. It was highlighted that in December 2018, Greater Manchester became the first area in the country to start collating and publicly publishing waiting time data for children and young people's mental health services. It was also fed back that in terms of general population health, levels of exercise in GM were increasing with 73.3% adults being active for at least 30 minutes a week.

The Mayoral Development Corporation was highlighted as showing the potential to deliver sustainable development and regeneration and represents a piece of genuine progress. The Our Pass initiative was noted as being taken up by 35,000 young people making 2 million journeys, both being examples of how devolution was delivering change.

In terms of providing an update on the Greater Manchester Spatial Framework (GMSF), officers clarified that due to not having regulations in place as a result of them not being agreed by Central Government, the next round of statutory consultation will not be until summer 2020. It was intended that there will be an informal response to the consultation in early 2020 to show ongoing process.

Members requested an update in relation to Clean Air targets in the 5 year strategy, particularly in the wake of the climate emergency being declared and numbers of car users stated as not reducing significantly.

The Mayor highlighted the legal obligation to tackle clean air with local councils liable to achieve air quality targets. It was noted that TfGM conducted air quality analysis in all 10 GM boroughs which revealed a number of pockets across the City Region which fell short of legal limits. Tackling this problem GM wide was thought to be the right approach to avoid displacing the problem and successfully managing levels of traffic across GM.

It was stated that that the Mayor and TfGM were conscious of the potential impact of managing the costs of transition on commercial taxis and van drivers and also HGV and bus operators, which may require financial assistance to upgrade. The Mayor stated that there should be no impact to jobs and businesses as GM seeks to improve clean air. It was highlighted that GM did not want to include vans in the initial charges as current technology and the market did not currently make this viable for vehicle upgrade which would heavily impact on businesses.

Members were updated that the previous Prime Minister's Government response to GM's request for £350 million for Clean Air transition, would only support the funding of cameras and not support packages for vehicle transition. It was noted that engagement on this subject had improved with the current Government, however this was now on hiatus in the run up to the General Election. Leaders have subsequently felt that consultation on a proposal for a Clean Air Zone in January 2020 can't be achieved, as a clear offer to affected companies and drivers cannot be finalised without proposals coming back from Government.

The Mayor commented that for the climate agenda to be successfully addressed, there will need to be a financial incentive with cost savings to makes changes. The point was made that without this, there was a risk that adopting change will be divisive between those that can afford to upgrade and those that can't.

Members highlighted that in light of the positive progress update figures presented, there was a disparity between the GM districts with some outperforming others and some averages being lifted by a small number of districts. These issues were linked to examples in some boroughs where it was expensive to redevelop brownfield land, with property values not viable enough without Government subsidy. The complexities of developments were highlighted particularly in relation to brownfield sites. Concern was also expressed in terms of the potential time taken for town centre residential developments in the smaller districts to become as desirable and popular as city centre developments. Members expressed concern over maintaining quality of developments and thought that coordination at a GM level was required in order to not increase any existing divides between the districts.

It was clarified that pushing economic activity north of GM was what the GMSF in its current draft form was attempting to achieve with the Northern Gateway. The challenge of having the Housing Deal withdrawn due to Greater Manchester requesting a drop in figure from the 2016 consultation from 227,000 to 201,000 resulting in a loss of £50 million funding was highlighted. It was stated that allocation of land remediation funding had gone to areas of highest value of housing, and that this trend had been mapped which revealed that the vast majority of northern areas were not eligible.

The Mayor expressed opportunism in town centre developments throughout GM, with a revival of modern attractive developments on good transport links. Adopting age friendly living rather than the care home model was noted as being an important shift.

RESOLVED:-

- That the updated GMS Implementation Plan and Performance Dashboard be noted and that the comments of the Committee be taken into account.
- That the overall progress towards the achievement of the GMS 2020 ambitions and targets be noted.

HPE/176/19 TOWN CENTRE STRATEGY - MAYORAL DEVELOPMENT CORPORATION

The Mayor provided an update to Members on the Town Centre Challenge initiative.

Members were updated that the Stockport MDC had now been formally constituted with the Mayor acting as Chair for the initial meetings. It was noted that he will eventually pass this role on to an independent Chair. A masterplan for development of Town Centre West was noted as being completed and it was felt that this had already had a significant impact in gathering national attention. It was highlighted that Stockport was the first MDC focused on a town centre regeneration area. Members were informed that there was a healthy pipeline of support for Stockport to achieve its goal of 3500 new homes which will largely be high-density and affordable. It was stated that Stockport Town Centre will be massively remodelled to accommodate age friendly properties, and will also be zero carbon with a redesigned transport interchange and integrated walking and cycling infrastructure. The Mayor highlighted that other districts care very welcome to adopt the MDC.

Members enquired how funding streams and regeneration were envisaged to work for smaller boroughs in Greater Manchester. It was updated that Town Centre Challenge progress reports were available for all towns, with all moving forward. The Mayor was

confident this was the right approach and that demonstrating delivery in town centres can relieve pressure on greenbelt.

Members wanted to ensure that any quantum growth in town centres was able to offset greenbelt risks through the GMSF. The importance of having a secure robust 5 year delivery plan for housing was highlighted. The Stockport pipeline plan was noted as being helpful and adding credibility to the 5 year delivery plan.

Member were updated that Government have today published 2019/20 housing build figures with GM having a net of 11,500 which was the highest second highest ever trend in the City Region.

In terms of monitoring land supply at a GM level, Members were reassured that the 10 Districts were coming together to monitor this information. It was highlighted that this keeps visibility of aspects such as available land and land imminently coming forward, planning permission status and also incorporates the Town Centre Challenge.

Members highlighted the importance of engaging with a cross section of stakeholders over the changes implemented as part of the MDC, such as SMEs to make sure they were not displaced and were supported through change. The Mayor highlighted that if used correctly, the MDC can be a great vehicle for redevelopment. It was stated that the cross party representation and remediation mechanisms and public engagement mechanisms need to function correctly so that all small businesses and stakeholders can have a voice to feedback issues. The intention by Stockport was to build an all generation neighbourhood with infrastructure to benefit all.

In terms of land supply, the Mayor felt that there needs to be a shift in thinking to accept that town centres need to be fundamentally different from the last century with a move away from focusing solely on employment and retail developments.

ACTION: Members to receive a copy of the Mayor's update on the Town Centre Strategy and receive further monitoring reports as appropriate.

RESOLVED/-

That Members note and comment on the report and request further updates as appropriate.

HPE/177/19 A BED EVERY NIGHT / HOUSING FIRST PROGRESS UPDATE

The Mayor provided Members with an update on the current work and progress made on ending the need for rough sleeping in Greater Manchester.

It was feedback to Members that official figures of rough sleepers in GM for November 2018 were 241 with November 2019 official figures due out later this month. It was highlighted that counts carried out by the GM Districts for September gave a figure of 195. It was noted that confirmation of these figures by the upcoming Government counts will represent a second consecutive year of numbers falling following a period of significant rise. Bed Every Night was credited with this change in trend, with 358 individuals currently using this facility. It was also

stated that around one third of those using the facility move on to a better more permanent accommodation.

Members were updated that following additional support from NHS funding and from the Ministry of Justice and Community Rehabilitation Company, Bed Every Night will move up to phase 2, increasing capacity to 401 spaces. This represents GM being much better prepared for this winter. It was highlighted that the NHS were working to provide more support within shelters such as mental health provision. For phase 2 of Bed Every Night, there was an aspiration to also improve the quality of support provided with more provisions such as for women only, couples and dogs.

The Mayor reiterated his stance that it shouldn't be allowed that people can be left to sleep on the streets with no provision available to them. The Bed Every Night scheme was stated as being a proven better use of public money rather than seeing consequence overtake planning in GM. It was highlighted that CRISIS had estimated the cost of providing 1 bed for a year to be £11,000, compared to the cost on public resources of not providing a bed given as £20,000 per year in terms of health/police resources.

It was noted that Housing First which was noted as a Government pilot with 3 years funding providing accommodation and offers a range of additional support, was fully rolling out across districts. Members were updated that 89 individuals have been assessed as eligible, (mainly rough sleepers with a range of complex needs) with 34 now accommodated. It was noted that Housing First and Bed Every Night together demonstrating a more coherent response to this crisis.

Following Member comments that there was a lack of Member representation over homelessness, the Mayor stated that councillor involvement would always be greatly appreciated. The ongoing work tackling rough sleeping of Salford City Mayor Paul Dennett was highlighted, and the Committee heard that there were periodic meetings with homeless needs, and the homelessness programme board which Councillors attend.

The challenges to acceptance of support by rough sleepers was discussed by the Committee with personal safety fears and in some cases, acceptance of life choices being highlighted as barriers. It was stated that accommodation provision had been designed to be physically safe with through-the-night supervision, and where possible, the provision of single room, or single sex areas whilst providing for those with complex needs. The challenge of overcoming barriers to what people would deem psychologically safe was highlighted. It was noted that staff at the centres have received training in dealing with those with trauma as some may not self present or may exhibit challenging behaviours. It was stated that there was large amount of ongoing work regarding temporary accommodation in general in the GM districts.

A Member gave positive feedback from a Making Spaces shelter provision which had made a difference to a number of individuals in this district. The Mayor made the point that offering a 'settled' bed was crucial to giving individuals a platform to improve circumstances and move on to a more positive place. He also highlighted the importance of offering this facility as a sustained resource rather than in response to sustained cold weather.

It was stated that the availability of move-on, particularly for single males was limited. The ability to help people move through and find other accommodation from Bed Every Night was noted as being crucial to maintain availability of beds. It was reaffirmed that the Scheme was

meant to be an emergency provision and that the day-1 goal was for users to be in a position to move to a more long term solution. It was noted that there was also a high demand on temporary and supported accommodation. It was clarified that some individuals only require a short transitional period of support before returning to former temporary or supported or social housing.

Members acknowledged the success of Bed Every Night, which had been a strong team effort of many partners. The challenge of the lack of social housing was stated with a need to put pressure on central government for funding to replenish stocks of social housing. It was stated that the Mayor and the City Mayor were intended to develop a Homelessness Prevention strategy which takes a 10 year view, and was based on building more units for social rent across all 10 districts. The commitment made as part of the GMSF housing vision to build 50 000 homes, within which 30,000 being for social rent was highlighted. The Mayor noted that finding a delivery mechanism for both funding and legal powers to deliver would be key.

RESOLVED/-

That the report be noted and the Committee's comments be taken into account with this ongoing work.

HPE/178/19 GREATER MANCHESTER ELECTRIC VEHICLE CHARGING TARIFF PROPOSAL

Simon Warburton, Transport Strategy Director for TfGM introduced a report updating Members on the proposal to introduce a tariff on the Greater Manchester Electric Vehicle (GMEV) charging network from early 2020.

The Greater Manchester Taxi Trade Coalition circulated a letter to members of the Committee that set out their concerns on proposals to introduce a tariff on the Greater Manchester Electric Vehicle (GMEV) network from early 2020.

Representatives from the sector were present at the meeting to listen to discussions around issues raised.

GMEV was established in 2012 and was grant funded by Central Government. The scheme was managed by Transport for Greater Manchester (TfGM) and subsequently rolled out and managed through a contract with a provider. Current arrangements required customers to either register for a membership card for an annual fee of £20 that was payable to a third party who operated the network, or free use of a mobile app. Since the installation of the network, TfGM had not charged customers to charge their vehicles.

High growth in GMEV usage had continued since 2016 and it was anticipated that this would continue to grow over the next few years. The wider pressures on Levy funded transport budget and the increased use of the infrastructure meant that it was financially unsustainable to continue to provide this service free of charge.

The introduction of an Electric Vehicle charging tariff would assist with securing a long- term revenue stream to assist in funding the costs associated with a publically owned EV charging infrastructure in GM. Over the past year, an extensive consultation exercise had been undertaken on the re-let of the contract and the expansion of the existing GMEV network.

With reference to the concerns set out by representatives from the Greater Manchester Taxi Trade Coalition, it was stressed that it remained TfGM's intention to put in place a membership model for the GMEV system that would be attractive to commercial users. This model had not yet been designed but it was envisaged that this would allow regular commercial users to benefit from a degree of tariff relief. It was hoped that by November 2019, GMCA would have been closer to a finalised position on the GM Clean Air Plan. As of today, no confirmation on funding had been received, however, it was envisaged that grant funding would be available to support the shift towards broader vehicle change.

Members expressed a variety of concerns regarding the introduction of a tariff on the Greater Manchester Electric Vehicle (GMEV) charging network from early 2020.

Members queried the market research undertaken to develop the tariff structure, which they felt only incorporated consultation with a very small percentage of electric vehicle owners. It was clarified that market research for both tariffing and service had included a cross section of the public. This had deliberately included non- EV owners as they were the future target market for the GM Clean Air plan. In addition, other supporting information from existing user data had been included.

Members also expressed concern at the level of over-stay charges that were not felt to be comparable with other networks. It was clarified that this was designed as a deterrent to vehicles preventing private hire cars from using this facility. TfGM offered to consult further with the contract partner and give further advice to the GMCA on overstay charges.

With regard to queries around overall tariffs costs being high compared to national averages, it was explained that these examples often included the requirement of an additional pre-membership payment that offset this tariff.

Members raised concerns that the introduction of charging tariffs could be detrimental to the growing of the Electric Vehicle market, which currently had not grown at the desired rate. The costs of buying an electric vehicle were highlighted as being comparably high, with current associated running costs being relatively lower. This financial incentive would be removed should proposals to introduce charges be agreed. It was explained that the cost to maintain the current free-charge model would be an escalating cost within TfGM and to Local Authority budgets. The proposals put before the Committee attempted to achieve a balance between the current offer and maintaining budgets.

Members reiterated comments made by the Taxi community that only two of the three rapid charging points were working. It was clarified that the first generation technology available at that time (2011/12) did not offer rapid charging and was now difficult and expensive to repair and maintain. A new contract would include an upgrade of existing chargers, improve the reliability of the network and incorporate better maintenance and upgraded charging points.

Members expressed a concern over the availability of domestic charging points. It was reported that the number of domestic properties with charging points were increasing, and represented the best solution to fueling these vehicles. It was stated that 40% of homes in GM lack driveways, and that TfGM were assisting the district councils with various offers of street-side charging points. Local Authorities were also looking at the role of planning decisions to encourage introduction of charge points.

Members requested that along with concerns raised by this Committee, that the question and answer sheet response issued by TfGM addressing the concerns of the GMTTC in their letter to Members be also submitted to the Combined Authority.

RESOLVED /-

1. That based on the information set out in the report, namely, the lack of clarification from central government on funding for the GM Clean Air Plan and the incomplete membership model, the Committee cannot fully support the introduction of Electric Vehicle charges in early 2020 until both the above were agreed and in place.
2. That the views of the Committee be reported to the GMCA when it considers the proposals.

HPE/179/19 WORK PROGRAMME

Due to the cancellation of the Combined Authority meeting on 13th December, Members of this Committee agreed for the meeting scheduled for 5th December to be cancelled.

An amended work programme will be circulated to Members.

RESOLVED/-

1. That the work programme be agreed with the addition of an item being added in relation to proposals for an energy company.
2. That in view of insufficient business for the 5th December, agreed that the meeting should be cancelled and the business held over to the January meeting.

HPE/180/19 REGISTER OF KEY DECISIONS

Available online at the GMCA Site:

<https://democracy.greatermanchester-ca.gov.uk/ieListDocuments.aspx?CId=386&MId=2762&Ver=4>

RESOLVED/-

That the register be noted.

HPE/181/19 DATE AND TIME OF NEXT MEETING

Thursday 16th January 2020

10:30 – 12:30

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Agenda Item 8

**GREATER MANCHESTER COMBINED AUTHORITY (GMCA)
CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE
19 NOVEMBER 2019 AT 6.00PM AT GMCA OFFICES**

Present: Councillor Tim Pickstone (Bury) (in the Chair)
Bury: Councillor Stella Smith
Manchester: Councillor Ben Clay
Manchester: Councillor Greg Stanton (Substitute)
Oldham: Councillor Colin McLaren
Salford: Councillor David Jolley
Salford: Councillor Tanya Burch
Stockport: Councillor John McGahan
Tameside: Councillor Teresa Smith
Trafford: Councillor Anne Duffield
Trafford: Councillor Dave Morgan
Wigan: Councillor Joanne Marshall

In attendance

GMFRS
Jim Wallace, Chief Fire Officer
Tony Hunter, Assistant Chief Fire Officer
Jenny Seex, Head of Protection

GMCA
Andrew Lightfoot, Deputy Chief Executive
Richard Paver, Treasurer
Steve Wilson, Treasurer
Paul Morgan, Commercial Manager
Jane Forrest, Assistant Director, Reform
Miriam Loxham, School Readiness Project Manager
Joanne Heron, Statutory Scrutiny Officer
Jamie Fallon, Governance and Scrutiny Officer

NORTHWARDS
HOUSING
Robin Lawler, Chief Executive

SALFORD CC
City Mayor Paul Dennett

CI31/19 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Robert Allen (Bolton), Chris Goodwin (Oldham), Kallum Nolan (Rochdale), Dena Ryness (Stockport).

CI32/19 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

The Chair extended thanks to substitute member Councillor Greg Stanton, for his attendance at the meeting.

It was agreed that the December 2019 Committee meeting would be cancelled, given its proximity to the election, and no essential business which couldn't be deferred to the January 2020 meeting.

The Committee were advised that future meetings would include an informal Members discussion, which would be held at 5.30pm, in preparation for the formal Committee meeting at 6pm. The Chair welcomed Members attendance where possible.

Members were informed that Officers would seek to identify a further date, for a GMFRS briefing Session, to be held in early February 2020. The session would focus on the challenges faced by the fire service, so that Members were better prepared to scrutinise, and support the identification of potential deep dive themes.

RESOLVED:

1. That the meeting due to be held on 10 December 2019 be cancelled, and the business deferred until January 2020.
2. That Officers consult with Members and Officers on developing a GMFRS briefing session in early February 2020.

CI33/19 DECLARATIONS OF INTEREST

There were no declarations of interest received.

CI34/19 MINUTES OF THE MEETING HELD ON 17 SEPTEMBER 2019

The minutes of the meeting held on 17 September 2019 were submitted for approval.

RESOLVED:

That the minutes of the meeting held on 17 September 2019 be agreed.

CI35/19 HIGH RISE TASK FORCE

City Mayor Paul Dennett, Portfolio Leader for Housing, Homelessness and Infrastructure, introduced a report, which outlined the progress of the Greater Manchester High Rise Task Force (GMHRTF), and the Greater Manchester Fire and Rescue Service High Rise Team (GMFRSHRT), in regard to high rise residential buildings in Greater Manchester (GM), and its contribution nationally in this area.

Also in attendance was Jim Wallace, Chief Fire Officer, Tony Hunter, Director of Protection and SPPCI, Jenni Seex, Head of Protection, and Robin Lawler, Chief Executive of Northwards Housing, and Chair of the GM Fire Safety Technical Group.

The following key points were highlighted:

- The GMHRTF had been set up following the Mayoral Summit on the 25 June 2017, with the purpose of overseeing the GM response to the fire at Grenfell Tower.
- The ultimate priority for the GMHRTF, was to provide reassurance on GM fire safety, and to ensure buildings were safe, and that GM could respond effectively to a major high rise incident.
- A survey of residents living in high rise buildings was undertaken over the summer, and utilised as part of the GMHRTF response, to the Governments consultation on 'Building a Safer Future'. The survey was subsequently extended until the start of September 2019 and a final report was being prepared.
- Following the publication of the Hackitt Report, MHCLG working with NFCC and Local Authority Building Control (LABC) had created a series of working groups to consider what work was necessary to develop and deliver a Joint Competent Authority (JCA) arrangement.
- The significantly positive work undertaken by the GMHRTF and the GMFRS High Rise Team in GM, and on the national stage, had been recognised nationally, with GMFRS invited to be a member of the new Protection Board.
- The Grenfell Inquiry Phase 1 report has been published, and included a number of recommendations, which were carefully being considered by the GMHRTF, GMFRS, and partners.
- The GMHRTF currently meet every six weeks, and is attended by GMFRS, representatives of local authorities, housing providers, universities, utility companies, and representatives of managing agents for privately owned blocks of flats.
- The GMHRTF had developed a number of task groups/cells to carry out focused work, and the majority of these were led by GMFRS.
- The current number of blocks where interim measures are required was currently 79. The definition of high rise, was currently buildings which were more than 18 metres in height.
- A major element of the work to ensure operational readiness, was the development of guidance, for the role of operational crews in supporting and ensuring the evacuation of residents at an incident, in buildings, where an evacuation strategy has been implemented. The fire incident at the Cube, in Bolton, on Friday, had tested this response.
- The Operational Assurance team had implemented smoke curtains on all appliances, supported by operational guidance, to support the effective escape of residents, in the event of a fire.
- The main concern was the number of buildings, which still had unsafe cladding on the outside of them, and the associated costs (some in the range of £40,000), which had fallen upon many residents to make their homes safe, as the developers, building owners, and free holders were refusing to take responsibility. This issue continues to be raised with Government on behalf of residents.

Members raised the following questions and comments:

- A Member from Salford, highlighted the challenges they had faced in identifying an appropriate solution to the cladding issues, and the difficulties in accessing funding to remediate buildings owned by Private Finance Investments (PFI). How were the GMHRTF supporting localities to implement cladding solutions, which were future proofed?

The City Mayor advised that the Government had produced advice note 14, which clearly articulated what solutions were permissible. The Committee were informed that in December 2018, the Government, made an amendment to Building Regulations, to prohibit the use of 'combustible cladding' on buildings over 18 metres, making it simpler to work

through the technical solutions available. The complexities in identifying the right cladding for individual buildings were noted, given that a number of factors were at play, which included, weight and wind load.

- A Member asked whether the same requirements to remove and replace cladding applied to buildings, which had cladding on one wall, or on the top floor.

Jenni Seex, advised that there were complexities to consider, but all buildings with category 2/3 Aluminum Composite Material (ACM) on, should be remediated. Cladding which was on the top floors did however, present as lower risk, as the highest risk was regards to a fire spreading horizontally. It was confirmed that elements such as the type and position of cladding, contributed to whether interim measures were adopted in terms of building the evacuation strategy. Robin Lawler, added that housing providers were dealing with buildings on a portfolio basis, with category 2/3 ACM affected, being remediated on a risk based approach. It was noted that Private Finance Initiative (PFI) owned buildings were particularly complex, as Government did not class them as public or private, so funding could not be accessed.

- Had GMHRTF submitted recommendations to Government, which could feed into future regulations? Clarification was requested in relation to whether the aim was to move away from the use of cladding entirely.

It was confirmed that MHCLG attended regular meetings with the HRTF, so were fully sighted on the frustrations and challenges, such as, the requirement to pay VAT, on the removal and replacement of cladding.

The City Mayor confirmed that GM were also lobbying for an emergency fund which went beyond ACM, and felt that it was clear from the phase 1 report, and the Government's Independent Review of Building Regulations, and Fire Safety, that the current regulatory system was not fit for purpose.

It was envisaged that the publication of the Phase 2 report, could prompt Government to implement the fundamental changes required to building regulations, which were required.

Tony Hunter, noted that the tragic incident, at the Cube in Bolton on Friday, involved cladding with high-pressure laminate (HPL), which only emphasised the need for a complete system overhaul. A risk stratified approach to building safety was needed, that was person centric, and prioritised vulnerable groups, such as the elderly, and students.

The Committee were informed that the National Fire Chief's Council (NFCC) had recommended to Government that sprinklers become a requirement in all high rise residential structures above 30 metres in height.

Members were advised that following the amendment to building regulations in December 2018, there were now tighter controls in place, regarding the types of products which can be used. It was noted that glazing systems were currently popular, noting that all buildings over 30 metres were required to have sprinklers, notwithstanding, GMHRTF was lobbying for a lower height threshold.

- The City Mayor referred to the austerity faced by GMFRS, and the requirement to reduce their budget by £12.8m over the next three years. Post Grenfell, Government must acknowledge that further cuts were not acceptable, as resources are needed to focus on protecting public safety.
- Clarity was sought in relation to the number of buildings in special measures. It was confirmed that 80 buildings over 18 metres were in special measures currently, albeit, buildings below 18 metres were potentially affected. The Northern Quarter was highlighted, as an example of where there were a number of multi floor buildings in close proximity, and explored what level of risk these posed.

The complexities were discussed, noting that the aim was to manage those risks by implementing effective evacuation strategies, such as implementing a ‘waking watch’ or improving the quality of fire alarms, which were installed. Members were informed that an awareness event was held in October 2019, attended by 53 people from across the 1200 blocks in GM. Universities had also been engaged to review their fire safety arrangements.

- A Member referred to media reports regarding the use of cladding in other parts of the buildings, such as internal insulation fillers. Had these wider issues been addressed?

The HRTF were engaging with developers, and consistently reiterating that the focus on ACM was too narrow. Following the initial inspections, it was quickly identified that the issues were complex, and a dedicated team was needed, in order to identify and assess the risks posed, on an ongoing basis. There was an increasing need for blocks to change their evacuations strategy as more information was becoming available. It was noted that converted buildings (from commercial to residential), were being asked to have compartmentation surveys conducted.

The Committee were informed that four buildings had been deemed prohibited, noting the challenges this posed, and impact on peoples lives. A block in Salford, which was affected by internal compartmentation, was quoted costs of more than half its value to correct the issue.

Robin Lawler, added that in the social housing sector, level 3 & 4 risk assessments had been commissioned to check compartmentation. The outcomes of these assessments were generally shared with GMFRS, so that remediation factors could be agreed. It was acknowledged that the costs had impacted on a providers ability to address legacy issues, and make further investments.

- A Member referred to GMFRS’s decision to change their policy on Automatic Fire Alarms (AFA’s) and explored whether this was still deemed appropriate.

Tony Hunter, reported that they were six months into a 12 month pilot. Within quarter 1, 2000 AFA’s had been received, noting that eight incidents attended, requiring only the use of a fan, to blow the smoke out of the buildings. It was noted that crews had taken these opportunities to familiarise themselves with the buildings, and update their records. Members were informed that AFA’s were not factored into how GMFRS determine resource requirements.

- Were residents able to access the assessments conducted by property owners/landlords?

The GMHRTF had recommended that this information should be made accessible, and summaries should be produced. The potential impacts on GMFRS in terms of Freedom of Information (FOI's) were noted.

- A Member explored whether newly approved developments were using materials which were future proofed, and would not be affected by future regulations (i.e. deemed unsafe at a later date).

Full assurance could not be given at this stage, however, the Building Research Establishment, were testing cladding systems, and making those outcomes public; to support the Government to provide clarification as to what was permissible.

The City Mayor emphasised the importance that clarification was received, if GM was to meet the local housing needs over the next 20 years, which was to provide 201,000 homes. Localities also had to demonstrate a 5 year land supply, so that valuable green space was protected. GM was continuing to engage with Government within the timescales set.

Members were informed that following the Hackett Review, an Industry Safety Steering Group had been developed, which included 12 working groups, tasked with looking at the competences requirements of different trade associations. In addition, insurers were taking a much more rigid approach, with a number of inspectors unable to renew their insurance, due to the tighter scrutiny, driven by the risks of litigation. This was the biggest driver in terms of improving standards, and ensuring that builds were developed properly.

RESOLVED:

1. That the update be noted and the comments of this Committee be taken into account in developing ongoing work.
2. That a further update be arranged in the next municipal year as appropriate.

CI36/19 SCHOOL READINESS UPDATE

Jane Forrest, Assistant Director Reform, introduced a report which provided an update on the School Readiness programme, in light of the recent approval of £2.1m investment, from the Health and Social Care Partnership (H&SCP), to accelerate progress.

Members were informed that the challenges to improving school readiness outcomes at a locality and GM level, had been considered by the Committee's School Readiness Task and Finish group, and their findings had subsequently been used to inform the GM programme of work as detailed at paragraph 1.4 within the report.

The Task Group's findings were tabled at the meeting, and presented by Councillors Stella Smith and Colin McLaren. It was acknowledged that the findings demonstrated the value of task groups in deep diving into issues in more detail.

The following key points were highlighted:

- Rates of child poverty were important to bear in mind when contextualising GM's GLD results; the proportion of children living in income-deprived households is higher in GM than the national average.
- There had been a positive improvement in outcomes for disadvantaged children and outcomes for pupils eligible for Free School Meals. This had improved by 4 percentage points since 2015, and provisional DfE data showed that we had now closed the gap between the GM and England GLD average, for pupils eligible for free school meals.
- Although the gap between GM and national performance has narrowed slightly in recent years, the trend towards a plateau in performance was a feature of the national trend data as well as the GM data. There was an ambitious objective for GM to reach the national level for GLD within 2 years.
- Performance across GM varied, but results in Tameside and Oldham had improved by 1% and 4% respectively. Over the last 3 years, the proportion of 5 years olds reaching GLD in Oldham had increased by over 7 percentage points, and they were the most improved local authority in the North West, and one of the most improved in the country. Oldham had benefited from additional investment as a DfE funded, Opportunity Area; early years initiatives funded as part of this programme would inform further improvement work across GM.
- Work to embed best practice pathways, had included the recent soft launched 'Tiny, Happy, People website across GM' by the BBC; the website provides resources that can be used by parents and front line professionals to help improve a child's speech, language and communication. GMCA has worked closely with the BBC to develop resources and provided marketing materials, which were being given out by Midwives and Health Visitors to raise awareness with parents.
- GM had been recognised nationally for its work to develop a GM pathway for antenatal parenting support, aligned to the wider work taking place to implement the perinatal and infant mental health (PIMH) strategy across GM. Work was underway with CCG's to ensure that the pathway was embedded within future commissioning plans.
- A roundtable event had taken place (in November 2019), with potential investors and delivery partners, to support the development of the GM Early Years Workforce Academy. The Academy would aim to take a regional approach to enhance the practice, knowledge and skills of the diverse range of professionals, working in early years services and the wider professionals within place-based teams.
- The recent mobilisation of the new phase of work for the GM School Readiness Programme, and the additional transformation funding from the H&SCP, would seek to address remaining gaps and challenges that had been identified by localities as barriers to improving early years outcomes. A structured 24 month GM programme of work was now progressing at pace.
- Additional performance data, and GM level data tools were supporting the development of evidence informed strategies and the identification of best practice, to scale and spread across GM.

Members raised the following questions and comments:

- Members welcomed the update and explored why there was an apparent mismatch between the Ofsted ratings and actual GLD scores for children.

Jane Forrest advised that GM was progressing well in terms of the number of education settings, which were rated 'good' or 'outstanding' within GM. It was noted that there was clear evidence to suggest, that a child who goes to a high quality education setting was more

likely to do better in school. There are wider family factors to consider, with the home learning environment important.

- A Member explored whether there were any lessons which could be taken from the number of children from poorer backgrounds who actually achieved better grades, because they worked extra hard to get out of their environment. Also, multi lingual children who tended to speak later.

It was advised that there were some really high performing groups/ communities, and the development of the data dashboard, providing data at a granular level, was supporting the identification of those examples, so that the right questions were being asked in the right places. For many children, entering reception class, is the first time they have spoken English, but they still perform well. The importance of defining the measurements were noted in effectively predicting future attainment.

The robust analytical tools, enabled GLD data, to be disaggregated by demographic cohort, and recent results indicated that there had been some successes in GM. Bury had demonstrated strong examples, of how the home learning environment, and working holistically with families could improve outcomes, noting that GM was looking to learn from these examples.

- A Member requested further information regarding the role out of the Early Years Digital Record.

It was confirmed that phase one, would provide Health Visitors and parents with a digital platform to complete the Ages and Stages assessments in stages 2 and 5, using the Wellcomm tool. It was envisaged that digitisation would provide health visitors with additional time to support families. The resource was being rolled out in a phased way (starting with early adopters), to ensure that the right support was in place. Discussions had taken place with Health Visitor leads, in order to identify the teams who were in the right place to adopt, and those with a significant deficit in skills, which needed to be addressed. In the longer term, digital would be embedded within the Workforce Academy models, and discussions were taking place with universities and training providers regarding their pre-qualifying training programmes. Work was also ongoing with the Work and Skills Team within the GMCA.

- A Member explored whether there were early messages identified through the ward level analysis, in relation to what was and was not working.

It was confirmed that initial discussions had taken place, noting that the Early Years Leads within localities, were best placed to understand, the locality factors at play, which were influencing the results, such as cultural capital, or children's centre offer within the area. It was envisaged that more robust evidence would be defined in 2020.

- A Member explored whether 'predicted grades' had a negative impact on children's progress. It was confirmed that the predictive analytics aimed to support early identification, so that the right support and resource could be put in place to support the child.

RESOLVED:

1. That the update be noted.
2. That a further update be arranged in the next municipal year as appropriate.

CI37/19 WASTE BUDGET AND LEVY REPORT

Members considered a report on the forecast budget outturn position for 2019/20, the proposed budget for 2020/21, and the process to update the Levy Allocation Methodology Agreement (LAMA).

RESOLVED:

That the report be noted.

CI38/19 WORK PROGRAMME

Joanne Heron, Statutory Scrutiny Officer, introduced the 2019/20 work programme for Members to review, develop and agree.

The Committee's focus in January and February 2020, would be to scrutinise the budget process.

RESOLVED:

That the work programme be agreed.

CI39/19 GREATER MANCHESTER STRATEGY IMPLEMENTATION PLAN AND PERFORMANCE UPDATE

RESOLVED:

That the report be noted.

CI40/19 GREATER MANCHESTER BREXIT PREPARATIONS REPORT

RESOLVED:

That the report be noted.

CI41/19 GMCA REGISTER OF KEY DECISIONS

RESOLVED:

That the Register of Key Decisions be noted.

CI30/19 DATE OF NEXT MEETING

Tuesday 21 January 2020, at 6pm, GMCA Offices.

CI31/19

EXCLUSION OF PRESS AND PUBLIC

RESOLVED:

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

CI32/19

WASTE BUDGET

The Committee considered a report, which outlined a forecast budget outturn for 2019/20, and an overview of the proposed budget and levy requirements for 2020/21.

RESOLVED:

That the report be noted.



Report to OVERVIEW AND SCRUTINY BOARD

The Virtual School

Portfolio Holder:

Councillor Mushtaq, Cabinet Member for Education and Skills

Officer Contact: Andrew Sutherland, Director of Education, Skills and Early Years

Report Author: Jennie Davies, Headteacher of the Virtual School
Ext. 5098

February 2020

Purpose of the Report

The Virtual School Annual Report provides an overview of the work of the Virtual School and reports the educational outcomes for Oldham's children looked after (CLA).

Executive Summary

The following summary is taken from the Virtual School annual report 2018 – 2019.

The report provides an overview of the Virtual School in 2018 / 2019. It establishes that the scope of the work undertaken by the Virtual School has developed significantly under new leadership, that reported outcomes for children who are looked after compare favourably with national averages and that inclusion is the key priority in the coming year. These themes emerged in the Ofsted report of the inspection of Local Authority Children's Services (ILACS) including the Virtual School in January 2019. Whilst inspectors found that the overall effectiveness of Children's Services requires improvement to be good, they referred to the Virtual School as follows:

"24. Stronger leadership of the virtual school over the last 12 months has supported improved educational provision for many children in care. Pupils, and the schools they attend, have benefited from a strong focus on educational attainment and progress. The Virtual School effectively tracks the progress that pupils make from their starting points and this allows for more accurate assessments of pupils' progress, which continues to improve.

25. All children have a personal education plan (PEP) that is subject to quality assurance by the virtual school team. Work is ongoing to improve the effectiveness and standards of these documents. The head of the virtual school manages the use of pupil premium well through the PEPs. Funding is only released once effective targets to improve educational outcomes are identified by the school. Schools put the pupil premium plus funding to good effect for additional classroom support, extra tuition and for a wide range of enrichment opportunities and pastoral support.”

Increased staffing within the Virtual School team has enabled the development of PEP / ePEP processes, quality assurance and targeted Post 16 provision. In the last academic year, the Virtual School engaged with key partners across education, children’s social care and wider agencies to develop understanding of the educational needs of CLA. The Pupil Premium Plus funding (PP+) allocation for schools is now released subject to completion of good quality PEPs with clear details of use and impact of the funding.

Following the introduction of the new statutory guidance in September 2018, the Virtual School continues to ensure that partners in education and social care understand the new duties and associated roles and responsibilities. The team provides advice and guidance about meeting the educational needs for previously looked after children who attend an Oldham school.

The Virtual School integrates its work with teams across the Education & Early Years Service. Closer working alongside our colleagues in the SEND team is improving practice. The Virtual School is represented at weekly EHCP panel meetings to provide oversight for CLA. During the Summer Term the Designated Teacher Forum and the SENCo Development session were combined to strengthen links and create understanding of the educational needs of CLA who may have unmet SEND. In future the VSH will commission a designated SEND officer for Oldham CLA. Wider inclusion issues are addressed by the Virtual School providing training opportunities for education and social care colleagues in understanding of the needs of CLA, with a focus on SEMH. This included online training on attachment and trauma, training for members of governing bodies, DT/SENCo Forums and training to develop resilience in children and young people.

The most recently validated data (from 2017 /18) confirms that attainment and progress for CLA (OC2 cohort) is ranked within the top 25% nationally at the end of Key Stages 2 and 4.

In Key Stage 2, the Oldham CLA OC2 cohort showed significant improvement in outcomes in 2017 /18, with 43% achieving expected standard in Reading, Writing and Maths. This was an improvement on 38% from the previous year. There was a similar picture in the progress measures with significant improvement in Reading, Writing and Maths. In Reading and Maths, Oldham CLA OC2 cohort on average made better rates of progress than National (all), CLA National and Oldham (all) and in writing made better progress than National (all) and National CLA. Ranking 15th (Reading), 32nd (Writing) and 26th (Maths) nationally for average progress between Key Stage 1 and 2.

In Key Stage 4, the Oldham CLA cohort is in the top 12% nationally for grades 9 – 4 in English and Maths and remains above National CLA as in the previous year. There is a significant improvement in both Progress 8 at -0.77 and Attainment 8 at 3.30, with national rankings of 7th and 12th respectively.

Promoting attendance and reducing exclusion are priorities for the Virtual School with its partners. It is concerning that the overall absence and persistent absence rates for the OC2 cohort increased between 2017 and 2018 and are now higher than CLA nationally and regionally. CLA attendance data is now tracked by the Virtual School and informs case work for the Education Support Officers. Of further concern is an increase in the % of CLA receiving at least 1 Fixed Term Exclusion (FTE). National data shows that Oldham CLA (OC2) exclusion rate is now higher than the national cohort, regional and statistical neighbours for CLA. Fortunately, the most recent locally collated data for the full CLA cohort shows the green shoots of a slight decrease after 2017. There have been no permanent exclusions of Oldham CLA.

IMPACT OF THE VIRTUAL SCHOOL 2018 / 2019

- In 2018 attainment at Key Stage 2 ranks 20th (out of 151) nationally for % of CLA achieving expected standard in Reading, Writing and Maths
- In 2018 attainment at Key Stage 4 ranks 19th (of 151) nationally for the % of CLA pupils achieving grade 4 or above in English and Maths GCSE and the Oldham OC2 cohort rank 7th (out of 151) for Attainment 8
- In 2018 progress from Key Stage 2 to 4 improved and ranks 12th (out of 151) for P8.
- Improved quality of PEPs for school age children, with better tracking and monitoring through a better ePEP system and providing training and support to key partners.
- Improved provision for CLA with SEND through provision of support to schools and Social Workers in compiling EHCP submissions
- 'Collaborative Framework' for Oldham
- No Permanent exclusions.

Recommendations

The following priorities are taken directly from the annual report and in response to support the inclusion and educational needs of CLA.

PRIORITIES FOR 2019 /2020

In response to the ILACS inspection outcomes, the Virtual School Team are:

- Phasing the introduction of the Post 16 ePEP to enable rigorous tracking and quality assurance of PEPs and educational engagement and outcomes in Years 12 and 13.
- Integrating partnership working across educational services, children's social care and wider agencies to ensure that the educational needs of CLA are understood and addressed.
- In partnership with the LSCB and partner agencies, deliver Trauma Symptoms Checklist for Children (TSCC) Pilot for CLA.
- Work with partners to develop provision for identifying and supporting individual needs with a specific focus on SEMH.

-
- Work with partners to develop 'Whole School' approaches to understanding trauma and attachment difficulties.
 - Develop admissions and transfer protocol for CLA with Oldham Secondary schools, Admissions and Inclusion team.
 - Develop Virtual School handbook to support partners across schools and social care.
 - Develop partnership working with Oldham Secondary Headteachers regarding provision for CLA by attending OASHP meetings
 - Embed the new governance structures for the Virtual School
 - In partnership with the North West Virtual Schools, NAVSH and NWADCS contribute to the development of Peer Review Processes to include the remit of the Virtual School.
 - Commission Speech and Language Therapist (0.6) for CLA
 - Explore further options for commissioning Educational Psychologist support
 - Appoint Engagement Officer and PEP Officer to further develop the work of the Virtual School Team.
 - Commission designated EHCP Officer for Oldham CLA (Educated both in and out of borough)

The Virtual School Annual Report 2018 – 2019

1 Background

- 1.1 Each year the Virtual School produces an annual report outlining the educational outcomes of Oldham's children looked after and the work of the Virtual School over the previous academic year.

6 Additional Supporting Information

- 6.1 The additional progress report provides an update on the development points that have been identified in the report.

7 Consultation

- 7.1 In November 2019 the Virtual School Headteacher presented the annual report to the Corporate Parent panel, Children in Care Council and the Virtual School Governing body. The report was presented and approved with key issues, development points discussed.

8 Appendices

- 8.1 Oldham Virtual School Progress Update: September 2018 – January 2020.

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Oldham Virtual School

Progress Update

September 2019 – January 2020



Oldham
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Oldham Virtual School Progress Update

Within the Virtual School annual report 2018 – 2019, developments were identified for the academic year 2019 – 2020.

This progress update reviews each point and the work to date.

Phasing the introduction of the Post 16 ePEP to enable rigorous tracking and quality assurance of PEPs and educational engagement and outcomes in Years 12 and 13.

Prior to the end of the Summer term, 2019 the Virtual School team engaged the After Care team manager and practitioners to review a range of Post 16 ePEP templates already in use by a number of Virtual Schools. On reviewing statutory requirements of PEP documentation. The Post 16 ePEP went live in September 2019 for CLA in Year 12. This will be extended to include Year 13 in September 2020.

ePEP briefings are resuming in Spring term, and the Virtual School will be offering briefing sessions to Post 16 education providers and CSC colleagues working with and supporting this cohort.

Integrating partnership working across educational services, children's social care and wider agencies to ensure that the educational needs of CLA are understood and addressed.

The Virtual School continues to promote cross agency working and engage with partners to ensure that the educational needs of CLA remain a key priority. The VSH and team members sit on a number of multi-agency groups and panels.

In partnership with the LSCB and partner agencies, deliver Trauma Symptoms Checklist for Children (TSCC) Pilot for CLA.

During the Autumn term the proposal for the pilot was presented to the Health and Wellbeing Partnership Board.

In January 2020 partners from the following services completed a 3 day training programme in the theory, implementation and analysis of the Trauma Symptoms Children's Checklist (TSCC);

- Healthy Young Minds
- Healthy Young Minds (CLA)
- Educational Psychology
- Oldham Virtual School
- Youth Justice Service (Positive Steps)
- Children's Social Care
- Phoenix Team

The pilot will run from January to June 2020, with a specific focus on assessment and intervention for CLA with a full evaluation of impact and next steps.

Work with partners to develop provision for identifying and supporting individual needs with a specific focus on SEMH.

Work on supporting the individual needs of CLA remains a key priority, either through the Virtual Schools direct work with children and young people, supporting colleagues in understanding the individual needs and impact on access to education, training or the commissioning of specialist services (addressed further in points below).

Work with partners to develop ‘Whole School’ approaches to understanding trauma and attachment difficulties.

During the Autumn term the Virtual School commissioned the delivery of 2 days training by Trauma Informed Schools UK (TISUK). This training was aimed at senior leaders across Oldham’s Secondary schools and partners from local authority education services to support and develop understanding of trauma and the impact this has on access to education, provision adjustments and outcomes.

LA representation;

- SEND
- Mental Health and Wellbeing Team
- Social Emotional Mental Health Service (SENHs)
- Oldham Virtual School
- Inclusion Team
- Educational Psychology Service

Staff from 8 Oldham Secondary schools attended the training.

Following the training, 2 schools are interested in moving forward with whole school training and development and becoming a trauma informed school. This programme will be delivered by TISUK and supported by the Oldham Educational Psychology Service (through the Virtual School commission).

Develop admissions and transfer protocol for CLA with Oldham Secondary schools, Admissions and Inclusion team.

The Virtual School has worked closely with colleagues from the admissions and inclusion team to develop the CLA placement Protocol (Secondary Schools). The initial draft is due to be reviewed by local authority officers and subsequently shared with secondary headteachers for agreement and implementation.

Develop Virtual School handbook to support partners across schools and social care.

Work is underway to develop a multi-agency handbook to support all key partners in understanding roles and responsibilities regarding all aspects of supporting the educational needs of CLA.

The Virtual School Headteacher has reviewed and mapped out the statutory duties of all partners. The handbook 'Looking after Learning' is being developed and will be shared with partners for the start of the academic year 2020 – 2021. Briefing sessions will also be developed to accompany this.

Embed the new governance structures for the Virtual School

The first meeting of the Virtual School Governing Body took place in November 2019. The agenda for the initial meeting was;

- Re-visit and agree TOR for the VS Governing Body
- Review of the Annual Report 2018 – 2019
- Pupil Premium Plus (PP+) Policy

The Spring Term Governing Body meeting is due to take place on 23rd March with an agreed focus on;

- Autumn term review
- 2019 – 2020- Development updates
- attendance and exclusions (data review)
- The CLA Champions scheme
- Agree reporting systems to Corporate Parent Panel

In partnership with the North West Virtual Schools, NAVSH and NWADCS contribute to the development of Peer Review Processes to include the remit of the Virtual School.

In November, a number of Virtual School Headteachers from across the North West completed the National Association of Virtual School Headteachers (NAVSH) peer review training.

Alongside this, the Virtual School Headteacher has been part of a working group to discuss and further develop the inclusion of the Virtual School in existing Peer Reviews, such as SEND and Early Years.

Commission Speech and Language Therapist (0.6) for CLA

There has been a delay in recruiting to this post as the Speech and Language Therapy (SaLT) Service moved over to a new health trust. The post has now been processed and agreed and recruitment is underway.

This post is not intended to replace the universal SaLT services that CLA should access, but to complement the offer by providing support and training for the professionals working with the child or young person.

Explore further options for commissioning Educational Psychologist support

With a national shortage of Educational Psychologists, recruitment to this post has been challenging and two previous recruitment attempts were unsuccessful.

Working closely with the Principal Psychologist, the Virtual School has secured targeted EP support to August 2020, whilst a third round of recruitment is underway.

The commissioned service is aimed to provide enhanced support for the network of professionals that support CLA e.g schools, social workers, carers. This will be provided through training, consultation or where agreed, direct work with the child or young person. This service is not intended to replace the access to EP involvement that CLA are entitled to through school provision and as part of the Graduated Response to meeting individual needs.

Appoint Engagement Officer and PEP Officer to further develop the work of the Virtual School Team.

Towards the end of the Autumn term the Virtual School secured permission to recruit to the above posts. These posts have been advertised and interviews are due to take place at the end of February. These posts will be funded through Pupil Premium Plus (PP+).

Commission designated EHCP Officer for Oldham CLA (Educated both in and out of borough)

The Headteacher from the Virtual School has met with the SEND service manager to review the current role and job description for the SEND (EHCP) Officers. Work is now underway to review this role with the specific remit for Oldham's CLA and take through the job evaluation and recruitment process. This post will be funded through Pupil Premium Plus (PP+) funding.

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Oldham Virtual School

Annual Report

September 2018 - August 2019



Oldham
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OLDHAM VIRTUAL SCHOOL

Executive Summary

This report provides an overview of the Virtual School in 2018 / 2019. It establishes that the scope of the work undertaken by the Virtual School has developed significantly under new leadership, that reported outcomes for children who are looked after compare favourably with national averages and that inclusion is the key priority in the coming year. These themes emerged in the Ofsted report of the inspection of Local Authority Children's Services (ILACS) including the Virtual School in January 2019. Whilst inspectors found that the overall effectiveness of Children's Services requires improvement to be good, they referred to the Virtual School as follows:

"24. Stronger leadership of the virtual school over the last 12 months has supported improved educational provision for many children in care. Pupils, and the schools they attend, have benefited from a strong focus on educational attainment and progress. The Virtual School effectively tracks the progress that pupils make from their starting points and this allows for more accurate assessments of pupils' progress, which continues to improve.

25. All children have a personal education plan (PEP) that is subject to quality assurance by the virtual school team. Work is ongoing to improve the effectiveness and standards of these documents. The head of the virtual school manages the use of pupil premium well through the PEPs. Funding is only released once effective targets to improve educational outcomes are identified by the school. Schools put the pupil premium plus funding to good effect for additional classroom support, extra tuition and for a wide range of enrichment opportunities and pastoral support."

Increased staffing within the Virtual School team has enabled the development of PEP / ePEP processes, quality assurance and targeted Post 16 provision. In the last academic year, the Virtual School engaged with key partners across education, children's social care and wider agencies to develop understanding of the educational needs of CLA. The Pupil Premium Plus funding (PP+) allocation for schools is now released subject to completion of good quality PEPs with clear details of use and impact of the funding.

Following the introduction of the new statutory guidance in September 2018, the Virtual School continues to ensure that partners in education and social care understand the new duties and associated roles and responsibilities. The team provides advice and guidance about meeting the educational needs for previously looked after children who attend an Oldham school.

The Virtual School integrates its work with teams across the Education & Early Years Service. Closer working alongside our colleagues in the SEND team is improving practice. The Virtual School is represented at weekly EHCP panel meetings to provide oversight for CLA. During the Summer Term the Designated Teacher Forum and the SENCo Development session were combined to strengthen links and create understanding of the educational needs of CLA who may have unmet SEND. In future the VSH will commission a designated SEND officer for Oldham CLA. Wider inclusion issues are addressed by the Virtual School providing training opportunities for education and social care colleagues in understanding of the needs of CLA, with a focus on SEMH. This included online training on attachment and trauma, training for members of governing bodies, DT/SENCo Forums and training to develop resilience in children and young people.

The most recently validated data (from 2017 /18) confirms that attainment and progress for CLA (OC2 cohort) is ranked within the top 25% nationally at the end of Key Stages 2 and 4.

In Key Stage 2, the Oldham CLA OC2 cohort showed significant improvement in outcomes in 2017 /18, with 43% achieving expected standard in Reading, Writing and Maths. This was an improvement on 38% from the previous year. There was a similar picture in the progress measures with significant improvement in Reading, Writing and Maths. In Reading and Maths, Oldham CLA OC2 cohort on average made better rates of progress than National (all), CLA National and Oldham (all) and in writing made better progress than National (all) and National CLA. Ranking 15th (Reading), 32nd (Writing) and 26th (Maths) nationally for average progress between Key Stage 1 and 2.

In Key Stage 4, the Oldham CLA cohort is in the top 12% nationally for grades 9 – 4 in English and Maths and remains above National CLA as in the previous year. There is a significant improvement in both Progress 8 at -0.77 and Attainment 8 at 3.30, with national rankings of 7th and 12th respectively.

Promoting attendance and reducing exclusion are priorities for the Virtual School with its partners. It is concerning that the overall absence and persistent absence rates for the OC2 cohort increased between 2017 and 2018 and are now higher than CLA nationally and regionally. CLA attendance data is now tracked by the Virtual School and informs case work for the Education Support Officers. Of further concern is an increase in the % of CLA receiving at least 1 Fixed Term Exclusion (FTE). National data shows that Oldham CLA (OC2) exclusion rate is now higher than the national cohort, regional and statistical neighbours for CLA. Fortunately, the most recent locally collated data for the full CLA cohort shows the green shoots of a slight decrease after 2017. There have been no permanent exclusions of Oldham CLA.

IMPACT OF THE VIRTUAL SCHOOL 2018 / 2019

- In 2018 attainment at Key Stage 2 ranks 20th (out of 151) nationally for % of CLA achieving expected standard in Reading, Writing and Maths
- In 2018 attainment at Key Stage 4 ranks 19th (of 151) nationally for the % of CLA pupils achieving grade 4 or above in English and Maths GSCE and the Oldham OC2 cohort rank 7th (out of 151) for Attainment 8
- In 2018 progress from Key Stage 2 to 4 improved and ranks 12th (out of 151) for P8.
- Improved quality of PEPs for school age children, with better tracking and monitoring through a better ePEP system and providing training and support to key partners.
- Improved provision for CLA with SEND through provision of support to schools and Social Workers in compiling EHCP submissions
- 'Collaborative Framework' for Oldham
- No Permanent exclusions.

PRIORITIES FOR 2019 /2020

In response to the ILACS inspection outcomes, the Virtual School Team are:

- Phasing the introduction of the Post 16 ePEP to enable rigorous tracking and quality assurance of PEPs and educational engagement and outcomes in Years 12 and 13.
- Integrating partnership working across educational services, children's social care and wider agencies to ensure that the educational needs of CLA are understood and addressed.

Other development areas are;

- In partnership with the LSCB and partner agencies, deliver Trauma Symptoms Checklist for Children (TSCC) Pilot for CLA.
- Work with partners to develop provision for identifying and supporting individual needs with a specific focus on SEMH.
- Work with partners to develop 'Whole School' approaches to understanding trauma and attachment difficulties.
- Develop admissions and transfer protocol for CLA with Oldham Secondary schools, Admissions and Inclusion team.
- Develop Virtual School handbook to support partners across schools and social care.
- Develop partnership working with Oldham Secondary Headteachers regarding provision for CLA by attending OASHP meetings
- Embed the new governance structures for the Virtual School
- In partnership with the North West Virtual Schools, NAVSH and NWADCS contribute to the development of Peer Review Processes to include the remit of the Virtual School.

BACKGROUND

As Corporate Parents to our children in care, Oldham's Priority is to ensure the needs of looked-after children and care leavers are met and that we assist them in having healthy and fulfilling lives. It is our responsibility to keep them safe, make sure their experiences in care are positive and improve their on-going life chances.

Oldham Virtual School works to promote the educational achievements of our looked-after children regardless of where they are placed. It does not itself provide education, but instead recognises that schools are responsible for the educational outcomes of its children and holds them to account for the provision they offer and to ensure that the life chances of each looked-after child is improved.

The aim of the Virtual School is through partnership working, to close the attainment gap between children who are looked-after and their peers who are not. This includes work on supporting access to education, re-engaging pupils and monitoring attendance and exclusions.

Oldham Virtual School Team

Headteacher of the Virtual School	Jennie Davies
Team Manager of the Virtual School	Sarah Reddy
Education Support Officers	Jane Butterworth Debbie Edwards Rachel Kenealy Nicola Wood
PEP Coordinator	Kay Blair
Business Support	Karen Black

2018 – 2019 Updates

Since the expansion of the Virtual School team a key priority has been to develop the roles of the officers. These roles have now been aligned to specific year groups to provide advice, support and guidance regarding the educational needs of CLA.

Following 2 rounds of recruitment we were unable to recruit a full time Educational Psychologist for the Virtual School and CLA. The VSH is continuing to explore options both with the Oldham Educational Psychology Service or potentially considering an external commission.

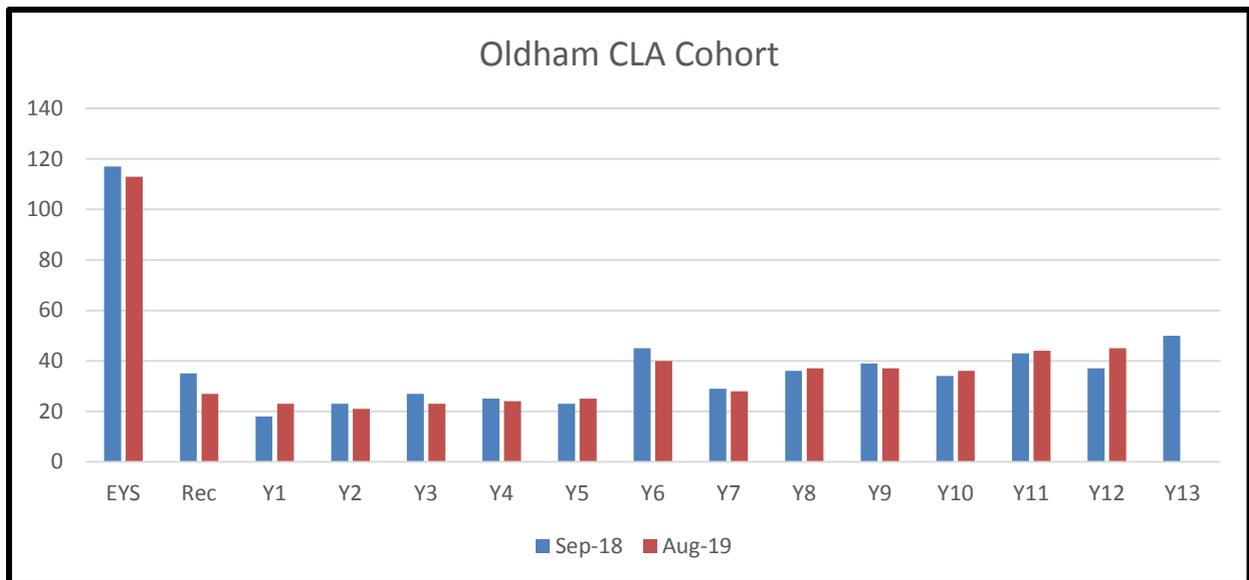
In November 2018 the VSH prepared a paper for the proposal of a Governing Body for the Virtual School. In June 2019, a development afternoon brought potential members together to discuss the role and functions and how this would bring challenge and support to the Virtual School. The first full Governing Body meeting is due to take place in November 2019.

Key Priorities 2019 – 2020

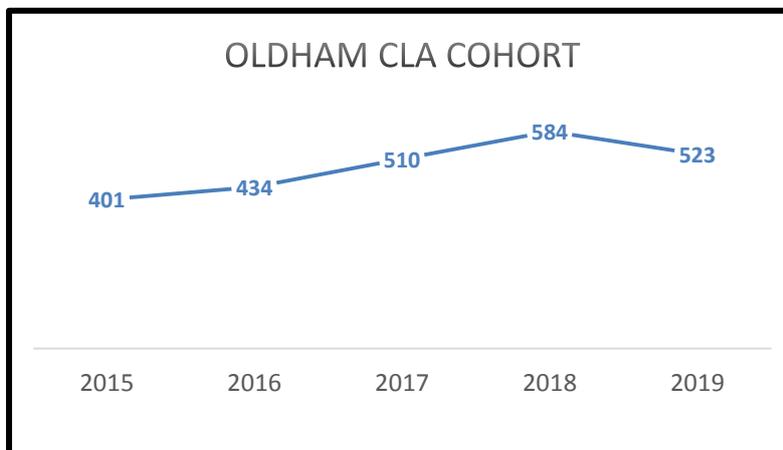
- Commission Speech and Language Therapist (0.6) for CLA
- Explore further options for commissioning Educational Psychologist support
- Appoint Engagement Officer and PEP Officer to further develop the work of the Virtual School Team.
- Commission designated EHCP Officer for Oldham CLA (Educated both in and out of borough)

THE VIRTUAL SCHOOL PROFILE 2018 - 2019: Overall Numbers and Demographics

The total number of children and young people looked after by Oldham has decreased between September 2018 and August 2019. In September 2018 the number of CLA was 581 and remained higher than the previous year (509 in September 2017). However, by August 2019 this number was 523, a reduction of 9.9% from the start of the academic year. CLA figures show a decrease of 58 pupils from Sept 2018-August 2019 (compared to an increase of 83 pupils within the previous academic year).



Data Source: Mosaic

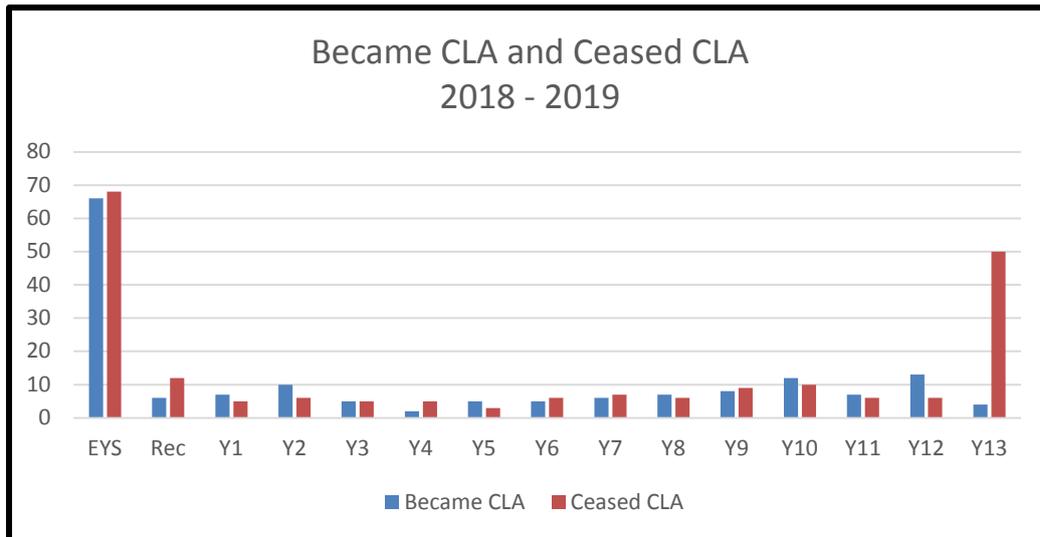


Data Source: Mosaic

This chart shows a change in trend from previous years with CLA numbers reducing.

Previously CLA numbers have steadily increased since 2015.

Between September 2018 and August 2019, 158 children and young people joined the CLA cohort, which has meant that a total of 681 young people between the ages of 0 and 18 were looked after by Oldham at some point in the 2018/19 academic year.

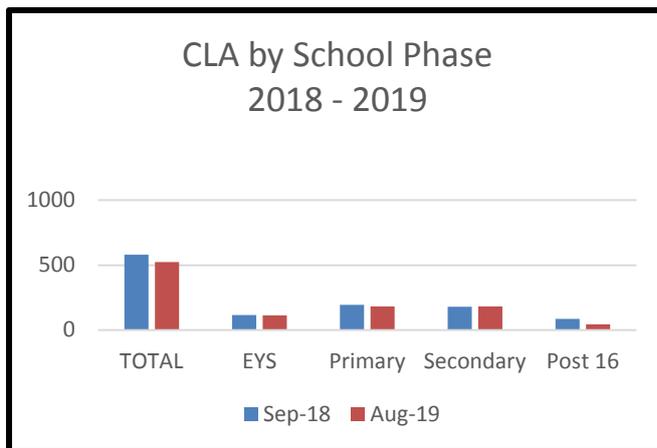


Over the same period 204 children ceased to be looked after and therefore the CLA cohort was 523 in August 2019.

Data Source: Mosaic

School Phase

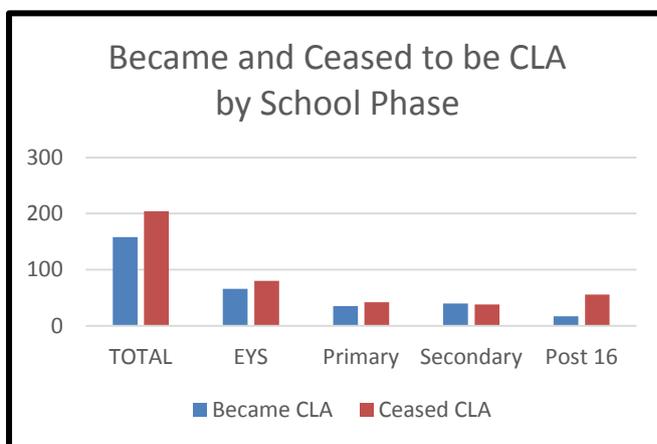
The chart below shows a breakdown of CLA by each school phase in September 2018 and August 2019.



The Primary and Secondary phases have remained relatively stable with a decrease of only 5 pupils over the course of the year (this does not account for mobility within the cohort).

The Post 16 phase accounts for the majority of reduction in CLA numbers as young people cease to be looked after during Year 13.

Data Source: Mosaic



The chart shows the number of children and young people that became CLA or ceased to be CLA between September 2018 and August 2019.

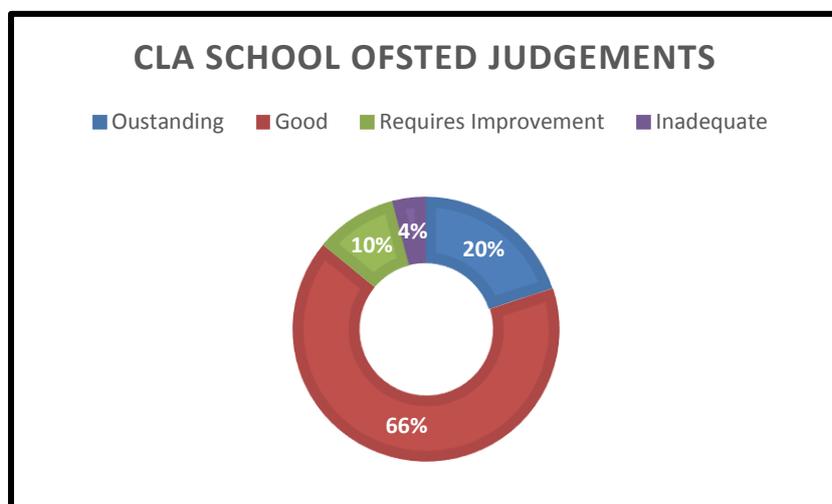
With the exception of the Secondary phase, all other phases show that fewer children and young people became looked after in comparison to the number that ceased to be looked after.

In the Secondary Phase 181 pupils became looked after whereas only 179 pupils ceased to be looked after.

Data Source: Mosaic

School Ofsted Rating

At the end of 2018 – 2019, 83% of school age CLA attended schools rated by Ofsted as ‘Good’ or ‘Outstanding’. This is 3 % higher than the same point in the previous year.



Data Source: Welfare Call

86% of CLA are attending schools with an Ofsted judgement of good or better.

This data does not include schools currently awaiting Ofsted judgement and is accurate based on Ofsted data as of August 2019.

When a child comes into care whilst a school may be judged as less than good it is often inappropriate to simply move their school placement based on the current Ofsted rating.

When a child is looked-after, all school moves must be agreed by the Virtual School and there is also a designated section within the ePEP to enable these moves to be more closely monitored.

In instances where a request has been made for a child to attend a school that ‘Requires Improvement’ the VSH will review recent Ofsted inspection reports where appropriate and a member of the Virtual School team visit the school to meet with key staff regarding the educational provision that would be made to support the individual child.

School Admissions: Reception and Year 7

As part of their role, the Virtual School team provide direct support to Social Workers and carers regarding the admission of looked-after children when moving into Reception and Year 7. This ensures that all children were placed in suitable educational placements appropriate for their educational and pastoral needs.

In Year School Transfers

It is known that moving schools can have a significant impact on educational outcomes and all school moves must be agreed by the Virtual School. There have been a number of challenges in placing some pupils who have moved mid-way through the school year both to schools in Oldham and out of borough. The Virtual School has provided advice and support for in year transfers and moves as requested.

Key Priorities: 2019 - 2020

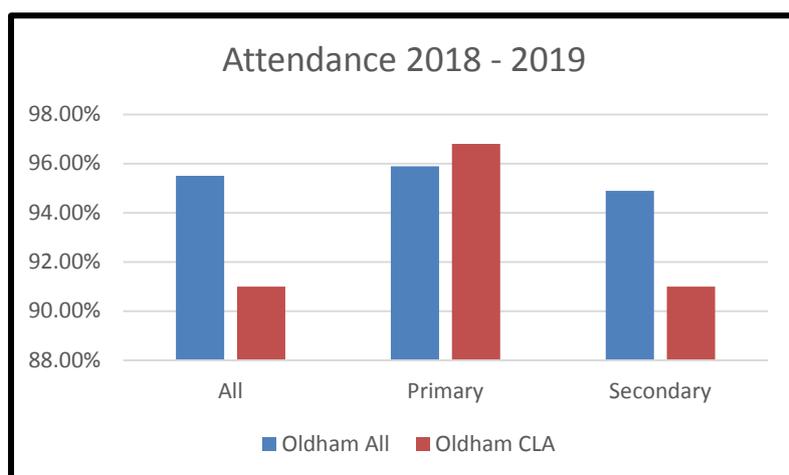
- Develop CLA school placement protocol with Oldham Admissions and Inclusion Teams
- Develop tracking system for school placement changes.

ATTENDANCE 2018 - 2019

The Virtual School commission 'Welfare Call' to monitor the attendance and exclusions of Oldham's CLA placed in educational provision both in and out of borough. Schools and where appropriate, alternative provision are contacted on a daily basis, to check the attendance of every pupil.

Between 2017 and 2018 CLA (OC2) overall absence increased from 4.1% to 5.3%. This is a higher rate of absence than when comparing to CLA nationally, regionally and against statistical neighbours.

Locally generated data for 2018 shows the overall average attendance of the full CLA cohort as 91.05%. This figure is subject to change when reported by the DfE as only the OC2 cohort attendance will be reported.



Data Source: Welfare Call (CLA), DfE Published tables (Oldham All)

The chart shows attendance of CLA in Primary and Secondary phases and compares them to attendance of all Oldham pupils.

CLA in the Primary phase have higher attendance rates than their Oldham peers. However, Overall attendance of CLA and pupils in the Secondary phase have poorer attendance than their Oldham peers.

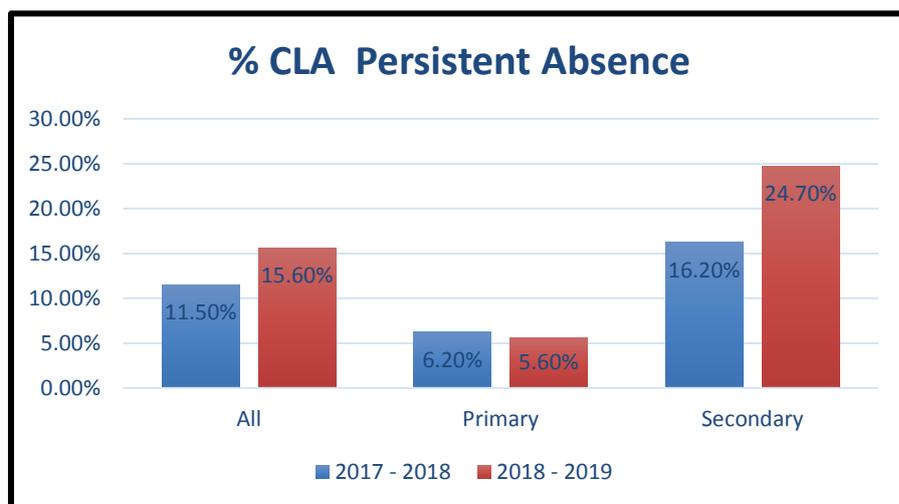
Persistent Absence

Any child with attendance of under 90% is classed as 'persistently absent'.

Between 2017 and 2018 there has been an increase in the % of CLA (OC2 cohort) classed as persistently absent, increasing from 9% in 2017 to 13.2% in 2018. This ranks Oldham CLA 116th nationally and is a higher level of persistent absence than CLA nationally, regionally and in comparison with statistical neighbours.

In 2018 – 2019, locally generated data indicates that 68 children out of the school age cohort had less than 90% attendance.

This percentage is too high and work with schools and social care professionals and wider partners is needed to reduce this.



The chart shows the % of persistent absence for the full CLA in 2017 and 2018.

The Primary phase has reduced since 2017, however there has been a significant increase in PA in the Secondary phase.

Data Source: Welfare Call

Key Priorities: 2019 - 2020

- Attendance data to continue to inform Virtual School casework priorities
- Weekly 'Continuous Absence Report'- data used to trigger PA warning to Social Workers
- Develop post of 'Engagement Officer' for the Virtual School.

EXCLUSIONS 2019 - 2020

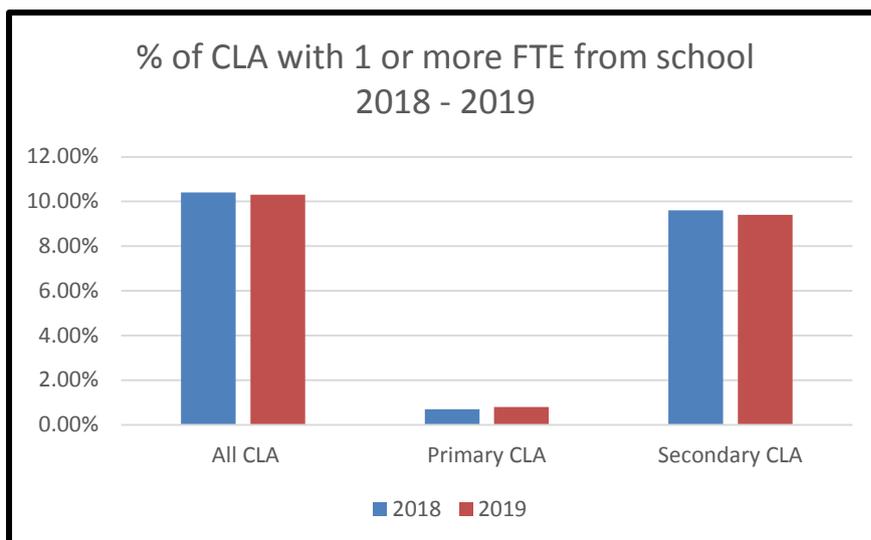
Permanent Exclusions

The Virtual School has encouraged agreements from schools both in Oldham and out of borough that they will not permanently exclude looked-after children. Instead, where appropriate the Virtual School works closely with the school, social worker, carers and young person to identify provision that will meet their individual needs.

During 2018 – 2019 the Virtual School provided direct intervention for 2 CLA where the process for permanent exclusion had been initiated and for a further 7 CLA who were at risk of being permanently excluded. As a result, no CLA were permanently excluded. Various support programmes were put in place that enabled the child to remain in education without the stigma of a permanent exclusion. No CLA have been permanently excluded over the last seven years.

Fixed Term Exclusions (FTE)

During 2018 – 2019, 48 pupils received 1 or more FTE, 10.3% of the full CLA school age cohort. This is broadly in line with the fixed term exclusion rates from 2017. Rates of exclusion were significantly higher in the Secondary phase.



The chart shows the data for CLA (full cohort) who have received at one or more FTE and shows this in relation to the Primary and Secondary phases.

This is locally generated data taken from Welfare Call and is subject to change when reported by the DfE for OC2 cohort.

Data Source: Welfare Call

Since 2015, there has been a yearly increase in the percentage of CLA (OC2) receiving 1 or more FTE.

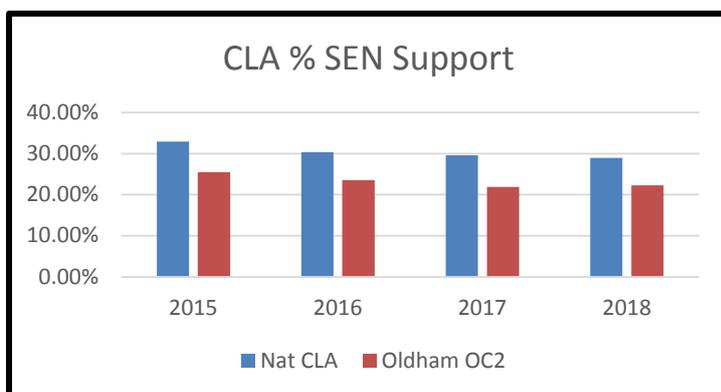
Key Priorities: 2019 - 2020

- Develop protocols with the Inclusion Team to introduce Pupil at Risk of Exclusion (PARE) meetings
- Continue to work with partner services across the authority to develop whole school understanding and approaches to trauma and attachment
- In partnership with the LSCB, deliver the Trauma Symptoms Children’s Checklist (TSCC) pilot for CLA.
- Develop information about Exclusions of CLA with North West Virtual Schools

Special Educational Needs and Disabilities (SEND)

Looked after children and previously looked-after children are significantly more likely to have Special Educational Needs than their peers and of those, there will be a higher proportion with an Education, Health and Care Plan (EHCP).

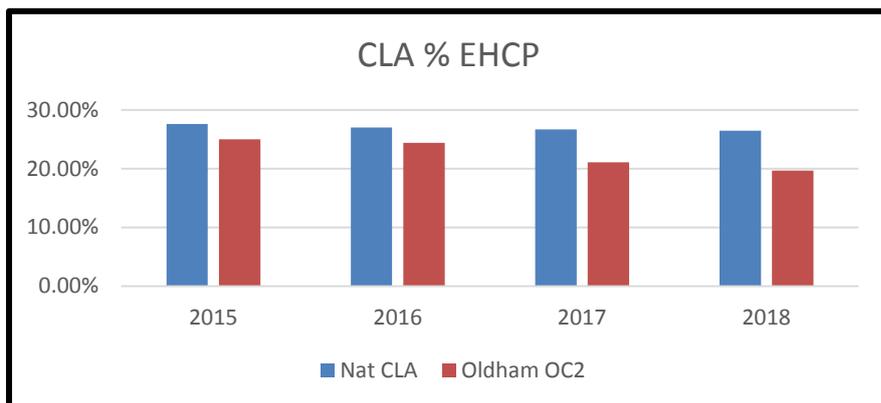
National Context



Data Source: LAIT

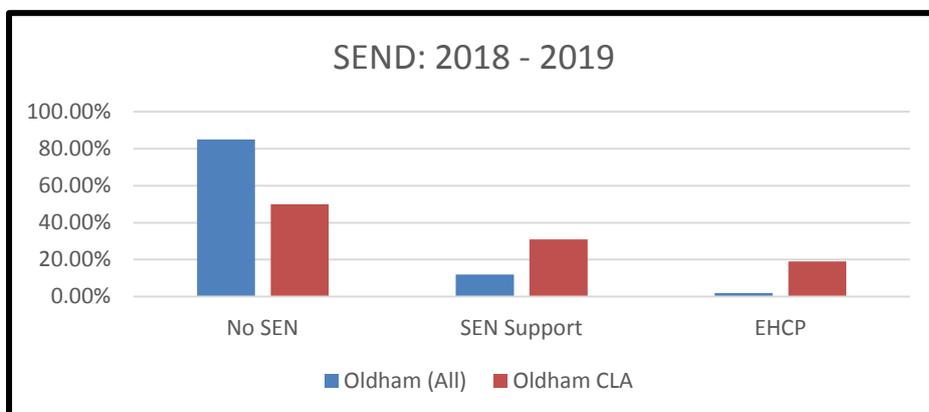
Between 2015 and 2018 the % of CLA (OC2) recorded as SEN support reduced at a faster rate than the national picture.

The % of Oldham CLA (OC2) on SEN Support remains lower than CLA nationally but has increased slightly from 2017.



Data Source: LAIT

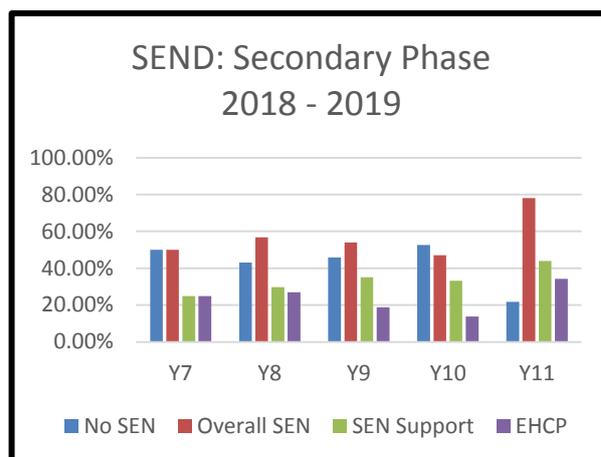
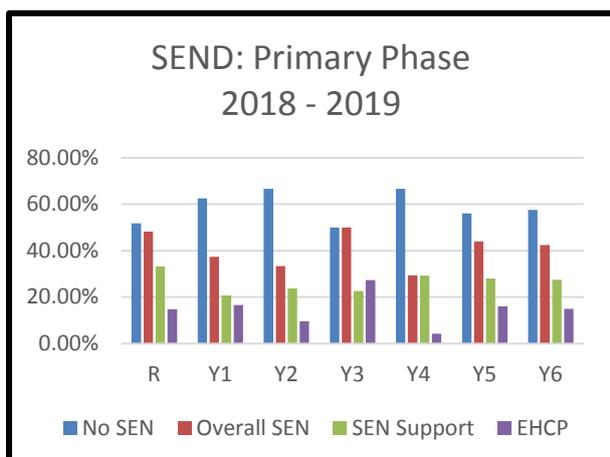
The Local Context



The chart shows the SEND overview of Oldham (All) and the full CLA school age cohort (Reception to Year 11).

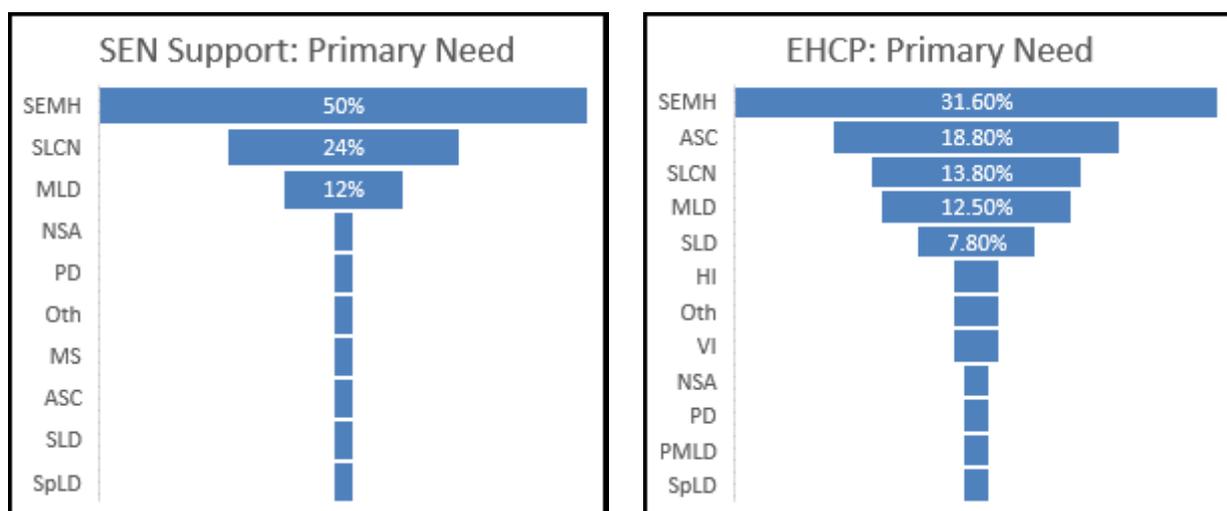
Data Source: Welfare Call ePEP / School Census 2019

The following charts show the overview of SEND for the school age cohort in the primary and secondary phase.



Data Source: Welfare Call ePEP

The tables below show a breakdown of 'Primary Need' for the cohort of CLA on SEN Support and those with an EHCP. In both instances SEMH is the highest level of need.



Data source: Welfare Call ePEP

The Virtual School are monitoring SEND provision for the school age cohort through the termly ePEP and are cross referencing. Work is underway with the EHCP team to develop process to combine the annual review with one of the PEP meetings.

Challenges still remain when a child moves out of area either with an EHCP or potentially requiring assessment. 'Belonging Regulations' in the SEND Code of Practice mean that cases are transferred to the host authority. In some cases, this has caused considerable delay in securing appropriate education provision or initiating assessment. The Virtual School have worked closely with the Oldham SEND team and teams from other authorities to try and reduce delay. The VSH is in discussions with Oldham SEND to commission an EHCP officer though PP+ funding who will take the lead for all Oldham CLA, regardless of whether they live in or out of borough.

Key Priorities: 2019 – 2020

- Commission EHCP Officer
- Continue links with SENDCo Forums and Designated Teachers regarding CLA with Special Educational Needs.
- Delivery of Trauma Informed Schools training to educational partners and Secondary Colleagues- moving towards 'Wole School Approach'.
- Introduction of 'CLA Toolkit' to support identification of additional need
- Deliver TSCC Pilot for CLA

PERSONAL EDUCATION PLANS (PEPs)

The Local Authority has a statutory duty to maintain Personal Education Plans (PEPs) for every looked-after child in an educational setting up to the end of the school year that they turn 18 (Year 13).

On becoming looked-after a PEP must be initiated (within 10 working days) and completed within 20 working days to inform the first review meeting (held at 28 days) and then reviewed termly.

The role of the VSH should be to ensure that effective systems are in place to;

- Ensure that social workers, designated teachers and schools, carers and IROs understand their role and responsibilities in initiating, developing, reviewing and updating the child’s PEP and how they help meet the needs identified in that PEP.
- Ensure up to date, effective and high-quality PEPs that focus on educational outcomes and all looked-after children, wherever they are placed have such a PEP.

In October 2018 the PEP coordinator joined the Virtual School Team. With the introduction of this post we have been able to undertake thorough tracking and monitoring of initial PEPs and ePEP completion. PEP completion in some instances remain a challenge and the PEP Coordinator and wider Virtual School Team continue to challenge and support in this area. An escalation policy is now in place and ePEP completion is now linked to then release of PP+ funding each term.

During the ILACS inspection in January 2019, The VSH and the HMI for education jointly quality assured several PEPs. It was acknowledged that there have been significant improvements, however ‘*Work is ongoing to improve the effectiveness and standards of these documents*’.

In September 2019 the ePEP was extended to include Year 12 students and this will be further extended to include Year 13 in September 2020.

ePEP Data 2018 – 2019

Autumn Term 18				
	Com	R	A	G
Year 0	27		11	16
Year 1	19		11	8
Year 2	19		7	12
Year 3	23		16	7
Year 4	25		10	15
Year 5	22		11	11
Year 6	44	1	28	15
Year 7	28		10	18
Year 8	34	1	17	16
Year 9	39		25	14
Year 10	34		21	13
Year 11	43		29	14

357 2 196 159

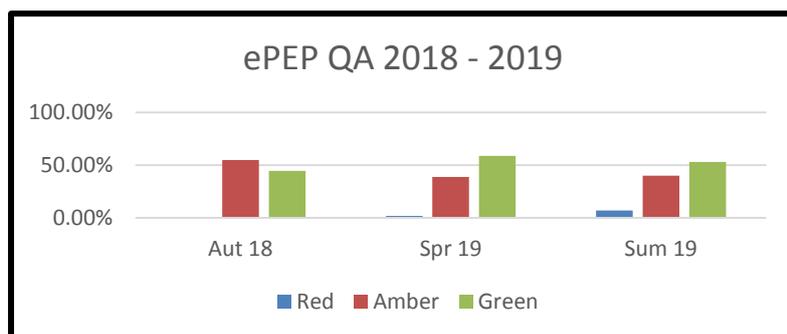
Spring				
	Com	R	A	G
Year 0	27	1	9	17
Year 1	17		5	12
Year 2	17		6	11
Year 3	24		10	14
Year 4	22		7	15
Year 5	25		8	17
Year 6	42		14	28
Year 7	24		7	17
Year 8	35	2	10	23
Year 9	39	1	18	20
Year 10	31	2	12	17
Year 11	42	2	27	13

345 8 133 204

Summer				
	Com	R	A	G
Year 0	27		11	16
Year 1	23	2	9	12
Year 2	20	1	6	13
Year 3	23	2	9	12
Year 4	23	2	6	15
Year 5	25		6	19
Year 6	41	2	10	29
Year 7	27	2	12	13
Year 8	35	2	19	14
Year 9	36	5	14	17
Year 10	34	5	14	15
Year 11	43	5	24	14

357 28 140 189

Data Source: Welfare Call ePEP



The chart shows the outcome of ePEP quality Assurance for 2018 – 2019.

In Spring Term 2019 the Virtual School carried out a review of the ePEP document considering statutory requirements and information required and points of duplication. Amendments were made and the new ePEP document was launched in September 2019.

Key Priorities: 2019 – 2020

- Introduction of the Post 16 ePEP for Year 12 (extending to include Year 13 in 2020)
- Establish Post of PEP Officer to meet the demand of increased ePEP numbers

PUPIL PREMIUM PLUS (PP+) GRANT 2019 - 2020

The main purpose of PP+ funding is to improve educational attainment of looked after children and close the gap between them and their peers. This funding is managed by the Virtual School who has responsibility to allocate and use the funding in the best interests of individuals or the full cohort. It is not intended to be used as a personal budget.

In 2018 – 2019 the Virtual School maintained the allocation to all schools with Oldham CLA of £1,400 per pupil (£500 Autumn term, £400 Spring term, £500 Summer term). This does not include children who have an EHCP or who attend specialist or independent schools as the local authority are already funding high cost educational provision relevant to their individual needs, so do therefore not receive the PP+ funding. Schools are required to account for the use and impact of PP+ through PEPs. Following amendments to the PP+ Policy, funding is only released on receipt of a good quality PEP with clear details of use and impact of PP+ funding linked to identified needs and subsequent interventions.

In the financial Year 2018 – 2019 the Virtual School received funding for 442 looked-after children.

Automatic allocation	Additional Support	VS Support Services	Training and Development	Central Resources
£1,400 per pupil allocated to schools	Complex Needs Grant SEE (Virtual School AP Commission) Alternative Provision (bespoke educational programmes) / High Needs Provision Post 16 Support	PGL Residentials Holiday Activities (Laticzone) Virtual School Governing Body Creative Writing Project (CiCC)	North West Virtual School Conference Attachment and Trauma Training (online) Think Bricks-Lego Therapy DDP (Fostering Team) DT Forum (termly)	Welfare Call NAVSH EP Support

	Academy 21			
	Nisai Learning			
	Letterbox Club			
	Yipiyap (mentoring)			
52% of PP+ budget	36% of PP+ budget	7% of PP+ budget	4% of PP+ budget	1% of PP+ budget

From September 2019 the Virtual School have introduced a bursary for those young people moving on to study in Higher Education. This will be a one-off payment of £500 to provide financial support to purchase educational equipment and resources.

The Virtual School are in the process of commissioning Speech and Language Therapy Support for 3 days a week (0.6). In a recent report '*Supporting children and young people in care: the five good communications standards*' it stated that a study estimates that as many as 65% of children and young people in care have SLCN.

Due to the increase in ePEPs and plans to extend further into Post 16 and eventually Early Years, the Virtual School will be recruiting a PEP Officer to support the work of the PEP coordinator.

A recent statement, the Secretary of State for Education has indicated that the DfE plan to extend to PP+ funding to include Year 12 and 13. If agreed, it is likely to be introduced in September 2020.

THE WORK OF THE VIRTUAL SCHOOL 2018 – 2019

Training and Development

Termly meeting for Designated Teachers

Autumn Term

- Understanding Children's Social Care- Presented by Pete Curran, IRO
- Understanding Behaviour and Supporting CLA
 - ACEs: presented by Tracey Cavanagh, Headteacher from Holy Rosary School
 - Functional Behaviour Analysis: Presented by Claire Taylor and Helen Wyton
 - Supporting children with SEMH needs
- Voice of the Child- Presented by members of the Children in Care Council
- CLA and Special Educational Needs- Joint session with Designated Teachers and SENCOs (at SENDCo Development Day)

North West Virtual School Conference

For the second year, the North West Virtual Schools came together and hosted 2 regional conferences in May 2019. The conference included speakers from the DfE, Ofsted and School Leaders.

Plans are now underway for the 2019 - 2020 conference in February 2020.

Bespoke Training for schools and other organisations

During 2018 – 2019 a range of training was provided at the request of individual schools, MATs and other groups. This included;

- CSC briefings / Team Meetings
- New to the Role of Designated Teacher
- Governing Body: Chairs Briefing
- ePEP briefings (monthly)
- The Role of The Governing Body in promoting the education of looked after and previously looked after children.
- Think Bricks- Building Resilience through Lego Therapy

Additional Activities 2018 – 2019

The Virtual School led on and / or supported a number of additional activities, some of which were funded by the Pupil Premium Plus funding retained by the Virtual School.

Programme Name	Description	Numbers Participating	Outcomes
Letterbox Club May 2018 – October 2018	6 month project run through Booktrust which provides parcels of books, stationery, maths resources and games to children in nursery, year 1, 3, 5 and 7. Parcels are sent out each month from May to October. Every child receives a parcel which is age specific	160	To develop the love of reading To improve Maths and English outcomes
PGL Residential October 2018	3 day residential trip to an outdoor multi activity centre for KS3 and KS4 children	9	To raise self-esteem and promote team building To develop a working relationship with members of the Virtual School Team

Laticzone Nail Art programme November 2018	4 weeks x 1 evening after school learning various nail techniques.	4	AQA accreditation in nail art.
Little Owl Farm Holiday Club February Half Term	4 day programme for KS2 children to learn about animal husbandry and take part in craft activities	15	To encourage young people to work in small groups To build social and emotional development skills To develop a working relationship with members of the Virtual School Team
Changing Horizons Event at the QE Hall – March 2019	1 day event which was planned in close collaboration with Oldham Council and GMCA/Bridge GM. Virtual school took 9 pupils (2 x year 8 & 7 x year 9) from different schools across the Borough.	9	The event was about raising aspirations – Building skills for life and work. This interactive event provided young people with the opportunity to develop skills and experiences that will be helpful in the search for, and during, future employment.
Laticzone Holiday Club - Easter	4 day programme for KS3 and KS4 children to complete Level 1 BTEC. To include: <ul style="list-style-type: none"> • work as part of a group • learn about healthy living • plan and run an enterprise activity 	9	Completed BTEC Level 1 Course in Personal and Social Development
Success 4 Life April – June 2019	9 week long project – 1 night a week run by University of Manchester and Manchester Metropolitan University Widening Participation Teams. The project is for KS4 children and focuses on strengths and skills, confidence and aspiration building. Young people to visit Hopwood Hall College and Bolton University	6	To motivate and inspire young people in their progression and development To raise awareness of Higher Education and post 16 options To experience a Graduation Ceremony on completion of

			the course
PGL Residential May	3 day residential trip to an outdoor multi activity centre for KS2 children	20	To raise self-esteem and promote team building To develop a working relationship with members of the Virtual School Team To support the transition from primary to secondary school
Letterbox Club May 2019 – Oct 2019	As above	142	As above
Laticzone Holiday Club - Summer	4 day programme for KS3 and one KS4 who worked as a mentor to the group. Young people to complete a programme of AQAs	11	Completed the following AQA's: Basic Food Hygiene Hama Beads: Using heat seal beads Designing & Making a Badge Using Garage band to create dance music Designing a Comic Life page Making a Planter Team Building Recording Sound With Microphone Participating in a Land Based Activity Preparing a Fresh Fruit Salad Making a Healthy Smoothie (working as a mentor) Team Building and Leadership Volunteering with support Event volunteer

			Facilitation Skills Land Based Activity Making A Planter
Saddleworth Environmental Education – Summer Holiday Programme	4 day programme for KS2, KS3 and KS4 children to complete community based projects including: <ul style="list-style-type: none"> • orienteering and learning about the local environment in Dovestones Park • visit to ‘Little Owl Farm’ – learning about animal husbandry • Building and decorating birdboxes • Pond dipping and learning about local flora and fauna 	16	To encourage young people to work in small groups To learn about the local environment To build social and emotional development skills

COLLABORATIVE WORKING

A key area for the Virtual School Team is improving partnership working with all those involved in the education of looked-after children. This includes professionals from children’s social care and across services with the Local Authority, schools, carers, key partners and most importantly the children and young people.

The Virtual School contributes to a number of local authority working and strategy groups to ensure that the educational focus and provision for looked-after children is represented.

- Attendance at the weekly ‘Access to Resource Panel’ so to ensure educational provision is considered when a child moves placement.
- Attendance at the weekly EHCP panel, Oldham SEND
- Vice Chair of the Fostering Panel to ensure that educational provision is considered when placing matching children to carers
- A member of the National Association for Virtual School Headteachers (NAVSH), and attendance at the national conference to be aware of national updates, initiatives and new legislation
- Attends the North West Virtual School Headteachers meetings each term, ensuring networking with colleagues to share good practice, discuss challenges and plan collectively across Greater Manchester and North West Virtual Schools. Contributes to a number of sub / working groups

- Positive Steps- to discuss and share updates to ensure that Key Stage 4 CLA are on appropriate pathways and are receiving correct guidance for post 16 opportunities
- Phoenix Meetings- attend monthly meetings to highlight and discuss high risk CSE cases
- Attend TAC, PEP, strategy meetings as appropriate to provide information and guidance regarding educational provision
- Report to Corporate Parent Panel providing regular updates on the educational provision and outcomes for Oldham's looked-after children
- Attendance and contribute to the LSCB for education
- STARS Awards- each year the Virtual School team are involved in the planning, organising and running of the annual CLA and Care Leavers celebration

ATTAINMENT DATA: 2017 - 2018

Please note that the statistics presented in these reports are based on low numbers of children. Although they may indicate difference compared with previous results, the low numbers involved mean that caution should be exercised when comparing data or making generalisations about cohorts.

OC2 cohort refers to children who have been continuously looked-after for more than 12 months.

KS1 CLA OC2 Cohort: 13 Children

At the end of Key Stage 1

Reading	All Nat	Oldham	Nat CLA	Old OC2	Reg CLA
EXS	74.9%	68.9%	51%	46%	52%
GDS	25%	17.2%	9%	0%	6%

Writing	All Nat	Oldham	Nat CLA	Old OC2	Reg. CLA
EXS	69.2%	63.9%	42%	46%	43%
GDS	14.8%	10.9%	4%	0%	3%

Maths	All Nat	Oldham	Nat CLA	Old OC2	Reg. CLA
EXS	75.6%	70.3%	49%	39%	50%
GDS	21.7%	15.4%	6%	0%	5%

Combined (R,W & M)	All Nat	Oldham	Nat CLA	Old OC2
EXS	64.9%	59.3%	37%	21%

KS1 EXS RWM	2016	2017	2018	Trend
Oldham OC2	41.70%	62.0%	23.1%	↓
National CLA	33%	36.0%	36%	-
Oldham pupils	53%	58%	59.3%	↑

Attainment Trends (OC2)

- Performance of KS1 CLA 2017 – 2018 was not as strong as the previous year, with outcomes in Reading, Maths and Reading, Writing and Maths combined falling below National CLA and Regional CLA.
- Oldham OC2 outcomes in Writing (46%) were higher than National CLA (42%) and Regional CLA (43%).
- No children achieved GDS in either Reading, Writing or Maths

SEN Context (OC2)

- 5 children have SEND (38% of reportable cohort)
- 1 child (8%) has an EHCP (primary need SEMH). This child did not achieve EXS in Reading, Writing or Maths.
- 4 children (32%) are recorded as SEN Support (1 MLD, 1PD, 2 SLCN). 1 child achieved EXS in Reading and Writing, but not in Maths.
- None of the children with SEND achieved EXS in Reading, Writing or Maths

KS1 Attainment by School Location

Of the 13 children in the reportable cohort 11 (84%) were educated in Oldham schools and 2 (15%) out of borough.

OC2 cohort educated in borough:

- Of the 11 children educated in borough, 4 (30%) achieved EXS in Reading, Writing and Maths. 2 (15%) achieved EXS in Reading, Writing and Maths combined.
- 4 (36%) of the 11 children have an identified SEND; 1 (9%) child with a EHCP and 3 (27%) at SEN Support.

OC2 cohort educated out of borough:

- 2 (100%) of the children achieved EXS in Reading and Writing.
- 1 (50%) of the 2 children educated out of borough achieved the EXS for Reading, Writing and Maths combined.
- 1 (50%) of the children was identified as SEND, SEN Support.

Narrowing the Gap

		2017	2017 Gap with Oldham	2018	2018 Gap with Oldham	1 year trend

			CLA		CLA	
Oldham	Reading	69%	0%	68.9%	26.3%	↓
	Writing	59%	3%	63.9%	17.7%	↓
	Maths	69%	0%	70.3%	31.8%	↓
	Combined	58%	2%	59.3%	38.5%	↓
National	Reading	77%	8%	75%	28.8%	↓
	Writing	68%	6%	70%	23.8%	↓
	Maths	75%	6%	76%	29.8%	↓
	Combined	64%	2%	65%	41.9%	↓

The gap between the Oldham OC2 cohort and their peers in Oldham and nationally has widened across all subject areas.

KS2 LAC OC2 Cohort: 21 Children

Reading	All Nat	Oldham	Nat CLA	Old OC2	Regional	Stat N	Rank
EXS	75%	73%	51%	67%	54%	51%	4 / 152
GDS	25%	23%	14%	20%	15%		
Av S. Score	104	103	101.0	103.3			
Av Prog Sc	0	0.4	-0.12	3.10	0.6	-1.02	15 / 152

Writing	All Nat	Oldham	Nat CLA	Old OC2	Regional	Stat N	Rank
EXS	73.3%	69.4%	49%	52%	52%	48%	38 / 152
GDS	27%	22%	6%	10%	6%		
Av Prog S	0	0.6	-0.80	0.20	-0.30	-1.30	32 / 152

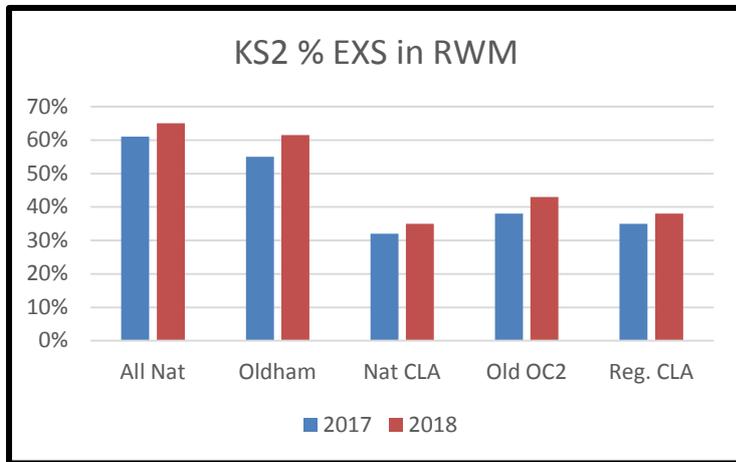
Maths	All Nat	Oldham	Nat CLA	Old OC2	Regional	Stat N	Rank
EXS	78.8	77.2	47%	57%	51%	51%	15 / 152
GDS	26.7	22.1	8%	5%	9%		
Av S. Score	106	105	99.7	100.9			
Av Prog Sc	0	0.8	-0.80	0.90	0.10	-1.15	26 / 152

GPS	All Nat	Oldham	Nat CLA	Old OC2	Regional	Stat N	Rank
EXS	78.1	77.4	50%	62%	53%	52%	10 / 152
GDS	35.8	33.8	14%	15%	16%		
Av S. Score	105	105	101	102.7			

Combined	All Nat	Oldham	Nat CLA	Old OC2	Regional	Stat N	Rank
EXS	65%	61.5%	35%	43%	38%	40%	20 / 152

KS2 EXS RWM	2016	2017	2018	ranking	Difference	Trend
Oldham OC2	37.0%	38.0%	43%	20 / 152	+5%	↑
National CLA	25.0%	32.0%	35%		+3%	↑

Stat N CLA	29.9%	30.1%	40%		+10%	↑
Regional CLA	26.0%	35.0%	38%		+3%	↑
Oldham Pupils	47%	57%	62%		+5%	↑



Data Source: Nexus / LAIT

The chart shows OC2 Oldham cohort results in 2017 and 2018 compared to Oldham pupils, National CLA, Stat N CLA and Regional CLA.

Outcomes for the cohort improved with a 5% increase from 2017. Oldham OC2 results remain higher than CLA National, Regional and Stat Neighbours.

Attainment Trends (OC2)

Reading

- 14 children (67%) achieved EXS in Reading. This is an increase from 2017 (44%), an increase of 23 pts.
- A higher percentage of Oldham's OC2 CLA cohort achieved EXS in reading compared to National CLA (51%), Regional CLA (54%) and Stat Neighbours (51%)
- 4 children (19%) achieved GDS, an improvement from 2017 (6.3%) and also a higher percentage compared to National (14%), Regional (15%) CLA.
- Oldham OC2 cohort is ranked 4th out of 151 for outcomes in Reading.

Writing

- 11 children (52%) achieved EXS in Writing. This is a slight decrease from 2017 (56%).
- The percentage of Oldham OC2 CLA achieving EXS in writing remains higher than the CLA cohort Nationally (49%) and Stat Neighbours (48%). Regional CLA outcomes are the same as Oldham OC2.
- 2 children (9%) achieved GDS in Writing, a significant improvement from 2017 where no pupils achieved the higher standard. This percentage is also higher than National (6%) and Regional (6%) CLA.
- Oldham OC2 cohort is ranked 38th nationally for outcomes in Writing.

Maths

- 12 children (57%) achieved EXS in Maths, a 7% increase from 2017.

- The percentage of children reaching the EXS is higher than National (47%), Regional (51%) and Stat Neighbours (51%) CLA.
- 1 pupil (5%) was working at the higher standard.
- Oldham OC2 cohort is ranked 15th nationally for outcomes in Maths

Combined (Reading, Writing and Maths)

- 9 children (43%) achieved EXS in Reading, Writing and Maths combined. This is a significant improvement from 2017 (38%).
- The percentage achieving EXS in Reading, Writing and Maths combined is higher than CLA Nationally (35%), Regionally (38%) and Stat Neighbours (40%)
- Oldham OC2 cohort is ranked 20th nationally for combined outcomes at the end of Key Stage 2.

Progress Trends (OC2)

- Progress in Reading, Writing and Maths has improved significantly compared to outcomes from 2017.
- Progress for Reading (3.10), Writing (0.20) and Maths (0.90) is better than National (all) and is also higher than CLA National, Regional and Stat Neighbours.
- Oldham OC2 cohort progress for Reading, Writing and Maths is ranked 15th, 32nd and 26th nationally.

SEN Context (OC2)

- 8 children have an identified SEND (38% of the OC2 cohort)
- 1 child (5%) with an identified SEND achieved EXS in Reading, Writing and Maths combined.
- 3 children (14%) have an EHCP with the primary needs identified as, SEMH, SpLD and SLCN. The child with SEMH needs achieved EXS in Reading and Writing but did not meet standard in Maths. The other 2 children did not achieve EXS in any of the subject areas.
- 5 children (24%) are recorded as SEN Support, with the following primary needs;
 - 3 children have the primary need SEMH
 - 1 of these children reached EXS in Reading and Maths
 - 1 child has the primary need MLD
 - This child did not meet EXS in any subject area
 - 1 child has the primary need VI
 - This child achieved EXS in Reading, Writing and Maths combined.

KS2 Attainment by School Location

Of the 21 children in the Oldham OC2 cohort, 15 (71%) were educated in Oldham schools and 6 (29%) were educated out of borough.

OC2 cohort educated in borough:

- Of the 15 children educated in borough 7 children (47.7%) achieved the EXS in Reading, Writing and Maths.
- 6 children (40%) had identified SEND. 2 children (13%) have an EHCP and 4 (26%) SEN Support. 1 child (7%) achieved EXS in Reading, Writing and Maths combined.

OC2 cohort educated out of borough:

- Of the 6 children educated out of borough, 2 (33%) achieved EXS in Reading, Writing and Maths combined.
- 2 children (33%) had identified SEND, 1 with an EHCP (16%) and the other SEN Support (16%). Neither of these children achieved EXS in any of the subject areas.

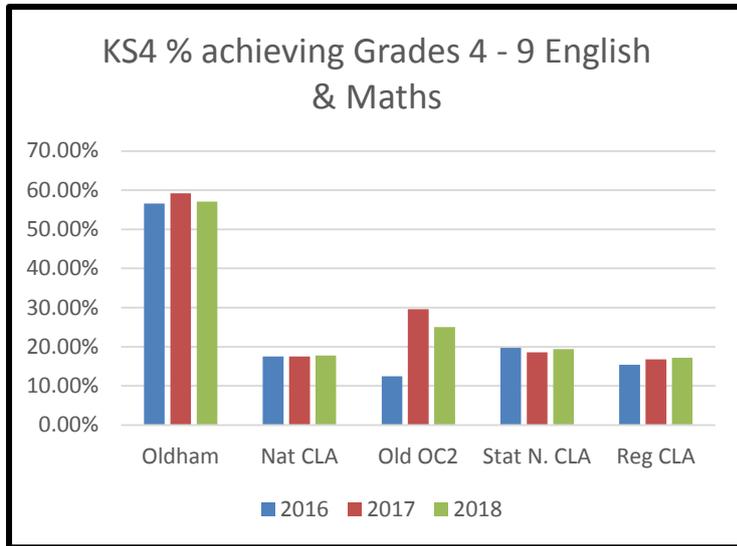
Narrowing the Gap

		2017	2017 Gap with Oldham CLA	2018	2018 Gap with Oldham CLA	1 year trend
Oldham	Reading	65%	21%	73%	30%	↓
	Writing	72%	16%	69.4%	26.4%	↓
	Maths	71%	21%	77.2%	34.2%	↓
	GPS	74%	18%	77.4%	34.4%	↓
	Combined	55%	17%	61.5%	18.5%	↓
National	Reading	71%	27%	75%	32%	↓
	Writing	76%	20%	73.3%	30.3%	↓
	Maths	75%	25%	78.8%	35.8%	↓
	GPS	77%	21%	78.1%	38.1%	↓
	Combined	61%	23%	65%	22%	↑

- The gap between Oldham OC2 and all children nationally narrowed by 1% from September 2017.
- Despite positive outcomes for the Oldham OC2 cohort, improvements across all Oldham children in all subjects and combined means that the gap has not narrowed. This is also reflective of the national picture, excluding the combined outcome.

KS4 OC2 Cohort: 29 Children

KS4 4-9 in E&M	2016	2017	2018	ranking	Difference	Trend
Oldham OC2	12.5%	29.6%	25%	19 / 152	4.6%	↓
National CLA	17.50%	17.5%	17.8%		0.3%	↑
Stat N CLA	19.70%	18.6%	19.4%		0.8%	↑
Regional CLA	15.40%	16.8%	17.2%		0.2%	↑
Oldham pupils	56.60%	59.2%	57.1%		2.1%	↓



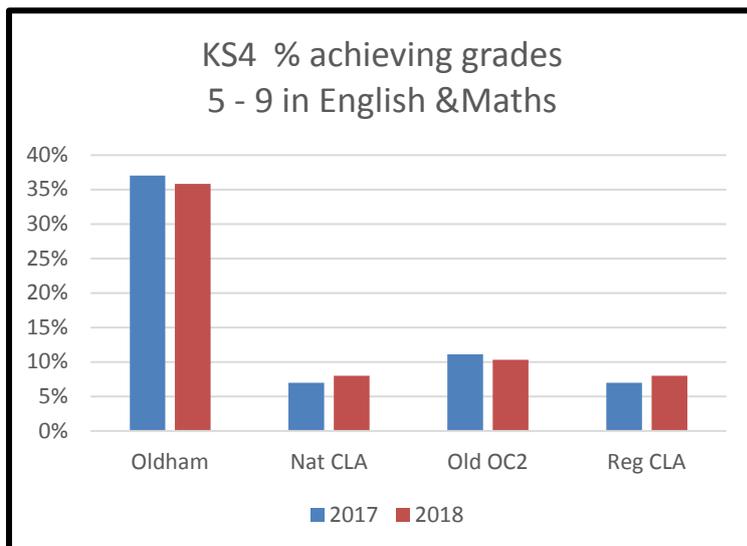
Data Source: Nexus / LAIT

The chart shows OC2 data for Key Stage 4 and % achieving grades 4 – 9 in English and Maths.

In 2018, the percentage achieving these outcomes is lower than in 2017.

However, Oldham OC2 cohort still remain above CLA nationally, regionally and in comparison with stat neighbours.

KS4 5-9 in E&M	2017	2018	Difference	Trend
Oldham OC2	11.1%	10.3%	1.2%	↓
National CLA	7%	8%	1%	↑
Regional CLA	7%	8%	1%	↑
Oldham pupils	37.0%	35.8%	1.2%	↓



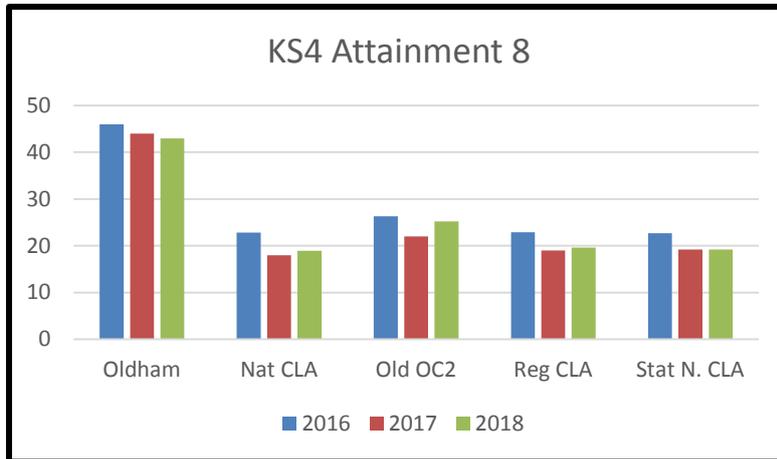
Data Source: Nexus / LAIT

The chart shows OC2 data for Key Stage 4 and % achieving grades 5 – 9 in English and Maths.

In 2018, the percentage achieving these outcomes is slightly lower than in 2017.

However, Oldham OC2 remain above CLA nationally, regionally and in comparisons with stat neighbours.

KS4 Attainment 8	2016	2017	2018	ranking	Difference	Trend
Oldham OC2	26.3	21.9	25.2	7 / 152	3.3	↑
National CLA	22.8	18	18.9		0.9	↑
Stat N CLA	22.74	19.21	19.2		-	-
Regional CLA	22.9	19	19.6		0.6	↑
Oldham pupil	46	44	43		1	↑



The chart shows the average Attainment 8 score for the Oldham OC2 cohort.

In 2018 Attainment 8 increased by 3.3% from 2017 and remains significantly higher than CLA nationally, regionally and that of stat neighbours.

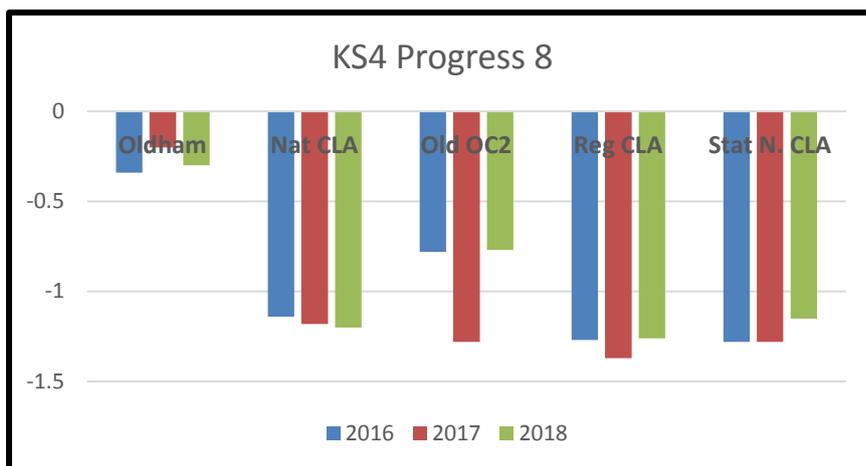
Data Source: Nexus / LAIT

Other. Qualifications	Nat CLA	Oldham OC2
2016	74.2%	83.3%
2017	72%	70%
2018	86.2%	72%

Attainment Trends (OC2)

- For English and Maths outcomes (GCSE grades 4 – 9) Oldham OC2 cohort are ranked 19th nationally and 7th nationally for average Attainment 8 score.
- There is an increase in the percentage of CLA gaining other qualifications, however this still remains below CLA nationally.

KS4 Progress 8	2016	2017	2018	ranking	Difference	Trend
Oldham OC2	-0.78	-1.28	-0.77	12 / 152	0.51	↑
National CLA	-1.14	-1.18	-1.20		-0.02	↓
Stat N CLA	-1.28	-1.28	-1.15		0.13	↑
Regional CLA	-1.27	-1.37	-1.26		0.11	↑
Oldham pupil	-0.34	-0.2	-0.30		-0.1	↓



The chart shows Oldham OC2 progress measure over time and compares to Oldham, CLA national, regional and stat neighbours.

In 2018 the OC2 cohort made significantly better progress than their CLA peers.

Progress Trends (OC2)

- For progress outcomes the Oldham OC2 cohort are ranked 12th nationally.

KS4 Outcomes by School Location

Out of the OC2 cohort of 29 pupils, 19 (66%) were educated in Oldham schools and 10 (34%) were educated out of borough.

	Att. 8	Prog. 8	E & M (9-4)	E & M (9-5)	Other Qual
In Borough (19)	24.1	-1.23	21.1% (4)	5.3%	84.2% (16)
Out of Borough (10)	25.1	+0.15	30% (3)	20%	90% (9)

SEN Context (OC2)

- 12 (41%) of the 29 in the OC2 cohort were recorded as SEND. 5 (17.2%) have and EHCP with 7 (24%) recorded as SEN Support.
- For the pupils with EHCPs, 1 was educated in Oldham and 4 attended out of borough provision. 3 attended mainstream schools and 2 attended specialist provision.
- From the 6 pupils with an EHCP, primary needs were identified as;
 - 1 with primary need ASC
 - 1 with primary need HI
 - 1 with primary need MLD
 - 1 with primary need SEMH
 - 1 with primary need SpLD
- For the 7 SEN Support pupils, primary needs were identified as;
 - 1 with primary need HI
 - 5 with primary need SEMH
 - 1 with primary need SLCN
- 66.7% of the SEND cohort achieved alternative qualifications, this is lower than the CLA National (69%) figure for the SEND cohort, but higher than regional (64%)

Narrowing the Gap

		2017	2017 Gap with Oldham CLA	2018	2018 Gap with Oldham CLA	1 year trend
Oldham	9 – 4 English and Maths	59.2%	29.6%	57.1%	32.1%	↓
	Attainment 8	44	22	42.7	17.5	↑
	Progress 8	-0.2	-1.08	-0.30	-0.47	↑
National	9 – 4 English and Maths	59.1%	29.5%	64.2%	39.2%	↓
	Attainment 8	44.6	22.6	46.5	21.3	↑
	Progress 8	0	-1.28	0	-0.77	↑

Note: 2016 and 2017 are not directly comparable due to a change in Maths and English GCSEs.

Non Reportable Cohort: 10 pupils

The Virtual School monitor the attendance and progress of all looked after children, but only the results of those who have been in care for more than 12 months are published.

In 2018, an additional 10 pupils were in the Year 11 cohort but were classed as non-reportable as they entered care after 1st April 2017.

Out of this cohort;

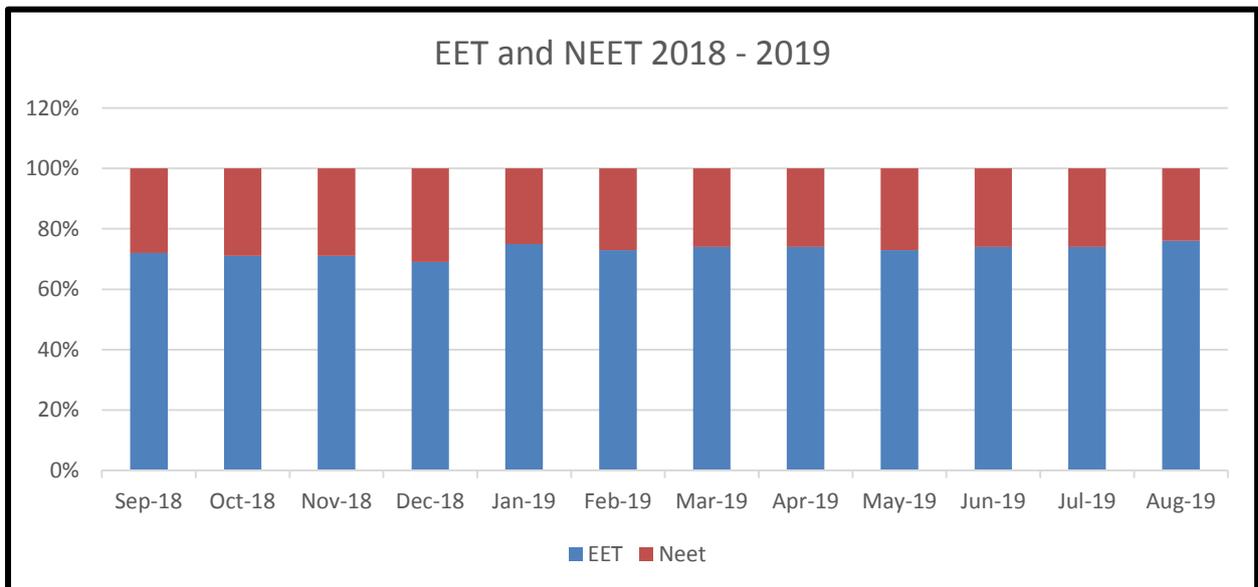
- Average Attainment 8 was 12.8
- Average Progress 8 was -3.04
- % achieving English and Maths GCSE (4 – 9) was 0%
- % achieving English and Maths GCSE (5 – 9) was 0%
- % achieving alternative qualifications was 70%
- % on SEND register- 40%
- SEN Support- 30%
- EHCP- 10%
- 7 pupils (70%) were educated in Oldham schools and 3 pupils (30%) were educated out of borough.

POST 16 PROVISION

In 2018 / 19, the newly appointed Post 16 Officer for the Virtual School has developed her role working in partnership with the After Care Team, Positive Steps and Post 16 providers ensuring the needs of those young people accessing training and education are being met, liaising closely with the designated worker from Positive Steps who supports those who are not in education, training or employment. She provides direct support for those in Year 12 and 13 and is point of advice and guidance for those in Year 14 and beyond.

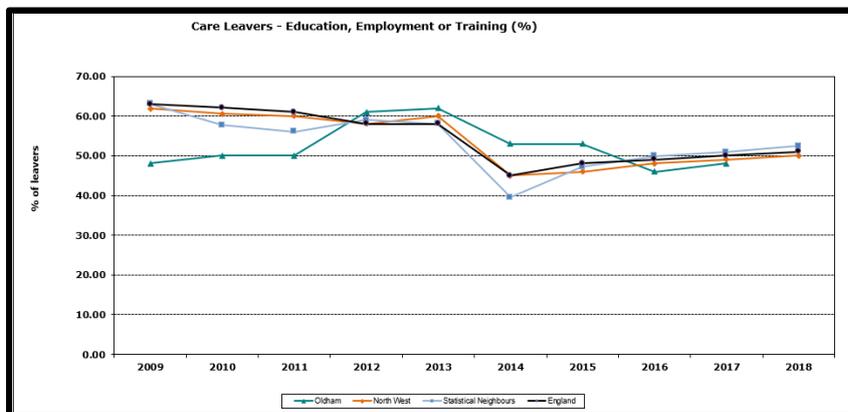
In September 2019, the ePEP has been extended to include Year 12 and will incorporate Year 13 from September 2020. This enables more accurate tracking of engagement, PEP completion and when potential issues are arising for our young people. The current development around Post 16 and future developments were acknowledged positively by the HMI for education during the recent ILACS inspection.

The information below shows the data for Oldham CLA from September 2018 to August 2019.



Data Source: Positive Steps CLA Report

National Context



Data Source: LAIT

The chart shows % of Care Leavers in Employment or Training.

Oldham remain slightly lower than national but it is an improving trend since 2016.

2018 - 2019: Year 11 destinations: Full Cohort 44

Destinations	No	%
6 th Form College	4	9%
College	23	52%
Specialist Provision	8	19%
Training Provider	4	9%
NEET	5	11%

Information as of August 2019

In September 2019, 89% of the cohort are accessing education, employment or training. This is lower than 2018 at 90.6%.

For the young people that are potentially NEET, Positive Steps continue to work with them to re-engage in either Education, Employment or Training.

Key Priorities 2019 – 2020

- Introduce HE Bursary
- Implement Post 16 ePEP
- Develop links with local colleges- Transition, alternative programmes
- Monitor use of PP+ funding (Summer term Year 11 allocation) to support transitions into Year 12.

Year 13 Outcomes 2018 – 2019 (Provisional Data)

There have been some extremely positive outcomes for our Year 13 cohort. The Virtual School is developing data collection and analysis in this area as it has not been fully collated previously. This will include tracking those attending University / HE Provision and their outcomes and destinations Post Graduation.

1. A Level Summary

2019	
A*	0
A	4
B	2
C	12
D	9
E	0
U/X	0

2019	
A*– A	4
A* - B	6
A* - C	18
A – E	27
Pass	
Non Pass	0

Destinations

Destination	Course
Manchester University:	Law
Salford University	Law and Criminology
Liverpool John Moores University	Psychology
London University	Law
University of Manchester	Nursing
Huddersfield University	Film and TV Studies
Manchester Metropolitan University	Sociology
Manchester metropolitan University	Awaiting Course confirmation
Manchester Metropolitan University	Extended Diploma in Sports Studies
Oldham Open University College	Children and Young People BA Hons
Liverpool John Moores University	Sport and Exercise Science
RAF Business School	Awaiting entry results

2. Other Qualifications

L1 Diploma in Health, Care and Children and Young People
L1 Diploma in Health, Care and Children and Young People
L2 Uniformed Police Services
College certificate in PE, ESOL and E1 award in number for Maths
L1 Painting and Decorating
L1 Sport
L2 Early Years Education and Care
L1 Brickwork
L1 Plumbing

Appendix A- 2018 Provisional Data (un-validated)

Oldham Virtual School: 2019 Educational Outcomes Summary (unvalidated)

The provisional data in this report is not validated. National cohort data will be available in Autumn 2019 and CLA cohort data will be available in Spring 2020.

CLA OC2 Cohort: Pupils who have been looked after for more than 12 months

Early Years Foundation Stage (EYFS)

1. Cohort Information

	Oldham CLA: Full Cohort	Oldham CLA: OC2
CLA	26	19
Identified SEND	50% (13)	63% (12)
SEN Support	35% (9)	42% (8)
EHCP	15% (4)	21% (4)

2. Oldham CLA that Achieved a Good Level of Development (GLD)

	Oldham CLA OC2		National CLA	Oldham
	%	Number of CLA		
2018	55.5%	5	47%	64.1%
2019 (unvalidated)	32%	6	Available Spring 2020	68.1%

- The number of children achieving a GLD at the end of reception has increased by 1 from 2018. However, the % of CLA achieving GLD is lower than that in 2018.

Year 1 Phonics Screening Check

1. Cohort Information

	Oldham CLA: Full Cohort
CLA	20
Identified SEND	45% (9)
SEN Support	25% (5)
EHCP	20% (4)

2. Oldham CLA working at (WA) Expected Standard

	Oldham CLA		National CLA	Oldham
	%	Number of CLA		
2018	76%	19	Not available	78%
2019 (unvalidated)	50%	10	Available Spring 2020	79%

- The % of CLA 'Working At' expected standard is lower than 2018.
- National CLA data not available on Phonics outcomes (NCER)

Key Stage 1

1. Cohort Information

	Oldham CLA: Full Cohort	Oldham CLA: OC2
CLA	19	16
Identified SEN	37% (7)	38% (6)
SEN Support	26% (5)	25% (4)
EHCP	11% (2)	13% (2)

2. CLA achieving Expected Standard (EXS) at the end of Key Stage 1

	Reading		Writing		Maths		Combined R,W,M	
	Oldham OC2	National CLA	Oldham OC2	National CLA	Oldham OC2	National CLA	Oldham OC2	National CLA
2016	58%	50%	42%	37%	58%	46%	42%	32%
2017	69%	51%	62%	39%	69%	46%	62%	34%
2018	46%	51%	46%	42%	39%	49%	23%	37%
2019 (predicted)	63%	Available Spring 2020	56%	Available Spring 2020	69%	Available Spring 2020	56%	Available Spring 2020

- A significantly higher % of CLA have achieved EXS in Reading, Writing, Maths and combined (Reading, Writing and Maths) than in 2018 and is well above the National Averages for CLA in 2018.
- The gap between all Oldham children and Oldham CLA OC2 has narrowed significantly compared to 2018.

Key Stage 2

1. Cohort Information

	Oldham CLA: Full Cohort	Oldham CLA: OC2
CLA	40	37
Identified SEND	45% (18)	44% (16)
SEN Support	30% (12)	27% (10)
EHCP	15% (6)	16% (6)

2. CLA achieving Expected Standard (EXS) at the end of Key Stage 2

	Reading		Writing		GPS		Maths		Combined R,W,M	
	Oldham OC2	National CLA	Oldham OC2	National CLA						
2016	53%	41%	53%	46%	58%	44%	63%	41%	37%	25%
2017	44%	45%	56%	47%	56%	50%	50%	46%	38%	32%
2018	67%	51%	52%	49%	62%	50%	57%	47%	43%	35%
2019 (predicted)	54%	Available Spring 2020	51%	Available Spring 2020	59%	Available Spring 2020	65%	Available Spring 2020	43%	Available Spring 2020

- The % of CLA achieving EXS in Maths has increased from 2018
- A higher % of CLA reached greater depth standard (GDS) in reading (3%), writing (11%) and maths (8%) compared to 2018 (reading- 0%, Writing- 4.7%, Maths- 0%)
- The % of CLA achieving EXS in Reading Writing and combined (Reading, Writing and Maths) is lower than in 2018. However, remain above the 2018 National CLA average in these subjects.
- All outcomes remain above 2018 national averages for CLA.

Key Stage 4

The provisional data in this report is not validated. National cohort data will be available in Autumn 2019 and CLA cohort data will be available in Spring 2020.

CLA OC2 Cohort: Pupils who have been looked after for more than 12 months

1. Cohort Information- July 2019

	Oldham CLA: Full Cohort	Oldham CLA: OC2
CLA	41	39
Identified SEND	32 (78% of cohort)	31 (79% of cohort)
EHCP	14 (34% of cohort)	13 (33% of cohort)

- CLA OC2 Year 11 cohort has increased by 34% (from 29 to 39) compared to 2018 cohort.
- 29% (10) young people are placed in residential provision
- 55% (22) of the OC2 cohort are educated out of borough
- 23% (9) attend specialist educational provision

2. Oldham CLA OC2 outcomes and comparison data

	GCSE English and Maths grade 5+		5 or more GCSE (grade 4+) incl. English and Maths	GCSE English and Maths grade 4+	
	Oldham CLA (OC2)	National CLA	Oldham CLA (OC2)	National CLA	Oldham CLA (OC2)
2016	13%	17%	13%	16%	13%
2017	11%	7%	18%	25%	30%
2018	10% (3)	8%	21% (7)	18%	24% (6)
2019 (Provisional)	13% (5)	Available Spring 2020	18% (6)	Available Spring 2020	18% (6)

- In 2019 the new GCSE grading system was fully introduced, with the strong pass of grade 5 or above being used as a more significant attainment measure for all schools across all subjects. Therefore, attainment under this new measure shows improvement for the Oldham OC2 CLA cohort.
- The % of CLA achieving grade 5 or above in English and Maths is higher and well above the 2018 National Average with the number of young people achieving this grade rising from 3 in 2018 to 5.
- The % of CLA achieving grade 4 or above in Maths and English is lower although still at the 2018 National Average, although the number of young people achieving this outcome remains at 7, the same as 2018.

3. Comparison with Predictions (April 2019)

	Prediction No	Prediction %	Actual No	Actual %
Level 5 or above in English and Maths GCSE	3	8%	5	13%
Grade 4 or above in English and Maths GCSE	8	21%	7	18%
Grade 4 or above in five subjects Incl. English and Maths GCSE	8	21%	6	15%
Level 4 or above in five GCSE subjects	8	21%	6	15%

- 2 young people exceeded expectations and achieved the higher grade 5 in English and Maths
- 1 young person did not achieve the predicted level 4 in English and Maths. This young person experienced a bereavement and a subsequent placement move midway through year 11.
- 2 young people did not achieve the predicted grade 4 outcomes across five subject areas, including English and Maths.
 - Bereavement and placement move (midway through Year 11)
 - Long term placement breakdown, moved into residential provision (midway through Year 11)

4. Comparison with whole cohort (Oldham CLA OC2, Oldham and National)

(English and Maths Grade 5+)	2016 (Grade A* to B)	2017		2018		2019 (Provisional)	
Oldham CLA OC2	12.5%	11.1%		10.3%		12.8%	
Oldham	Not reported	37%	Gap 25.9%	35.7%	Gap 25.4%	35.1%	Gap 22.3%
National	Not reported	42.9%	Gap 31.8%	43.5%	Gap 33.2%		

(English and Maths Grade 4+)	2016 (Grade A* to C)		2017		2018		2019 (Provisional)	
Oldham CLA OC2	12.5%		30%		24%		18%	
Oldham	56.6%	Gap 44.1%	59.2%	Gap 29.2%	56.8%	Gap 32.8%	56.4%	Gap 38.4%
National	59.5%	Gap 47%	63.9%	Gap 33.9%	64.4%	Gap 40.4%		

- The gap between Oldham CLA OC2, Oldham and National in achieving grade 5 or above in English and Maths continues to narrow as in previous years from 2016.
- The gap between whole Oldham cohort and Oldham CLA OC2 obtaining grade 4+ in Maths and English has widened.



Report to OVERVIEW AND SCRUTINY BOARD

Oldham Cares Commissioning Arrangements Update

Portfolio Holder:
Councillor Chauhan

Officer Contact: Mike Barker, Strategic Director Commissioning
and Chief Operating Officer

Report Author: Debra Ward, Programme Support Manager
Ext. 0161 622 6610

03 March 2020

Purpose of the Report

To provide an update on the Integrated Commissioning Function.

Executive Summary

Oldham CCG and Oldham Council have committed to integrate fully to drive better health outcomes and reduce demand and therefore cost through the establishment of a single approach to commissioning (the ICF). This paper provides a progress report towards achieving that aspiration.

Recommendations

The Committee is requested to note the update requested and provided

Oldham Cares Commissioning Arrangements Update – Further update on simplifying the message

1 Background

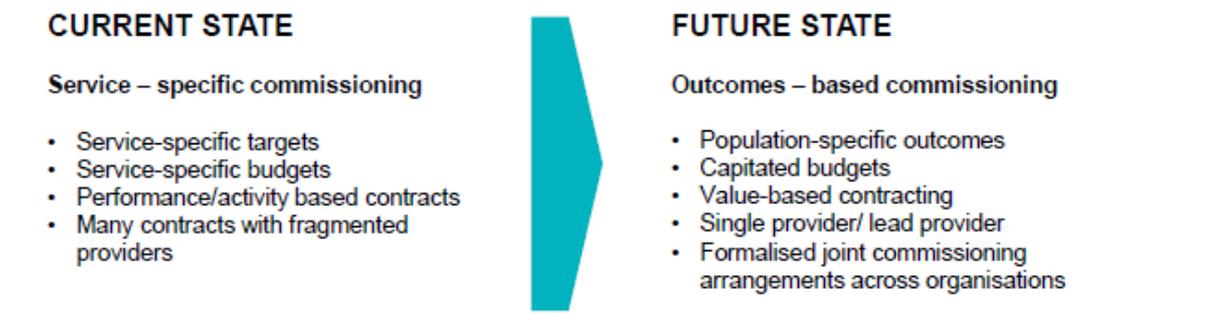
- 1.1 The Greater Manchester White Paper on Unified Public Services for the People of Greater Manchester commits each one of the 10 GM localities to an absolute focus on implementation of plans, building on key the elements of public service reform in Greater Manchester, including the development of a local care organisation (LCO) in each locality, pooling health and social care resources through an integrated single commissioning function in each locality, new models of provision with hospitals, and GM wide architecture such as the commissioning hub, digital and workforce collaborative and a 'one public estate' strategy.
- 1.2 The Locality Plan for Health and Social Care Transformation sets out Oldham's contribution to 'Taking Charge', the Greater Manchester strategy for transforming health and care outcomes and achieving clinical and financial sustainability through devolution. This plan highlighted two major changes required to support its delivery – the development of an Integrated Care Partnership (ICP) and an Oldham Integrated Commissioning Function (ICF).
- 1.3 Oldham CCG and Oldham Council have committed to integrate fully to drive better health outcomes and reduce demand and therefore cost through the establishment of a single approach to commissioning (the ICF). To support and enable this ambition, Oldham CCG has been working under the single leadership of a Joint Chief Executive for Oldham Council and Accountable Officer for the CCG since 2018. A number of other joint posts have also been created where opportunities to align functions to support the new structure have arisen. However, as part of the continued establishment of the ICF, other senior posts will now be required to support the longer-term vision to allow integration across the whole of Health and Social Care for the Borough.
- 1.4 So, as the vehicle to commission for outcomes for the population, Oldham is planning and committed to the development of an Integrated Commissioning Function (ICF) and this forms a central part of our plans going forward. This ICF will create the conditions and environment to deliver Oldham's vision, whilst continuing to develop and maintain a diverse and vibrant health and care economy that meets the needs and aspirations of local people as well as delivering excellent health and care services.
- 1.5 It is envisaged that the Integrated Commissioning Function (ICF) will create the conditions and environment to deliver Oldham's vision for health and care, whilst continuing to develop and maintain a diverse and vibrant health and social care economy, that meets the needs and aspirations of local people, as well as delivering excellent health and social care services.

1.6 The case for change for an ICF is summarised as follows:

- Variation in care decision-making – significant variation impacts of quality, performance and economic stability across the system
- Ageing population – experiences multiple complex chronic conditions, with life expectancy for both men and women below the England average
- Integration – lack of integration between providers results in very complex and fragmented care for those with complex needs
- Accommodation – volume and quality of our community provision does not support independent living as well as it could, resulting in high levels of admission to residential care and nursing homes
- Urgent and emergency care – compared to other regions of England, NWAS takes the highest percentage of patients to A&E, while the second lost percentage of calls are resolved with phone advice
- Health inequalities – health outcomes different significantly across the Borough
- Constrained funding – means that all partners are facing unprecedented financial challenge
- Increasing demand – from individuals with complex health and care needs across the system. Oldham experiences high levels of emergency admissions combined with increasing pressures on primary care
- Children and young people – 1 in 4 children live in poverty. In some areas of Oldham children and young people’s health outcomes are worse than the national average
- Health and wellbeing – our adult population is less physically active, smokes more, and carries more excess weight than the England average and we have higher than average alcohol-related admissions to hospital.

1.7 The ultimate aim is for Oldham to move beyond service commissioning to commissioning for outcomes and community of identity with a focus on social value. We have developed a roadmap for that journey as follows:

SHORT TERM	MEDIUM TERM	LONG TERM
In the short run, re-allocating commissioning responsibilities for certain individual service areas between Locality and GM level may create synergies and efficiencies	In the medium run, and in parallel to maximising efficiencies from commissioning services at scale, commissioners need to start building and piloting outcomes-based pathways for specific populations	In the long run, an integrated, patient-centred approach to care will have services that ‘wrap around’ the needs of users, with an emphasis on prevention. Outcomes-based commissioning will deliver social value across GM.



1.8 The vision will be achieved by an integrated commissioning function that enables:

- People to be more in control of their lives and their care
- The conditions for a health and social care system that is focused on wellbeing and the prevention of ill health
- Support and care which is as close to, and connected with, home and community as possible
- Consistent, reliable, patient and community centred treatment and care that is available when necessary

1.9 Our ICF model is informed and influenced by NHS and local government regulatory and statutory requirements, as well as national, GM and local policy.

2 **Current Position**

2.1 A transformation programme has been formed to enable and govern the design and delivery of the ICF. The programme is led by a Design Group, Chaired by Mike Barker, Strategic Director of Commissioning.

2.2 Membership of this design group is as follows:

- Mike Barker, Strategic Director Commissioning, Chief Operating Officer
- Gerrard Jones, Managing Director of Children and Young People (DCS)
- Mark Warren, Managing Director Community Services (DASS)
- Katrina Stephens, Director of Public Health
- Julia Veall, Director of Workforce and Organisational Design
- Erin Portsmouth, Director of Corporate Affairs (CCG)
- Anne Ryans, Director of Finance (Oldham Council)
- Ben Galbraith, Director of Finance (CCG)
- Lyn Brankin, Associate Director of Estates (CCG)
- Nicola Hepburn, Associate Director of Commissioning (CCG)
- Chris Petrie, Head of IT (Unity)
- Frank Dick, Interim Assistant Director Transformation and Reform
- Debra Ward, Transformation Programme Manager

2.3 To support its work a series of task and finish workstreams have also been established to help drive the delivery the projects and tasks needed. These workstreams have been defined as follows:

- Commissioning processes: how will we commission services, what processes or frameworks will be deployed and used
- Digital: what IT is needed to support the ICF given that this is about bringing tow organisation's together
- Engagement & communications: how will keep stakeholders informed on progress including staff
- Estates: where will the ICF team/s be based and located
- Finance: how much money will we have to commission and how will that be assigned
- Governance: what decision-making bodies will we need and how will they work
- Intelligence & insight: what business intelligence systems and processes are needed
- Workforce & Organisational Design: what staffing structures are needed

2.3 The programme will be phased with the first phase focusing on co-locating CCG and Oldham Council's commissioning teams covering Adults and Children's currently based at Ellen House to the Civic Centre. The move to the Civic Centre fits in with Oldham's commitment to developing an integrated commissioning function for health and social

care, while also moving towards integrating a range of support services between the CCG and the Council. A workforce and OD plan is in development to ensure staff are supported before, during and after the co-location, as a first step towards an function.

2.4 An engagement and communication plan is in development. One of the key areas this will address is a narrative on what the ICF will be, including its vision and purpose.

2.5 Further phases are currently being scoped in detail, but will focus on creating the ICF, bringing together existing commissioning functions across Oldham Clinical Commissioning Group and Oldham Council. Updates will be provided in future reports.

3 Key Issues for Overview and Scrutiny to Discuss

3.1 There are no specific matters to draw to the Committee's attention at this stage. Work is developing and there will be the usual challenges associated with bringing two organisations, budgets and teams together into a single space and there is a commitment to provide further updates reports to the Committee as the programme progresses.

4 Key Questions for Overview and Scrutiny to Consider

4.1 This report is designed to be an update report on progress made towards the delivery and implementation of a new integrated commissioning function for Oldham whereby the Council and CCG comes together. This is inline with the Greater Manchester model for public service reform

5 Links to Corporate Outcomes

5.1 This development will contribute towards enabling the Oldham model – thriving communities, inclusive economy and co-operative services - to be implemented.

6 Additional Supporting Information

6.1 There are no supporting documents to this paper.

7 Consultation

7.1 There are no requirements to consult publicly on these proposals. Where necessary and appropriate staff will be and are being consulted and Council and CCG approvals processes are being used to oversee such matters, for example Selection Committee and Remuneration Committee.

8 Appendices

8.1 There are no enclosed appendices.

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Oldham
Council

Report to OVERVIEW AND SCRUTINY BOARD

GM2040 Delivery Plan and Transport Capital Programme: annual update

Portfolio Holder:

Councillor Ur-Rehman, Cabinet Member for Neighbourhood Services

Officer Contact: Helen Lockwood, Deputy Chief Executive – People and Place

Report Authors: Joanne Betts, Principal Officer, Transport and Highways Policy and Eleanor Sykes, Transport Policy Officer

Exts. 4346 (Joanne Betts) and 1668 (Eleanor Sykes)

3rd March 2020

Purpose of the Report

The purpose of this report is to provide Overview and Scrutiny with an update on the GM2040 Transport Strategy, the GM2040 Delivery Plan and associated investment in transport infrastructure in Oldham through the Council's transport capital programme.

Executive Summary

This report presents an update on the GM2040 Transport Strategy, GM2040 Delivery Plan and investment in transport infrastructure in Oldham through the Council's transport capital programme.

The GM2040 Transport Strategy is currently being refreshed in response to changes in the transport opportunities and challenges facing Greater Manchester, such as the declaration by the Greater Manchester Combined Authority of a Climate Emergency, the development of the GM Spatial Framework and the GM Mayor's priorities such as those set out in the *Our Network* plan to create an integrated, modern and accessible public transport system.

The GM2040 Transport Strategy is supported by a Five-Year GM2040 Delivery Plan, which is also being updated to reflect GM Spatial Framework Transport Evidence and Localities work, *Our Network* and its 10-year delivery timescales and a proposed review of schemes in the context of carbon focused Right-Mix targets, and the latest position on funding.

Consideration is also currently being given to including a new feature in the GM2040 Delivery Plan, a District Local Implementation Plan (DLIP), which would set out local transport priorities for each district and be appended to the main Delivery Plan.

The refreshed GM Transport Strategy will be published in the summer alongside an updated GM2040 Delivery Plan and the GM Spatial Framework.

The GM Transport Strategy is supported by many sub-strategies which vary significantly in their nature and stage of development, with some intended to be public-facing documents and others providing officers with toolkits to guide investment decisions. An update on the development and implementation of several key GM2040 sub-strategies is given in the report, including Streets for All, Made to Move and the Bee Network, Change a Region to Change a Nation and Bus Reform/Local Bus Strategy.

Funding for the delivery of the GM2040 Transport Strategy is considered in the report, with particular focus on capital investment to maintain and improve the transport network in Oldham, which is delivered through Oldham's transport capital programme. Appendix 1 contains details of investment programmes in the current 3-year programme under the following headings:

- 1) Highway maintenance (carriageways and footways);
- 2) Bridges and structures (road bridges, footbridges, retaining walls and culverts);
- 3) Flood management and drainage;
- 4) Local Growth Deal;
- 5) Accident reduction / safety schemes;
- 6) Congestion and traffic management;
- 7) GM Mayor's Cycling and Walking Challenge Fund;
- 8) Other minor works (Public Rights of Way, pedestrian and cycle schemes, disabled access improvements etc).

Securing external funding to invest in transport infrastructure in Oldham is a Council priority. The report updates on several bidding competitions through which the Council is hoping to secure additional funding for transport infrastructure, including the Future High Streets Fund, the GM Mayor's Cycling and Walking Challenge Fund, the Department for Transport's Highway Maintenance Challenge Fund and Local Pinch Point Fund and the Environment Agency's Flood Management Programme.

Recommendations

The report is presented for information only.

GM2040 Delivery Plan and Transport Capital Programme: annual update**1 Background**

1.1 Overview and Scrutiny Board received an update on the GM2040 Delivery Plan in March 2019 followed by an update on the Council's Transport Capital Programme in September 2019, at which time a further update was requested on both the GM2040 Delivery Plan and Transport Capital Programme in March 2020.

2 GM2040 Transport Strategy

2.1 The Greater Manchester Transport Strategy 2040 was adopted in 2017 and set out a vision, '*the Right-Mix*', for 50% of all journeys in Greater Manchester to be made by walking, cycling and public transport by 2040 (with the remaining 50% continuing to be made by cars or other private vehicles). This will mean enabling at least one million additional sustainable journeys every day across GM's transport network.

2.2 This target will be achieved through a combination of:

- investment in transport interventions, particularly those which focus on improving and integrating public transport and active travel modes to offer an alternative to car travel;
- significant changes in land use patterns (as proposed in the draft Greater Manchester Spatial Framework (GMSF)), for example, to enable people to access day to day services and leisure opportunities more locally, or within key centres; and
- improvements to digital infrastructure and access to services to reduce the need to travel.

2.3 The GM2040 Transport Strategy is currently being refreshed in response to:

- changes in the transport opportunities and challenges facing Greater Manchester, such as the declaration by the Greater Manchester Combined Authority (GMCA) of a Climate Emergency (paragraphs 2.4 - 2.6 refer);
- the development of the GM Spatial Framework and finalisation of the transport evidence base and Locality Assessment work which is identifying the transport investment needed to support individual sites;
- the publication by the GM Mayor in June 2019 of the ten-year *Our Network* plan to create an integrated, modern and accessible public transport system, including measures such as;
 - the trial of the *Our Pass* giving free bus travel for the city-region's 16-to-18-year olds;
 - contactless payment on Metrolink and a daily price cap;
 - Increased Park and Ride capacity;
 - A new bike hire scheme to be launched in 2020;
 - publication of the GM Rail Prospectus setting out GM's ambition for rail;
 - three tram-train pathfinder studies in conjunction with the Department for Transport (DfT) including Oldham to Heywood; and
 - Commitment to HS2 and Northern Powerhouse Rail.
- the development of an updated set of Key Performance Indicators;
- further sub-strategy development work, such as Streets for All;

-
- the development of a new spatial theme for town centres; and
 - an update of the GM2040 Evidence Base.
- 2.4 The Climate Emergency and Greater Manchester's carbon neutral target date of 2038 as set out in the GM Mayor's 5-year Environment Plan for Greater Manchester, are a particular challenge for transport. The transport sector now emits more CO₂ than any other sector, accounting for 27% of UK greenhouse gas emissions (excluding aviation), with road transport responsible for 97% of total surface transport emissions in Greater Manchester in 2017.
- 2.5 The GM2040 Transport Strategy is based on a target of reducing carbon emissions by 80% from 1990 to 2050, reflecting the Climate Change Act 2008. The declaration by GMCA of a Climate Emergency and the more ambitious target of zero carbon emissions by 2038 means that the Right-Mix vision needs to be reviewed in light of the need to achieve substantial reductions in carbon emissions from transport well before 2040.
- 2.6 In addition to declaring a Climate Emergency, Oldham Council set out more ambitious decarbonisation aspirations in its *Green New Deal*, including to be a zero carbon Council by 2025 and a carbon neutral borough by 2030, which will be supported by the '*Creating a Better Place*' approach. The work being undertaken to refresh GM2040 and identify what levels of travel change and additional interventions will be need to achieve GM carbon targets will also support Oldham's Green Deal aspirations and ambition to be the greenest borough in Greater Manchester.
- 2.7 The refreshed GM Transport Strategy will be published in the summer alongside and updated GM2040 Delivery Plan and the GM Spatial Framework.

3 GM2040 Delivery Plan and District Local Implementation Plans

- 3.1 The GM2040 Transport Strategy is supported by a Five-Year Delivery Plan which sets out the practical actions planned to deliver the GM2040 Transport Strategy and achieve the GM Mayoral ambitions.
- 3.2 The first Delivery Plan (2016/17 - 2021/22) was published in February 2017 alongside the GM2040 Transport Strategy. It is currently being updated to cover the period 2020-25 and will be published in summer 2020 alongside the GM Spatial Framework. The public were consulted on a draft 2020 - 2025 Delivery Plan in January 2019 when it was published alongside the consultation draft GM Spatial Framework. Developing the Delivery Plan in parallel with the development of the GM Spatial Framework demonstrates an integrated approach to transport and land use planning.
- 3.3 As with the GM Transport Strategy, the Five-Year GM2040 Delivery Plan is being updated to reflect:
- GMSF Transport Evidence and Localities work;
 - *Our Network* and its 10-year delivery timescales;
 - A proposed review of schemes in the context of carbon focused Right-Mix targets;
 - Work underway to develop a Greater Manchester Infrastructure Plan;
 - GM's approach to prioritisation of transport investment; and
 - The latest position on funding.
- 3.4 A new feature of the GM2040 Delivery Plan under consideration is a District Local Implementation Plan (DLIP), the purpose of the DLIP would be to ensure that local priorities are articulated in the Delivery Plan document. Current thinking is that DLIPs should be short (2-4 page) summary documents setting out local priorities for each district

and published as appendices to the main Delivery Plan. The timing of the development and publication of these documents is yet to be agreed. At the time of writing, Transport for Greater Manchester (TfGM) is intending to hold an officer workshop in each district to help inform the content, scope and approach to developing DLIPs.

- 3.5 The development of a DLIP to the GM2040 Delivery Plan aligns well with Oldham Council's intention to commission the development of a multi-modal Oldham Transport Strategy and pipeline of transport interventions to support the Council's '*Creating a Better Place*' ambitions. In advance of commissioning this strategy, discussions are taking place with TfGM to ensure alignment between the approach to developing DLIPs and the Oldham Transport Strategy commission.

4 GM2040 Sub-strategy development and implementation

- 4.1 The GM Transport Strategy is supported by many sub-strategies which vary significantly in their nature and stage of development, with some intended to be public-facing documents and others providing officers with toolkits to guide investment decisions. These sub-strategy documents can also be used to articulate the scale of GM's ambitions in a particular area to government and the wider industry eg the GM Rail Prospectus. An update on the development and implementation of key GM2040 sub-strategies is given below.

Streets for All

- 4.2 Streets for All is a new GM approach which aims to create streets that balance the movement of people and goods with the creation of more people-friendly places. There are three main three Streets for All workstreams:

- i) Preparation of a Streets for All Strategy document, which it is intended will be published in summer 2020 alongside the updated GM2040 Transport Strategy and Delivery Plan;
- ii) Three pilot corridor studies to test the Streets for All approach on different highways, which are now complete. One study included the A627/A671 Rochdale-Oldham-Ashton corridor, which has resulted in a number of ideas for street improvements. TfGM is commissioning a more detailed piece of work to develop a Strategic Outline Business Case and concept design for a Quality Bus Transit (QBT) project, connecting Rochdale, Oldham and Ashton-under-Lyne, to be delivered as part of Greater Manchester's (GM) Streets for All programme. The commission will develop QBT interventions for the bus corridor between Rochdale to Ashton-Under-Lyne to Outline Business Case, with concept designs produced at key locations to accelerate delivery of the project. Potential focus areas along the Oldham corridor include:
 - Oldham Town Centre;
 - Royton Town Centre;
 - Thornham Neighbourhood;
 - Hathershaw Neighbourhood;and
 - Bardsley Neighbourhood.

The commission is expected to start in March 2020 and be completed over a 6-month timeframe.

- iii) A Streets for All design guide, which will set out clear design standards for GM's streets.

Made to Move, including the Bee Network

4.3 Walking and Cycling has had increased prominence and momentum since the GM Mayor appointed Chris Boardman as the Cycling and Walking Commissioner. The Commissioner set out his recommendations for transforming cycling and walking for transport in Greater Manchester in his Made to Move report in December 2017. There are 15 steps in Made to Move which can be split into four key areas of activity:

- i) Delivering the Bee Network of walking and cycling routes;
- ii) Road danger reduction, including a call from Chris Boardman for increased government funding for roads policing;
- iii) Access to bikes, including the procurement of a Cycle Hire scheme, which will focus initially on the regional centre;
- iv) Community engagement and activation, including the roll out of Open Streets, which Oldham is already promoting to residents through its very similar Play Streets initiative.

The Bee Network in Oldham

4.4 Oldham has been engaged in the Bee Network programme from its launch in July 2018, when we secured Programme Entry status for two schemes in Tranche 1 (King Street Bridge and Union Street West bridge), followed by a further 7 schemes in Tranche 6, making our total ask from the fund circa £16.5 million. Oldham's full list of schemes with programme entry is:

- King Street bridge renewal;
- Union Street West bridge completion of renewal;
- Oldham Town Centre Improvements;
- Royton Town Centre;
- Park Road - NCN 626 - Town Centre Connection;
- Chadderton Pedestrian and Cycle Access Improvements;
- Park Bridge - NCN 626 - Ashton under Lyne;
- Higginshaw Link to Royton; and
- Chadderton Broadway Canal.

4.5 Oldham has recently had the necessary business cases and Delivery Agreements approved by TfGM to enable us to commence delivery of our Tranche 1 schemes. These will be some of the first Bee Network schemes to be delivered in Greater Manchester.

4.6 The Tranche 1 schemes include a '*Scheme Activation*' element, which will involve the development and delivery of an action plan to encourage greater use of the infrastructure being provided. In Oldham this element will have a particular focus around health and well-being in line with discussions held with the Cabinet Member for Health and Social Care. It will also involve community and stakeholder engagement. This behavioural change element will be funded by the Mayor's Challenge Fund as part of scheme delivery.

Change a Nation to Change a Region, a Cycling and Walking Investment Plan for GM

4.7 The approval of tranche 6 schemes into the Mayor's Challenge Fund programme by GMCA in November 2019 resulted in a funding gap of £215 million to deliver all the approved schemes. Only a portion of them can be funded from the £160 million currently available. A prioritisation process is currently underway, led by TfGM, to determine which schemes should be delivered with the available funding. It is anticipated that the GM Mayor will make a recommendation to GMCA in March 2020. In the meantime, the Mayor has published a Greater Manchester Walking and Cycling Investment Plan, *Change a*

Region to Change a Nation, (28th January 2020), which makes the case for the total investment in the Bee Network.

Other Bee Network Investment in Oldham

4.8 There are other Bee Network schemes with Programme Entry status that could result in investment in Oldham including:

- GM - Active Neighbourhoods (Tranche 5);
- GM - Safety Camera Digitisation and Upgrade (Tranche 5);
- GM - Bee Network Crossings (Tranche 6); and
- Rochdale - Rochdale/Manchester/Oldham link (Tranche 6).

4.9 Oldham is currently engaging with TfGM regarding Active Neighbourhoods and Bee Network Crossings. All four of the schemes listed above are included in the prioritisation process which will determine which are progressed and which are put on hold to await further funding.

Bus Reform / Local Bus Strategy

4.10 The Local Bus Strategy and key principles for bus will be developed to align with any decision taken by GMCA around Bus Reform in response to the outcome of the public consultation on a proposed bus franchising scheme. The consultation closed on 8th January 2020, the responses are currently being analysed and it is anticipated that the GM mayor will make a recommendation to GMCA in March 2020. The proposed franchising scheme was developed in response to the GMCA decision made in June 2017 to consider using the powers granted under the Bus Services Act 2017 to improve bus services by reforming the current bus market.

4.11 Following discussion at the full Council meeting on 6th November 2019, Oldham Council gave formal support to the GM Mayor to introduce bus franchising following the consultation.

Clean Air Plan

4.12 The Greater Manchester local authorities, including Oldham, GMCA and TfGM are developing a Clean Air Plan to improve air quality across Greater Manchester. One of the measures proposed in the Outline Clean Air Plan Business Case is the expansion of the GMEV Electric Vehicle Charging Network.

4.13 Oldham Council is working with TfGM on several projects with a view to expanding the GMEV network in Oldham. Greater Manchester has already secured £3 million from the Government's Clean Air Early Measures Fund to install at least 24 double-headed rapid charging points and provide promotion activities to encourage EV uptake to both the public and business sectors. The installation of this infrastructure will be completed in summer 2020. Government funding is also being sought through the Clean Air Plan to expand the network, with initial investigations and site selection work underway. TfGM has also recently entered into a new contract for the operation of the GMEV network and the new operator will be required to upgrade and expand the existing network.

5 Funding the delivery of GM2040

5.1 Delivery of GM's and Oldham's aspirations set out in the GM2040 Transport Strategy and accompanying Delivery Plan requires both revenue and capital funding. Revenue funding comes from a number of sources, including the Transport Levy and Mayoral precept, net

revenue from transport operations owned by TfGM eg Metrolink, revenue grants from Government and GMCA reserves and local authority revenue budgets. Transport improvements are funded through a combination of Government grants and borrowings.

5.2 Investment in maintaining and improving the local transport network in Oldham is made through Oldham's transport capital programme, which is made up of a series of different funding streams, including local and national funding and funding devolved to the GM Mayor.

5.3 Oldham Council has a 3-year rolling transport capital programme, which is approved as part of the annual Capital Strategy and Capital Programme. The 2019/20 to 2021/22 transport capital programme was approved by full Council on the 27th February 2019 as part of the 2019/20 to 2023/24 Capital Strategy. The 2019/20 programme has a value of £14.7m and comprises several areas of work funded from a variety of different sources, including the Local Transport Plan allocation and numerous external grants that the Council has secured through competitive funding competitions. Bids for external funding are normally awarded for the delivery of specific named projects.

6 Oldham's Transport Capital Programme

6.1 As explained above, the transport capital programme consists of multiple funding streams which results in a series of sub-programmes within the overall programme. These sub-programmes are listed below:

- 1) Highway maintenance (carriageways and footways);
- 2) Bridges and structures (road bridges, footbridges, retaining walls and culverts);
- 3) Flood management and drainage;
- 4) Local Growth Deal;
- 5) Accident reduction / safety schemes;
- 6) Congestion and traffic management;
- 7) GM Mayor's Cycling and Walking Challenge Fund; and
- 8) Other minor works.

6.2 An update for each sub-programme is given in Appendix 1.

6.3 The transport capital programme is subject to ongoing monitoring and review to ensure it continues to reflect current priorities, that budgets match expenditure and that take-up of available grant funding is maximised. This ongoing monitoring results in regular changes to budgets in the approved programme, both between schemes and across financial years. Furthermore, as additional funding is secured through successful funding bids, the value of the programme can increase. The programme is formally updated via a series of ModGov budget update reports (there have been three reports for 2019/20 in July and October 2019 and February 2020).

7 Future funding opportunities

7.1 Securing additional funding for investment in transport infrastructure is a priority and an ongoing activity for Oldham Council. There are several funding competitions through which the Council is hoping to secure additional funding, as detailed below.

Future High Streets Fund

7.2 The Council's Expression of Interest to the Government's Future High Streets Fund was successful and resulted in an invitation to submit a business case to the next round of the funding competition by 30th April 2020. *Accessible Oldham* is one of the projects included

in the Expression of Interest and the draft business case submitted to Government in January 2020. Future High Street Fund grant is being sought for core town centre elements of the Accessible Oldham programme to compliment the Growth Deal 3 funded works.

GM Mayor's Cycling and Walking Challenge Fund

- 7.3 As stated in paragraph 4.4, further bids seeking funding of circa £16 million were submitted to tranche 6 of the Mayor's Cycling and Walking Challenge Fund, all of which gained Programme Entry status. As the fund is over-subscribed across GM, a prioritisation exercise is currently underway to determine which schemes will be delivered. A recommendation based on the outcome of this exercise is expected to be made by the Mayor to GMCA in March 2020.

Department for Transport (DfT) Highway Maintenance Challenge Fund

- 7.4 In July 2019 the DfT launched another round of its Highway Maintenance Challenge Fund competition, with £198 million available for 2019/20 to 2020/21 for the structural maintenance of highways, bridges, retaining walls and other structures. Oldham submitted, via the Combined Authority, both a bid and an expression of interest by the deadline of 31st October 2019. The bid comprised the refurbishment of two structures on Oldham Way (Waterloo Street and Wellington Road bridges) and was ranked number one out of nine Greater Manchester bids by GMCA, whilst the expression of interest comprised the refurbishment of the larger Manchester Street viaduct and was ranked third out of seven submissions. A Government announcement on the outcome of these submissions has been delayed from December 2019 and is still awaited.

DfT Local Pinch Point Fund

- 7.5 In July 2019 the DfT also launched a further round of its Local Pinch Point Fund, with £150 million available nationally in 2021/22 to 2022/23 for schemes that tackle barriers on the local highway network that may be restricting the movement of goods and people. The deadline for submitting Expressions of Interest to this fund was 31st January 2020. Oldham submitted, via the Combined Authority, an expression of interest for the Oldham Mumps Area Gyratory and Access to Southlink Development Site. This scheme was ranked equal first out of seven bids by GMCA.

Environment Agency Flood Management Programme

- 7.6 The Environment Agency is expected to develop another six-year programme up to March 2027 before the current one ends in March 2021 and Oldham will be looking to secure additional resources for schemes. If there is underspend nationally in the current programme, Oldham will also be looking to secure some of this if possible, for current priorities.

8 Key Issues for Overview and Scrutiny to Discuss

- 8.1 The report is presented for information only and Overview and Scrutiny is invited to comment or request further information on any aspect of the update.

9 Key Questions for Overview and Scrutiny to Consider

- 9.1 The report is presented for information only.

10 Links to Corporate Outcomes

- 10.1 Securing funding to invest in the transport network and delivering the transport capital programme contribute towards the corporate objective of achieving an inclusive economy where people and enterprise thrive.

11 Additional Supporting Information

- 11.1 3-year Local Transport Plan Capital Programme 2018/19 - 2020/21, 27th March 2018
<https://committees.oldham.gov.uk/ieDecisionDetails.aspx?ID=3294>
- 11.2 Capital Strategy and Capital Programme 2019/20 to 2023/24, Report to Council, 27th February 2019
<https://committees.oldham.gov.uk/documents/s101846/2.%20Capital%20Strategy%20and%20Capital%20Programme%20201920%20to%20202324.pdf>
- 11.3 Transport Capital Programme 2019/20: Budget Update Report 1, 16th July 2019
<https://committees.oldham.gov.uk/ieDecisionDetails.aspx?ID=3690>
- 11.4 Transport Capital Programme 2019/20: Budget Update Report 2, 21st October 2019
<http://decisionrecording.oldham.gov.uk/ieDecisionDetails.aspx?ID=3894>
- 11.5 3-Year Highways Improvement Programme (2019/20 - 2021/22), Cabinet Report, 25th March 2019
<https://committees.oldham.gov.uk/ieDecisionDetails.aspx?ID=3581>

12 Consultation

- 12.1 The report is presented for information only.

13 Appendices

- 13.1 Appendix 1: Oldham Transport Capital Programme Update.

Oldham Transport Capital Programme Update

1 Highway maintenance (carriageways and footways)

- The highway maintenance programme has a value of approximately £16M over the 3-year period 2019/20 - 2021/22, of which £12M is prudential borrowing.
- The works in the programme range from small scale repairs to the full reconstruction of carriageways and footways.
- The £5.2m allocated to a programme of works in 2019/20 has been fully delivered and generated an underspend due to economies of scale with delivery and competitive tendering from contractors. This underspend has been utilised on the early delivery of some schemes from years 2 and 3 of the programme in 2019/20;
- A further AEI (Annual Engineering Inspection) of all carriageway and footway was carried out in February 2020. The data gathered through this will be used to inform the inclusion of additional schemes within the programme across 2020/21 and 2021/22;
- Members will receive feedback on year 1 delivery and from the AEI results during March 2020. There will be an opportunity to include additional schemes or bring approved schemes forward.

2 Bridges and structures (road bridges, footbridges, retaining walls and culverts)

- Schemes in the bridges and structures sub-programme tend to require significant development work in readiness for delivery on site, which results in some schemes spanning multiple years across the programme.
- Scheme development can include investigatory works, land acquisition, utility diversions, complicated traffic management and options appraisal to determine the best course of action.
- Bridges and structures schemes also tend to be high value and often cannot be accommodated within a single financial year.
- The reconstruction of the A672 Oldham Road Denshaw retaining wall, Thurston Clough Culvert reconstruction and the Rhodes Hill Culvert stabilisation schemes have all begun this financial year.
- A new budget for structures of £100,000 was introduced in July 2019 to deal with '*Minor Structures Works*' to enable high priority, lower value and/or emergency structures works to take place. Works have been carried out at 10 locations across the borough utilising this budget in order to deal with failing and/or dangerous structures. These works could not have been progressed without the introduction of this budget.

3 Flood management and drainage

- On flood management, the Council is working closely with the Environment Agency (EA) to develop and deliver a programme of flood management schemes as part of the EA's six-year programme to protect 300,000 homes from flooding by March 2021.
- Schemes delivered to date include: Pencil Brook and Broomes Park, with a £600,000 scheme at Delph New Road/Huddersfield Road, Delph due to complete by April 2020.
- Funding has also been secured from the EA to prepare business cases this financial year for schemes at Grasmere Road, Royton and Churchfields, Dobcross. These are currently being progressed ready for submission to the EA by April 2020.
- There may be potential to access some additional capital funding for year 6 of the programme (2020/21) due to underspend nationally across the programme. The above business cases should put Oldham in a good position to access this if it becomes available.

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- The programme also includes a minor drainage works budget for small scale highway drainage improvements. This has been fully spent this year dealing with ongoing highway drainage issues.

4 Local Growth Deal Fund

- Through the GM2040 Transport Strategy, Oldham Council has been able to secure funding from the Local Growth Deal Fund.
- The current transport capital programme contains one remaining Growth Deal scheme, which is public realm improvements and highways works around the Mumps Metrolink Stop, which will support the developments at Mumps. This scheme also included the relocation of the Metrolink park and ride facility, which has already been completed and has released the original park and ride site for development purposes.
- The outstanding public realm and highway works at Mumps, which have a value of approximately £1 million, are nearing completion.
- The Council has also been awarded a £6 million Local Growth Deal grant by the Greater Manchester Combined Authority for a major scheme in Oldham Town Centre, '*Accessible Oldham*', which is reflected in the capital programme. The grant, however, cannot be drawn down for scheme delivery until schemes have been designed, tender prices obtained, and conditional and full business cases approved by GMCA. The scheme is made up of a package of smaller schemes within Oldham Town Centre and is likely to include public realm and junction improvements. Work is underway through the capital programme to finalise the schemes that will make up the programme. Approval of the Conditional Business Case for submission to TfGM will be the subject of a separate ModGov report in March 2020.
- Not all the transport funding associated with successful Growth Deal bids sits in the transport capital programme; there is also a Growth Deal contribution of £800,000 towards the cost of providing the access road into the Albert Street development site at Hollinwood in the regeneration capital programme, which is forecast to be spent by October 2020.

5 Accident reduction / safety schemes

- The Council receives no funding specifically for accident reduction schemes but allocates a small proportion of its capital maintenance grant to accident reduction/safety schemes, which enables a small number of schemes to be included in the programme each year.
- Schemes in the current programme have been identified through a data-led approach based on the frequency and severity of injury accidents.
- Schemes delivered this year include: traffic calming on Wellyhole Street/Constantine Street; Derker Street/London Road; and Middleton Road/Garforth Street/Peel Street junction.
- The programme also includes the DfT Safer Roads Fund scheme on the A670 in Saddleworth and Tameside, which will be largely delivered in 2019/20. Oldham led on a joint bid with Tameside and secured Government funding of £962,000, of which Oldham's share is £762,000. The scheme includes road safety measures along the A670 such as improved pedestrian facilities, enhanced surfacing and new safety barriers.

6 Congestion and traffic management;

- This programme contains several small-scale traffic management schemes intended to reduce conflict between different types of road user, many of which have been generated following local members raising issues with the Unity traffic team.

-
- Schemes currently being progressed include traffic calming at Partington Street, Failsworth; various measures on Acorn Street, Lees; and Park Road/Kings Road/Woodstock Street junction improvements (including pedestrian facilities).
 - Following a boroughwide study of key corridors, the programme includes a '*corridor improvement schemes*' budget through which measures will be delivered to reduce congestion, starting with the realignment of the Huddersfield Road/Ripponden Road junction by April 2020, full signalisation of Elk Mill roundabout (late-2020/early-2021) and various smaller-scale schemes including new yellow box junctions at various key locations on primary routes.

7 GM Mayor's Cycling and Walking Challenge Fund

- The programme includes two schemes for which Oldham has recently entered into a Delivery Agreement with TfGM: King Street Bridge refurbishment and additional works to complete the refurbishment of Union Street West Bridge (deck resurfacing and waterproofing and painting of the structure). These schemes are being progressed and will be complete by early-summer 2020.
- Oldham has also secured Programme Entry status in the GM Cycling and Walking programme for several additional schemes across the borough. This will allow schemes to be designed and business cases prepared which, if approved, will release further funding from the Mayor's £160 million Cycling and Walking Challenge Fund for scheme delivery (subject to the outcome of the GM prioritisation process to address the £225 million GM funding gap).

8 Other minor works

- This sub-programme comprises all other small-scale measures that are not part of a wider programme such as Public Rights of Way improvements, pedestrian and cycle schemes, disabled access improvements etc.
- These schemes often benefit from local financial contributions from, for example, local Councillor budgets, developers (through S106 contributions) and private sources.
- Scheme examples delivered this year include the provision of dropped kerbs along routes to Chadderton Town Centre to improve accessibility for pedestrians, particularly those with reduced mobility, a jointly-funded Public Rights of Way signing scheme in Shaw and Crompton and a Public Rights of Way scheme in Diggle, Saddleworth.

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Report to OVERVIEW AND SCRUTINY BOARD**Greater Manchester's Clean Air Plan – Tackling Nitrogen Dioxide Exceedances at the Roadside – Update****Date: 3 March 2020****Portfolio holder: Cllr A Ur-Rehman, Cabinet Member for Neighbourhood Services****Officer Contact:** Carol Brown, Director of Environmental Services**Report author:** Carol Brown**Summary of the issue**

To set out the progress that has been made following the Government's response to Greater Manchester's Outline Business Case to tackle Nitrogen Dioxide Exceedances at the Roadside (OBC), and the implications for the 10 Greater Manchester (GM) local authorities in relation to the schedule of work and statutory consultation on the Clean Air Plan

In March 2018 the Secretary of State issued a Direction under the Environment Act 1995 requiring Oldham Council to produce a feasibility study to identify the option which will deliver compliance with the requirement to meet legal limits for nitrogen dioxide in the shortest possible time. The Council complied with this Direction by the production of a feasibility study submitted to the government's Joint Air Quality Unit (JAQU) in July 2018. The Council is also required to address the exceedances that have been identified within its boundary during the Target Determination exercise and the Council confirmed in its supplemental plan that the exceedance identified in Oldham was being addressed as part of the Greater Manchester plan. This has been acknowledged by government.

Oldham Council has therefore been developing the study collectively with the other 9 Greater Manchester local authorities and the GMCA, coordinated by TfGM in line with Government direction and guidance and an Outline Business Case (OBC) was duly submitted in April 2019.

The key features of Greater Manchester's feasibility study and its Outline Business Case (OBC) to reduce nitrogen dioxide exceedances in Oldham and across Greater Manchester in the shortest possible time were approved on 25 March 2019 at the Council's Cabinet meeting for submission to the government's Joint Air Quality Unit (JAQU).

Recommendations

- a) note progress made to date;



- b) note the ministerial direction under the Environment Act 1995 (Greater Manchester) Air Quality Direction 2019 which requires all ten of the Greater Manchester local authorities to implement a charging Clean Air Zone Class C across the region;
- c) note that the Cabinet Member for Neighbourhood Services has been requested to co-sign a letter from the GM Authorities to the Transport Secretary asking them to bring forward the launch of a statutory consultation to strengthen rules on vehicle idling.



1.0 Background

- 1.1 To set out the progress that has been made following the Government's response to Greater Manchester's Outline Business Case to tackle Nitrogen Dioxide Exceedances at the Roadside (OBC), and the implications for the 10 Greater Manchester (GM) local authorities in relation to the schedule of work and statutory consultation on the Clean Air Plan.
- 1.2 In March 2018 the Secretary of State issued a Direction under the Environment Act 1995 requiring Oldham Council to produce a feasibility study to identify the option which will deliver compliance with the requirement to meet legal limits for nitrogen dioxide in the shortest possible time. Oldham Council complied with this Direction by the production of a feasibility study submitted to the government's Joint Air Quality Unit (JAQU) in July 2018. Oldham Council is also required to address the exceedances that have been identified within its boundary during the Target Determination exercise. Oldham Council confirmed in its supplemental plan that the exceedance identified in Oldham was being addressed as part of the Greater Manchester plan. This has been acknowledged by government.
- 1.3 Oldham Council has therefore been developing the study collectively with the other 9 Greater Manchester local authorities and the GMCA, and coordinated by TfGM in line with Government direction and guidance and an Outline Business Case (OBC) was duly submitted in April 2019.
- 1.4 The key features of Greater Manchester's feasibility study and its Outline Business Case (OBC) to reduce nitrogen dioxide exceedances in Oldham and across Greater Manchester in the shortest possible time were approved on 25 March 2019 at the Council's Cabinet meeting for submission to the government's Joint Air Quality Unit (JAQU).

2.0 Introduction

- 2.1 Government has instructed many local authorities across the UK to take quick action to reduce harmful Nitrogen Dioxide (NO₂) levels following the Secretary of State issuing a direction under the Environment Act 1995 to undertake feasibility studies to identify measures for reducing NO₂ concentrations to within legal limit values in the "shortest possible time". In Greater Manchester, the 10 local authorities, the Greater Manchester Combined Authority (GMCA) and Transport for Greater Manchester (TfGM), hereinafter collectively referred to as "Greater Manchester" or "GM", are working together to develop a Clean Air Plan to tackle NO₂ Exceedances at the Roadside, hereinafter referred to as GM CAP.
- 2.1 In its Outline Business Case (OBC) Greater Manchester proposed the following package of measures that delivers compliance in the shortest possible time, at the lowest cost, least risk and with the least negative impacts. They are:
 - A charging Clean Air Zone (CAZ) which will target the most polluting commercial vehicles including older heavy goods vehicles, buses, coaches, taxis and private hire vehicles from the summer of 2021, and older polluting light goods vehicles from 2023 (i.e. a CAZ C with a van exemption until 2023). It has been assumed at OBC stage that the Clean Air Zone Charge would be £7.50 per day for taxis, private hire vehicles and light goods vehicles and £100 per day for heavy goods vehicles, buses and coaches.



- A Clean Freight Fund of c.£59m to provide financial support for the upgrade of light and heavy goods vehicles, minibuses and coaches, which will be targeted to support small local businesses, sole traders and the voluntary sector, registered in Greater Manchester.
 - A Clean Taxi Fund of c.£28m, to support the upgrade of non-compliant Greater Manchester Licensed taxi and private hire vehicles.
 - A Clean Bus Fund of c.£30m to provide, where possible, the retrofit of older engine standards to the less polluting Euro VI standard for those buses registered to run services across Greater Manchester.
 - A package of supporting measures including a proposed Loan Finance scheme, sustainable journeys projects, additional EV charging infrastructure.
- 2.2 The OBC made clear the expectation that the UK Government would support the plans through:
- Clear arrangements and funding to develop workable, local vehicle scrappage / upgrade measures;
 - Short term effective interventions in vehicle and technology manufacturing and distribution, led by national Government with local authorities;
 - Replacement of non-compliant buses; and
 - A clear instruction to Highways England with regard to air pollution from the Strategic Road Network (SRN) in Greater Manchester.
- 2.3 The OBC outlining these proposals and the supporting evidence was submitted to Government at the end of March 2019. Ministerial feedback was received in July 2019 along with a further direction under the Environment Act 1995 which requires all ten of the Greater Manchester local authorities to take steps to implement a plan to deliver compliance with the requirement to meet legal limits for nitrogen dioxide in the shortest possible time.
- 2.4 The 2019 Ministerial Direction and accompanying letter proposed some key amendments to GM's OBC proposals, including the implementation of a charging Clean Air Zone Class C *without* a van exemption until 2023, with additional measures; and for local authorities to jointly submit to JAQU revised evidence by 2 August and a Full Business Case (FBC) by 31 December 2019 at the latest.
- 2.5 The Ministerial letter set out that the GM plan looks to be on track to deliver compliance in the shortest possible time and that on the evidence provided to date Greater Manchester authorities should continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone in Greater Manchester and that the Government would provide an initial tranche of £36m of funding to take this forward.
- 2.6 Full detail of the government's response was set out in the GMCA – Clean Air Update report on 26 July 2019.



3 Progress Since Last Update

- 3.1 Following the ministerial feedback and 2019 Ministerial Direction, the GM Authorities sought clarification on the 2019 Ministerial Direction and the accompanying ministerial letter, questioned the government's lack of assurances around financial support for the broader GM CAP, outlined GM's approach to the requests for further options analysis, and detailed the issues GM faces in preparing to implement the scheme in terms of the timetable for FBC and statutory consultation.
- 3.2 The ministerial letter requested from GM further options appraisal information (including transport and air quality modelling as well as due regard to economic, financial and deliverability considerations) to be submitted prior to public consultation, and by 2nd August 2019.
- 3.3 In the interests of the ongoing working relationship between the 10 GM Authorities and the government's Joint Air Quality Unit (JAQU) in developing the GM CAP, a total of 29 draft technical reports and notes have been issued to JAQU. These provide the specific information JAQU has requested about behavioural assumptions and sensitivity testing.
- 3.4 GM has also requested clarification of the 2019 direction, JAQU guidance and GM's legal obligations relating to the options appraisal process, and whether this impacts on the GM authorities' options appraisal work to date or the additional work required by the letter accompanying the 2019 Ministerial Direction.
- 3.5 In addition, GM set out that the delay of over two months in receiving Ministerial feedback on the OBC, compounded by the request for GM to submit further options appraisal information, has had a material impact on the timetable for the GM CAP.
- 3.6 The delay arising from the ministerial feedback and lack of clarity on the direction, JAQU guidance and GM's legal obligations relating to the options appraisal process means that consultation will now need to take place later than originally planned. Consultation must comply with the relevant public law principles which may be summarised as:
- consulting at a time when proposals are still formative;
 - giving sufficient reasons for the proposals to allow intelligent consideration and response by consultees;
 - giving adequate for consultees to respond; and
 - ensuring that the responses to the consultation are conscientiously taken into consideration in finalising proposals.
- 3.7 In planning for a Statutory Consultation Officers have had to have regard to these principles. Given the continuing dialogue with Ministers to secure a clear response from government on our clean vehicles funding asks and lack of clarity on the 2019 Ministerial Direction, JAQU guidance and GM's legal obligations relating to the options appraisal process, Officers cannot at this time advise the GM Authorities to commence the Statutory Consultation.
- 3.8 In the absence of a Statutory Consultation GM Authorities were not able to submit a FBC by the end of 2019. Officers remain in dialogue with JAQU and have written to clarify GM's position in relation to our schedule of work. GM has been clear that improving air quality is a priority and to that aim we have set out how we have been progressing this work.



3.9 Despite this delay to undertaking a Statutory Consultation, in view of the 2019 Ministerial Direction GM must continue to proceed towards developing the implementation and contract arrangements of a charging Clean Air Zone in Greater Manchester utilising the initial tranche of £36m of funding.

3.10 GM Authority decision makers will receive a report in the Spring to determine the timings for commencement of the consultation. The report will:

- Detail the outputs from the Public Conversation and deliberative research;
- Set out the outline of the proposals and what they mean for GM, including:
 - the basic key elements of the Clean Air Zone including the intended boundary and times of operation, proposed discounts/exemptions, vehicles affected and daily charges]
 - the supporting measures [the detail of proposals of the funds and vehicle finance scheme, sustainable journeys]
 - An Equalities Impact Assessment that considers the draft proposals at a GM level.

3.11 In the interim, given the scale and challenging timeline to deliver a charging Clean Air Zone as required by the 2019 Ministerial Direction, there is preparatory work that needs to be undertaken. This is in order to maintain delivery momentum in line with the funding arrangements agreed with JAQU, for example in relation to automatic number plate recognition (ANPR) cameras, back office systems and service providers. Therefore, a delegation has been given to the Deputy Chief Executive, Helen Lockwood in consultation with the Portfolio Holder for the necessary authority to determine the preparatory implementation and contract arrangements, utilising the initial tranche of £36m of funding that may need to be undertaken to deliver a Clean Air Zone and other GM CAP measures.

3.12 The commencement of a charging Clean Air Zone scheme and the other measures are subject to both consultation as set out at 4.10 and to the GM authorities receiving the required government funding to enable them to meet the legal limits for nitrogen dioxide concentrations.

4.0 **Government Asks**

4.1 In addition to the response on the specific clean air proposals, additional asks were made of Government, as set out at 3.3

4.2 These include an ask for Government to direct Highways England to tackle NO₂ exceedances on the Strategic Road Network (SRN) in the same way that local authorities that have been directed to undertake a feasibility study are having to take action on the local road network. The ministerial feedback outlined that Highways England are working up plans for exceedances identified by national modelling on their network, and that this is not expected to include charging on the SRN but will instead focus on a range of measures such as traffic management, speed limits and barriers.

4.3 Officers have been advised that the measures proposed by Highways England in Greater Manchester focus on introducing 60mph speed limits on parts of the SRN. It highlights the concern that Highways England have not been directed to act in relation to tackling NO₂ exceedances in the same way as local authorities, and that this will leave some publicly accessible areas of GM adjacent to trunk roads



managed by Highways England, with NO₂ exceedances that are not being addressed by the Highways England plan.

5 Next Steps

6.1 Officers will:

- Continue to work with JAQU to clarify the 2019 Ministerial Direction, JAQU guidance and GM's legal obligations relating to the options appraisal process, and the implications of that to our schedule of work and the timings for consultation on the Plan;
- Continue dialogue with JAQU to secure a clear response from government on our clean vehicles funding asks; and
- Continue stakeholder engagement and awareness raising with both groups in scope of the Clean Air Zone and the general public.

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OVERVIEW AND SCRUTINY BOARD

Council Motions

Portfolio Holder: Various

Officer Contact: Various

Report Author: Lori Hughes, Constitutional Services Officer
Ext. 4716

3 March 2020

Reason for Decision

To note and recommend actions related to motions which have been referred to the Overview and Scrutiny Board.

Executive Summary

Motions and other topics have been referred to the Overview and Scrutiny Board for recommendations and comments. Officers have prepared briefing notes on motions have been referred to Overview and Scrutiny from Full Council in accordance with Council Procedure Rule 14.9h). The attached reports outline those motions and provides recommendations. The decision of Overview and Scrutiny will then be provided to Full Council and other bodies as appropriate.

Recommendations

Members are asked to make recommendations as per the reports attached.

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Briefing to Overview and Scrutiny Board

Date: 3 March 2019

Subject:

Council Motion - Clean Air Outside Our School

For Discussion

Report of:

Lori Hughes, Constitutional Services Officer

Summary of the issue:

At the Council meeting on 6th November 2019, the following motion was referred to the Overview and Scrutiny Board:

“This Council notes that:

- Our residents, staff and children are exposed to unsafe levels of pollutants outside of schools at peak times in the morning and afternoon.
- Road transport is one of the biggest contributors to particulate matter and pollution in Oldham Borough.
- Epidemiological studies show that symptoms of bronchitis in asthmatic children increase in association with long-term exposure to pollutants, as well as stunting lung growth.
- Only a handful of schools across the country are trialling ‘No Vehicle Idling zones’ yet they bring many health benefits.
- Air pollution poses a serious threat to the health and development of young people. While many of the policy interventions to rectify this problem would have to come from central Government or the Greater Manchester Clean Air Plan, this Council can do more and needs to be proactive on this issue.
- That there should be No-Vehicle-Idling zones around schools across the Borough.

This Council resolves to:

- Review the work done by No-Vehicle-Idling nationally in other local authorities and work this into Oldham’s action plan for No-Vehicle-Idling Zones.
- Implement No-Vehicle-Idling Zones, around as many primary schools in the Borough as possible, by the end of 2022.
- Work closely with schools that are part of the scheme to inform parents and carers of the No-Vehicle-Idling Zones.
- Encourage local businesses to sponsor green walls on school buildings and tree planting near schools and the appropriate cabinet member include this in their action plan.”

Recommendations to Overview and Scrutiny Board:

It is recommended that Overview and Scrutiny Board address the motion with the GM Clean Air Plan when received by the Board.

1.0 Background

- 1.1 In March 2018 the Secretary of State issued a Direction under the Environment Act 1995 requiring Oldham Council to produce a feasibility study to identify the option which will deliver compliance with the requirement to meet legal limits for nitrogen dioxide in the shortest possible time. The Council complied with this Direction by the production of a feasibility study submitted to the government's Joint Air Quality Unit (JAQU) in July 2018. The Council is also required to address the exceedances that have been identified within its boundary during the Target Determination exercise and the Council confirmed in its supplemental plan that the exceedance identified in Oldham was being addressed as part of the Greater Manchester plan. This has been acknowledged by government.
- 1.2 Oldham Council has therefore been developing the study collectively with the other 9 Greater Manchester local authorities and the GMCA, coordinated by TfGM in line with Government direction and guidance and an Outline Business Case (OBC) was duly submitted in April 2019.
- 1.3 The key features of Greater Manchester's feasibility study and its Outline Business Case (OBC) to reduce nitrogen dioxide exceedances in Oldham and across Greater Manchester in the shortest possible time were approved on 25 March 2019 at the Council's Cabinet meeting for submission to the government's Joint Air Quality Unit (JAQU).

2.0 Current GM Position – Vehicle No Idling Zones

- 2.1 The Clean Air conversation in Spring 2019 highlighted that many people are concerned about vehicle idling, prompting questions about what GM can do to crack down on people who leave their engines idling.
- 2.2 In the UK, it is illegal under the Road Vehicles (Construction and Use) Regulations 1986 to leave a vehicle's engine running unnecessarily while that vehicle is stationary on a public road. Doing this can incur a £20 fixed-penalty fine under the Road Traffic (Vehicle Emissions) Regulations 2002.
- 2.3 This is only imposed if the driver fails to turn off their engine when asked to do so. Enforcement of this legislation, either through a Fixed Penalty Notice (FPN) or via the magistrates' court sits with local authorities.
- 2.4 As the enforcing officer must give the driver the opportunity to switch off the engine first and the penalty for idling is relatively small (£20), Greater Manchester Local Authorities do not consider the Regulation to be an effective deterrent.
- 2.5 In addition, government has recently announced proposals to consult on toughen up rules on vehicle idling and increase fines for drivers who leave their engine running while parked.
- 2.6 Given the limited enforcement deterrent GM Authorities are planning to undertake more awareness raising campaigns to inform of the health impacts that idling has on air quality.

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- 2.7 In parallel, GM Authorities have written to the Transport Secretary asking them to bring forward the launch of the public consultation on this issue.
- 3.0 Council motion – The key points within the motion are highlighted below and considered in the context of the GM approach to which the Council is signed up to.**
- 3.1 *“Review the work done by No-Vehicle-Idling nationally in other local authorities and work this into Oldham’s action plan for No-Vehicle-Idling Zones.”* – This work will continue alongside the GM commitment to raise awareness on the health risks presented through poor air quality. It is planned to work with schools to increase awareness based on best practice and a further report will follow.
- 3.2 *“Implement No-Vehicle-Idling Zones, around as many primary schools in the Borough as possible, by the end of 2022”* – GM consider that this position should not be pursued at the current time and that the Government should be approached to strengthen the legislation.
- 3.3 *“Work closely with schools that are part of the scheme to inform parents and carers of the No-Vehicle-Idling Zones”* – As given in 3.1 above work to increase awareness through working with schools is to be undertaken. Members views are requested on priority schools to inform the programme.
- 3.4 *“Encourage local businesses to sponsor green walls on school buildings and tree planting near schools and the appropriate cabinet member include this in their action plan.”*- This work would require additional resource to engage with the schools direct. However, the Council does have a contract in place to seek sponsorship of public areas e.g. roundabouts. It is therefore suggested, in the first instance, that work is undertaken to assess the opportunity working through the current arrangement to arrange eco / green messaging on the boards via sponsorship from Immediate Solutions or other 3rd party organisations.

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Briefing to Overview and Scrutiny Board

Date: 3rd March 2020

Subject:

A sensible approach to Firework Displays

For Discussion

Report of:

Neil Crabtree – Head of Public Protection

Portfolio holder: Cllr A Shah
Cabinet member for Social Justice and Communities

Sign-off:

Helen Lockwood – Deputy Chief Executive

Summary of the issue:

On the 8th January 2020 full Council debated the following motion:

- The Royal Society for the Prevention of Cruelty to Animals (RSPCA) says the law is failing. It does not prevent or sufficiently reduce the risk of fireworks causing distress, injury or anxiety to people, as well as death, injury or distress to animals.
- That further research is needed to properly understand the impact of noise on animals and people. In the meantime, several things can be done to improve the situation for wildlife and people at risk of being affected by firework explosions.
- Applying the same Challenge 25 legislation to fireworks as there is with Alcohol will ensure that less young people will be injured by fireworks.
- Review of the licensing all public firework displays is needed, ensuring displays are better advertised to the public informing of noise levels and how it may affect people and animals.

The Council meeting resolved to refer the motion and the following resolutions to Overview and Scrutiny for further consideration

- Ensure all public firework displays within Oldham Borough to be advertised in advance of the event, with appropriate advertising for the size of the display, allowing residents to take precautions for people in their care and pets.
- Actively promote a public awareness campaign about the impact of fireworks on animal welfare and vulnerable people – including the precautions that can be taken to mitigate risks.

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- Encourage local suppliers of fireworks to separate 'quieter' fireworks from the loud ones so people can choose which ones they prefer with animal and people safety in mind. And give large labels to sticker the products with: green for quiet, red for loud.
 - Applying Challenge 25 legislation to the sale of fireworks in Oldham Borough. Challenge 25 is a scheme that encourages anyone who is over 18 but looks under 25 to carry acceptable ID when they want to buy alcohol. With the danger that Fireworks carry, the same policy should be applied for people who want to possess fireworks.”

Recommendations to Overview and Scrutiny Board:

It is recommended that:

- a) The content of this report is noted for context;
- b) Officers from Public Protection work in partnership with Greater Manchester Fire and Rescue and the Council's Community Safety team to develop an action plan that can be reported back to Overview and Scrutiny for further consideration and recommendations.

1. Report details

- 1.1 As background and for context in response to the detailed options debated at full Council there are a number of options that can be further developed in conjunction with partner agencies.
- 1.2 Local suppliers of fireworks and their premises are licensed by Greater Manchester Fire and Rescue colleagues for the storage and subsequent sale of the products. Officers from Trading Standards and Licensing deal with the underage sale issues from these premises and the safety of the products themselves, while colleagues from the Community Safety team coordinate with Greater Manchester Police and other agencies the yearly intensive 'Operation Treacle' plan that targets these premises and coordinates all of the above actions. This work is pulled together prior to November each year and this gives an ideal opportunity to embed other options or initiatives at that stage.
- 1.2 For information the Challenge 25 scheme that is operated by the Trading Standards and Licensing team is a nationally recognised voluntary scheme that is not embedded in legislation that can be enforced, however this scheme could be adapted to suit the purpose in an attempt to educate the firework retailer of their responsibilities.
- 1.3 It would seem appropriate to task a small group of officers from across the agencies detailed above so that the Council motion can be developed into an action plan for consideration and recommendation.

2. Options (including recommended option)

- 2.1 At this early stage it is difficult to expand on the options available without the input from partner agencies and it is recommended that this piece of work is commenced and reported back to the Overview and Scrutiny board for consideration.
- 2.2 Therefore it is recommended that Officers from Public Protection work in partnership with Greater Manchester Fire and Rescue and the Council's Community Safety team to develop an action plan that can be reported back to Overview and Scrutiny for further recommendations

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Briefing to Overview and Scrutiny Board

Date: 03/03/2020

Subject:

United Nations – Sustainable Development Goals

For Information

Report of:

Jonathan Downs (Corporate Policy Lead) /
Mahmuda Khanom (Policy Support Officer), x.5691

Sign-off:

Rebekah Sutcliffe, Strategic Director of
Communities & Reform (20.02.2020)

Summary of the issue:

The purpose of this report is to highlight how Oldham is championing and implementing the United Nations Sustainable Development Goals, providing an overview of the work that is being undertaken across the organisation to support this.

Recommendations to Overview and Scrutiny Board:

To note the work being undertaken by Oldham that contributes to the ambitions of the UN's Sustainable Development Goals.

1 Introduction

- 1.1 The Sustainable Development Goals (SDGs) are a collection of 17 global goals set by the United Nations General Assembly in 2015 as a "blueprint to achieve a better and more sustainable future for all".
- 1.2 In July 2019, at Oldham's Full Council meeting, a unanimous motion was passed to commit Oldham to the 17 Sustainable Development Goals set out at the United Nation's 2030 Sustainable Developmental Agenda meeting, 'as far as it is practicable and within its power and resources'.
- 1.3 The purpose of this report is to highlight how Oldham is championing and implementing the SDGs, providing an overview of the work that is being undertaken across the organisation to support this. Please note, this report provides a high-level summary of the work which aligns to each goal. It is not an exhaustive list of all Council activity in relation to the SDGs.

2. Sustainable Development Goal 1 – No Poverty

‘End poverty in all its forms everywhere’

2.1. Oldham Council is committed to tackling poverty and inequality, helping everyone across the borough to achieve their full potential. This includes:

- Providing financial support to residents through **Oldham’s Welfare Rights Service**, advising about entitlement to welfare benefits and supporting residents to challenge benefit decisions.
- Establishing the **Oldham Poverty Action Group (PAG)** in 2013 which includes representatives from the voluntary, community, faith and social enterprise sector, Oldham Council, housing associations, local businesses and DWP representatives. The Poverty Action Group meets with the overall aim to reduce the impact of poverty on the most vulnerable people in the borough. This has included working with the Department for Work and Pensions to change how benefit sanctions are administered and supporting the Oldham Food Network successful crowdfunding efforts for Oldham’s foodbank kitchen.
- Helping people into employment through **Get Oldham Working and the Career Advancement Service**, which has secured over 6264 work related opportunities for Oldham residents to date.
- Delivering the award-winning **Warm Homes Oldham** programme which continues to pull people out of fuel poverty every year. So far, an estimated 6000 people have been helped out of fuel poverty because of the scheme.
- Redirecting Council spend through our **local wealth building** approach, which currently sees 55% of all Council spend retained within Oldham (and over 80% in GM) creating more opportunities for Oldham residents.
- Working with the Department of Education and Oldham Education Commission to deliver Oldham’s **Opportunity Area** programme, aiming to improve social mobility and using education as a key driver to achieve this.
- Undertaking **Poverty Proofing Audits** in schools, which aims to support schools to identify and overcome the barriers to learning that children and young people from families with less financial resources face. To date three schools in Oldham have been audited: Broadfield Primary School, St Hilda’s CE Primary and Hathershaw College. The next steps will be to review the process and learning from this with a view to carrying out 3 more pilots.
- Successfully achieving accreditation as **Foundation Living Wage Employer** in November 2019. The accreditation commits Oldham Council to paying at least the Foundation Living Wage of £9 per hour to all staff, and to work with suppliers to ensure that they do the same. This rate is above the Government’s current National Living Wage of £8.21.

Next Steps

- 2.2 Oldham Council will continue to work co-operatively with our communities and our partners to reduce poverty together. At present, The Council is engaged in a national pilot alongside three other local authorities and being led by the Children's Society, to explore how crisis support can be better co-ordinated. The pilot involves the scrutiny of the Council's Local Welfare Assistance Scheme and explores how it is used in relation to other sources of crisis support from VCFSE partners. The aim is to ensure that resources are maximised through better co-ordination and elimination of duplication to ensure that no-one falls through the welfare safety net.
- 2.2 We are supporting a Poverty Truth Commission (led by Action Together) aimed at putting the voice of people experiencing poverty at the heart of our decision and policy making. The findings of this work will be used to inform the Council's development of a poverty strategy and action plan to inform changes that we may need to make to our systems, processes and procedures, within and across organisations to tackle poverty in the borough.
- 2.3 Additionally, at a GM level, Oldham is participating as a pilot authority in a project to explore the impacts of welfare reform and Universal Credit on Council services and on recipients, with a view to informing systems change to ensure people receive the help they need when they need it and lobby, with GMCA, for changes to Government policy where needed.

3. Sustainable Development Goal 2 – No Hunger

'End hunger and achieve food security'

- 3.1 Oldham Council is working to tackle food poverty across the borough, aiming to ensure that all people have access to high quality, nutritious food. This includes:
 - Establishing a cross-sector food partnership to develop a sustainable approach to food in Oldham. The '**Growing Oldham: Feeding Ambition**' Partnership is chaired by Oldham Council and has been meeting regularly since it was established in 2016. The purpose of Growing Oldham: Feeding Ambition is to work in partnership to support key food priorities and drive a sustainable and co-operative approach to food, Coordinates approaches through closer partnership working.
 - Delivering the provision of free food and enrichment activities during school holidays for disadvantaged children. Oldham's **Holiday Hunger** scheme aims to match food provision with holiday enrichment activity. The scheme has grown over the past year and proposals are in place to extend provision for a further two years, across all 13 weeks of the school holidays.
 - Supporting Oldham's **emergency food providers**, including Oldham Foodbank. In 2019, as part of potential EU Exit mitigation planning, £20k was committed to strengthen and increase resilience in the emergency food provision sector in Oldham. Doctors, social workers, health visitors, CAB, and police all receive training about the offer of Oldham Food Bank and each organisation can refer people to the food bank for emergency food supplies.
 - Coordinating the delivery of '**Fair Access to Food For All**' in Oldham through Growing Oldham: Feeding Ambition. The Partnership captures insight from all parts of

Oldham's food system and effectively links strategic policies and decisions around food, to actions making a real difference on the ground. Through these relationships across people and partners, the group can realise a lasting and effective approach to the future of food in Oldham.

- Participating in **The Food Chains 4 EU** project is an INTERREG European-funded programme led by Oldham Council and Manchester Metropolitan University on behalf of GM. Working with international partners from Netherlands, Italy, Bulgaria and Romania, it is looking at informing and influencing regional strategic priorities. Food Enterprise is one of the main focusses in how regional funding can be used grow the sustainable food and drink sector for Greater Manchester. Oldham recently co-hosted a GM Peer Review, bringing international experts from the participating countries into the region to look at four key issues – including Food Enterprise – and how the current training, business planning and development for food businesses could be strengthened further.

Next Steps

- 3.2 The *Growing Oldham Feeding Ambition* Partnership will continue working with communities and partners across Oldham to tackle food poverty across Oldham. Expert support is being provided by Foodsync to develop this partnership, our vision for food in the borough and the action plan to achieve Sustainable Food Cities Silver Award.
- 3.3 There is a commitment, subject to securing continued funding, to increase and expand the Holiday Hunger initiative. As well as to explore how we can commit to a long-term plan (e.g. 5 years) that alleviates child food poverty, both inside and outside of the school day.

4. Sustainable Development Goal 3 – Good Health and Wellbeing

‘Ensure healthy lives and promote well-being for all at all ages’

- 4.1 In Oldham we are committed to creating the conditions for residents to take greater control over their own lives, including their health and wellbeing. Our approach to improving the health and wellbeing of our residents is based on the three pillars of the Oldham Model:
 - Thriving Communities – Enabling communities to make the right health and wellbeing choices and investing in community capacity.
 - Inclusive economy – Building wealth for our communities and the right type of business opportunity that provide jobs and career paths linked into Education for the people of Oldham
 - Co-operative services – Integrating services around local resident need. This includes:
 - Delivering Oldham's **Right Start Programme** which is a service that works with parents from pregnancy until children are five years old. The service provides a range of support from Right Start practitioners such as health visitors, community nurses and early years staff. These practitioners will work closely with other Right Start partners such as midwives, GPs, school nurses, early years settings and schools.

- Delivering the **Pre-school Oral Health Improvement Strategy** which embeds oral health improvement activity across the Right Start Service, School Nursing and preschools. The strategy includes establishing a culture that supports good oral health across Oldham, changing the culture so that there is a reduction in the use of feeding bottles containing sugared drinks, especially at night and engaging in social marketing programmes to promote oral health and uptake of dental services among preschool children and families.
- Implementing our **Thriving Communities Programme** which focuses on building on the strengths, people and groups that already exist within our communities and highlights how by using our community resources we can tackle problems earlier, rather than dealing with the symptoms later.
- Supporting our population to age well through our **Ageing Well** initiative is, supporting our older population to continue to thrive in employability. In March 2018, Oldham Council launched the Ageing Well Oldham Hub at Werneth Lifelong Learning Centre, a hub to help residents over the age of 50 further their career, get help with business funding and improve their overall health and wellbeing. Saddleworth and Lees has recently been named as one of the best places in Greater Manchester to grow old in the Greater Manchester Mayor's Age Friendly Challenge. The award recognises all the good work being carried out by a wide-range of organisations and groups, including the council, GPs, churches, residents, volunteers and partners.
- Providing a range of services to encourage and support residents to live healthier lives e.g. stop smoking services, weight management support and leisure services.
- Our **Making Every Contact Count (MECC)** programme promotes healthy behaviour changes such as stopping smoking, physical activity, eating healthily and positive mental wellbeing. The MECC approach encourages 'health chats' and sign posting. MECC aims to reduce health inequalities.

Next Steps

- 4.2 Oldham is working hard to continue our health and wellbeing priorities and improve the health and wellbeing of our residents. In 2020 we will be developing a new Health and Wellbeing Strategy which will set out our vision and priorities for improving health and reducing health inequalities in Oldham.

5. Sustainable Development Goal 3 – Good Education

'Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all'.

- 5.1 Oldham has a rich variety of schools, and a thriving community with signs of improving performance across many educational indicators. We are continuing to improve educational attainment across Oldham. This includes:
- Improving outcomes at a faster rate than national growth at: Good Level of Development (GLD) and Key Stages 1, 2 and 5. Work continues to improve outcomes

at Key Stage 4 and this is a key priority for the Service working with schools and the Opportunity Area in 2019-2020.

- Oldham's revised **Developing School Improvement Strategy** is also generating some interest beyond the Borough, given its ambitious objective of integrating the school improvement role of Multi Agency Team's (MATs) and the local authority in a sector led model - which will be predicated on a 'place based' philosophy.
- Oldham is making significant improvements for the education provisions for our children and young people with special educational needs. In September 2019, Ofsted/CQC revisited the borough and recognised Oldham's improvement journey and the positive changes made since 2017 in terms of provision for children and young people with SEND.
- To make education and learning accessible for all, our **Oldham Lifelong Learning (OLL) Service** offer a range of courses and qualifications to help our population improve their employment including nationally recognised qualifications in English and maths, including GCSE level. Other courses include vocational care and education courses, information and communication technology and digital Skills, languages and arts and craft.

Next Steps

5.2 Oldham Council will continue to work with our schools, The Opportunity Area and our parents to achieve our priorities set out in the Opportunity Area plan 2017-20. These priorities are:

- To ensure all children are school ready by the age of five.
- Raise attainment for all and raising it fastest for disadvantaged pupils.
- All children and young people to be ready for life, learning and work.

6. Sustainable Development Goal 5 – Gender Equality

'Achieve gender equality and empower all women and girls'

6.1 Oldham has taken steps forward to challenge gender inequality through series of initiatives and campaigns. This includes:

- Developing **The Oldham Domestic Violence and Abuse Strategy 2017-2020** which aims to tackle domestic violence and abuse. The Oldham Local Safeguarding Children's Board have responsibility for the formal governance of this Strategy, with the Domestic Violence and Abuse Partnership being the core body responsible for ensuring delivery of the action plan.
- In 2019 Oldham gained **White Ribbon Accreditation**, demonstrating Oldham Council's commitment to stop violence against women. To achieve accreditation, organisations are required to submit action plans which highlight how they will drive social change to strengthen gender equality and stop violence against women, improve organisational culture, safety and morale and increase knowledge and skills of staff to address violence against women.

- Ensuring any project, policy or proposal that has the potential to disproportionately impact on gender / sex is highlighted and, if possible, mitigated through the **Equality Impact Assessment** process.

Next steps

- 6.2 Oldham Council will continue to champion gender equality, including ensuring Oldham's workforce is representative of the communities it serves as part of the Workforce Strategy.

7. Sustainable Development Goal 6 – Clean Water and Sanitation

'Ensure access to water and sanitation for all'

- 7.1 Oldham Council has a responsibility under the Private Water Supplies Regulations 2009 to sample and monitor the water quality of Private water. This includes:

- Ensuring there is an adequate quality water supply to premises involved in food manufacture and food handling.
- As a Council, we have been actively promoting the refilling of drink bottles with water to staff and citizens to ensure there is greater access to water, but to also encourage sustainability and to reduce our reliance on single use plastics. Staff and building users, i.e. students at Lifelong Learning Centres, have been encouraged to carry a drink bottle and refill with water. Citizens have been encouraged to access free drinking water at designated water refill sites, i.e. organisations that have signed up to the Refill Campaign. Oldham Council sites, including Oldham Library and Lifelong Learning Centre, the Boathouse at Alexandra Park and Dunwood Park café have all signed up to the campaign. Oldham Council has promoted these sites plus other sites across the borough.
- In addition to supporting the Refill Campaign, Oldham Council is participating in a Greater Manchester (GM) initiative (co-ordinated by GMCA and the Environment Agency) to position water fountains in key locations across GM. Two water fountains have been identified for Oldham: one in the town centre and the other at a popular tram station.

Next Steps

- 7.2 Oldham is committed to carrying out its duties under the Private Water Supplies Regulations 2009 to ensure that our population has access to clean and safe water.

8. Sustainable Development Goal 7 – Affordable and Clean Energy

'Ensure access to affordable, reliable, sustainable and modern energy'

8.1 Working co-operatively with the community, the Council have developed several strategies to transform Oldham into a more energy efficient place and support our population access affordable and renewable energy. This includes:

- Implementing **Oldham's Climate Change Strategy 2013-2020** which sets out the way the Council will work in partnership with public, private and third sector organisations, as well as communities, to tackle the issues presented by climate change.
- Delivering several clean energy initiatives, including working in partnership with **Oldham Community Power**, a local community energy group to install community-owned renewable energy onto community and council owned buildings. This has included installing a 120kW solar PV system on Tommyfield Market, and around 220kW of solar PV has been installed on five schools and a community centre.
- Delivering Award-Winning **Warm Homes Oldham** programme is continuing to provide advice, support and energy saving measures to residents who are struggling to pay their energy bills and heat their homes.
- Leading the Interreg Europe funded **COALESCCE** project, which aims to build the community renewable energy sector across seven partner EU regions.

Next Steps:

8.2 The Council is developing a **Green New Deal Strategy** and is committed to achieving carbon neutrality by 2025, as well as achieving carbon neutrality as a borough by 2030.

8.3 Moreover, the new **Alexandra Park Eco-Centre** will run entirely from renewable energy generated on-site. In addition, a piece of feasibility work is underway looking at the potential to extract ground source heat from flooded disused coal mines using heat pumps, which could potentially provide low carbon heat to Oldham Town Centre.

9. Sustainable Development Work 8 – Decent Work and Economic Growth

'Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all'

9.1 Oldham is committed to creating the conditions for a fair and inclusive economy, set out in The Oldham Plan 2019-2022. Oldham's vision is for Oldham to become Greater Manchester's Inclusive Economy capital by making significant progress in living standards, wages and skills for everyone. This includes:

- Working with educational institutions, training providers and Lifelong Learning facilities to ensure a great education and vocational training offer and enable residents to be life ready and work ready.
- Helping people into employment through **Get Oldham Working and the Career Advancement Service**, which has secured over 7800 work related opportunities for Oldham residents to date.

- Delivering free advice, information and guidance through a range of employability programmes through Get Oldham Working, offering access to a range of accredited courses and training opportunities to upskill and increase individual educational attainment.
- Running the **Oldham Lifelong Learning (OLL)** Service which offers a range of courses and qualifications to help residents improve their employment including nationally recognised qualifications in English and maths, including GCSE level. Other courses include vocational care and education courses, information and communication technology and digital Skills, languages and arts and craft.
- Running the **Oldham Council Traineeship Programme**, a monthly initiative to get young people onto the career ladder. Whilst on the 6-month traineeship, candidates undergo employability training and receive assistance in finding progression opportunities towards the end of their traineeship.
- Providing support through **Ageing Well Oldham** which aims to help anyone over 50 get the support to further their career, get enterprise advice and health and wellbeing support.

Next Steps

9.2 We will continue to improve the skills base of adults while developing accessible pathways into work. We will continue to promote the value of higher-level study, ensuring it is linked to key sector priorities of the GM Local Industrial Strategy.

10. Sustainable Development 9 – Industry, Innovation and Infrastructure

‘Build resilient infrastructure’

10.1 Infrastructure plays an important part of people’s lives, contributing to our sense of identity and well-being, and bringing enjoyment and inspiration. Oldham Council is committed to building resilient infrastructure. This includes:

- Growing a sustainable new economy that builds upon our existing strong partnership with our voluntary and community sector. We have recently secured significant investment (£2.2m) from the **Local Access Fund**, working in partnership with our social enterprise sector, to provide more support for the sector’s development. This proposal purposefully seeks to develop alternative business models that will build and retain social enterprise skills in the town and offer stable, well paid employment for Oldham residents.
- The **Northern Roots** project which seeks to support the development of Oldham’s economy and build local skills as part of the development of the UK’s largest urban farm and eco-park. Initially the focus will be on investigating ways to enhance the sustainability and biodiversity of the site, to offer even greater opportunities for recreation and leisure for local people, and to promote growing and green enterprise projects. It presents a significant opportunity to work with local communities to

investigate ways that we can celebrate, protect and enhance our green spaces for the benefit of local people, the local economy and the planet.

- 99.1% of Oldham's Residents and Businesses have the potential to access **Fibre Internet** (speeds of over 24 Mbps). There are plans to launch access to 5G in Greater Manchester over the next few years. These will likely be centred around the city centre area. The combined authority has successfully bid for more than £23 million from the government to create a local full fibre network linking across the ten boroughs.

Next Steps

- 10.2 Implementing the recently approved proposals for a £306m town centre regeneration scheme, which will potentially include building 2,000 new homes and regenerating the town centre.

11. Sustainable Development Goal 10 – Reduced Inequality

‘Reduce inequality within and among countries’

- 11.1 Inequality exists in many forms and Oldham aims to reduce inequalities that exist in all areas including: health and wellbeing, economic prosperity, education, and access to services. This includes:
- Publishing a **Fairness Statement** that sets out the overall objective of achieving an Oldham which is fairer and a more equitable place for all. The Council aims to achieve fairness across the borough for staff and residents through delivering services that are accessible, sensitive and responsive to the diverse needs of Oldham's individuals, families and communities. Service design will prioritise community involvement, consultation and research enabling us to deliver services that meet the needs of our citizens.
 - Reducing inequalities in education through **The Opportunity Area programme**, which is a Government initiative targeting specific places to improve literacy and give children with disadvantaged backgrounds the language skills to excel in education.
 - Reducing financial inequality through **Oldham's Welfare Rights service**. The Welfare Rights Service provides free advice and support in relation to benefits, entitlement advice, assistance completing benefit forms, mandatory reconsideration, appeals and tribunals.
 - Delivering the **Locality Plan**, which aims to tackle the large inequalities in health outcomes that exist across the borough. To achieve this, we are addressing the wider determinants of ill health including access to good education and employment and focusing our efforts on early intervention and prevention. We are also working with people and communities to enable them to take more control of their lives, be more involved in their communities with a focus on eating better, being more active and reducing alcohol consumption and smoking prevalence.

- Helping local people with disabilities find and keep a job through **The Wellbeing Service** which gives advice about best practice in the recruitment and retention of disabled employees.

Next Steps

- 11.2 We will continue to identify and address the causes of inequality across Oldham, working with services through the Equality Impact Assessment Process to identify any potential negative impacts on any identified equality groups.

12. Sustainable Development Goal 11 – Sustainable Cities and Communities

‘Investing in public transport, creating green public spaces, and improving urban planning and management in participatory and inclusive ways’

- 12.1 We are committed to make Oldham a place where everyone feels safe and everyone can thrive. This includes:

- Improving Oldham’s air quality by changing the Council fleet to electric vehicles or, where that is not practical, vehicles that are compliant with Euro 6 lower emission standards. We will also support the wider change to electric vehicles across the borough by installing more charging points.
- Delivering a major tree planting programme and work with GM for look at opportunities to introduce a **Clean Air Zone** across the region.
- Continuing to invest in our 22 parks (two of which are green flag recipients), ensuring everyone in Oldham can access high quality public spaces for leisure and recreation.
- Exploring options to further develop Oldham’s Metrolink Service to create an ‘orbital’ tram route linking Oldham to Ashton-under-Lyne to boost connectivity across the boroughs. Transport for Greater Manchester’s (TfGM) long-term 2040 Transport Strategy aims to deliver several improvements to the transport network by 2025.
- Increasing the number of cycle routes by creating 65 miles of new cycling and walking routes, as part of a proposal for Greater Manchester to create the UK’s biggest network for people travelling by bike or on foot. The plans are part of a new 1,000-mile-long network – named **Beelines** – which will be the largest joined-up network in the UK and has been developed with all 10 GM authorities.

Next Steps

- 12.2 We will continue to invest in Oldham through our ambitious vision and strategic framework for the borough ‘Creating a Better Place’, which has been coproduced with partners, services, elected members, public sector organisations and different voices from our local communities to help clearly define regeneration ambitions, and to ensure that a vision was in place that was alignment with national, regional and local strategic priorities. This include the development and delivery of the Eco-Centre at Alexandra Park.

- 12.3 Culture is also central to the vision with facilities already delivered and the £13m project to transform the town's library into OMA – a new heritage and arts centre – getting underway in 2020. Momentum continues at Prince's Gate, with major players signing up to operate a supermarket and hotel at the scheme, kick-starting the wider regeneration of the Oldham Mumps area.

13. Sustainable Development Goal 12 – Responsible Consumption and Production

‘Ensure sustainable consumption and production patterns’

- 13.1 Oldham is committed to promoting sustainable consumption and production and promoting sustainable consumption largely through our behavioural change in the manufacture, use and disposal of goods. Environmentally friendly practices are also expected to save money through the more efficient use of available resources. This includes:
- Implementing a **Single Use Plastics Strategy** which aims to reduce the use of single use plastics in the organisation and across the borough wherever possible.
 - Delivering the **Get Oldham Growing project** which promoted local food growing and production. The programme works in partnership with local people, community groups and local organisations to improve peoples’ health, skills and environment through growing, cooking and eating local food.
 - Delivering the **Northern Roots** project, a 160-acre eco-park hosting many activities including the growing and processing of local organic food. The borough also has four community growing hubs – at Alexandra Park, Failsworth, Lees and Waterhead parks.
 - Continuing to deliver the Council’s **School Meals Provision** service which has won several sustainability awards for using local high quality, local produce.

Next Steps

- 13.2 We will continue to explore how we can become more sustainable as an organisation, including aiming to become paperless to reduce unnecessary waste.

14. Sustainable Development Goal 13 – Climate Action

‘Take urgent action to combat climate change and its impacts’

- 14.1 Our industrial ways of living mean greenhouse gas levels continue to rise, trapping CO2 in the air's atmosphere and its effects are evident with temperature rising, sea levels rising and recent Amazon fires. Oldham is dedicated to tackling climate change. This includes:
- Reducing our energy use and making our buildings more energy efficient to reduce the council’s energy costs as well as cutting carbon emissions, renovating the

corporate building stock to reduce the overall energy costs, associated carbon emissions and to take advantage of any opportunities for renewable energy generating technologies and associated subsidies which might exist.

- Implementing our **Carbon Reduction Commitment (CRC)** Energy Efficiency Scheme. The CRC Energy Efficiency Scheme is a mandatory government carbon tax scheme for large organisations. Oldham Council qualified to participate in Phase 2 of the scheme as our baseline electricity consumption is over 6,000MWh per annum. The purchase of carbon allowances costs the Council several hundred thousand pounds every year to comply. The Council is implementing ways to reduce its energy use, to reduce its energy bill and the cost of its CRC allowances.
- Developing Oldham's **Green New Deal Strategy** which will set out how we make the borough carbon neutral by 2030 and at the same time grow the green economy, creating jobs and training opportunities for residents in this high-value and fast-growing economic sector. One aspect of the new strategy will be a Citizens' Panel, which the Council will support to create and deliver its own climate change action plan, so that communities can improve their own neighbourhoods whilst tackling the climate and ecological emergency. The Council has set targets for carbon neutrality:
 - For the Council as an organisation by 2025
 - For the borough by 2030
 - As part of the Greater Manchester city region by 2038

Next Steps

- 14.2 Oldham is committed to radically cut carbon emissions from council buildings, schools and homes, maximising low carbon energy production and using available energy more efficiently. We will work towards significantly cutting carbon emissions from transport by encouraging modal shift and active travel.

15. Sustainable Development Goal 14 – Life Below Water

- 15.1 Oldham Council does not have any direct responsibility for supporting this Sustainable Development Goal, however, we actively work with our partners including the Environment Agency, RSPB and Canal and Rivers Trust to ensure that Oldham's waterways, lakes and reservoirs are protected.

16. Sustainable Development Goal 15 - Life on Land

'Halt and reverse land degradation and halt biodiversity loss'

- 16.1 Oldham is known for its renowned greenspace, including parks, woodland and wild moorlands. Oldham is committed to protecting and preserving our natural greenspaces and wildlife, this includes:
- Implementing two **Public Spaces Protections Orders (PSPOs)** to protect huge swathes of moorland and wildlife following several devastating fires over the last few years. The PSPOs ban fires and barbecues from being used on Oldham's moorlands.

- Creating more wildflower verges and meadows, creating natural corridors for bees and insects. Over time the variety of plant life will increase, helping to support even more wildlife species.
- Continuing to plant more trees to improve air quality, providing habitats for wildlife, and to absorb carbon.
- Delivering **The Green Dividend Fund** which puts residents at the heart of design, delivery and maintenance of community gardens and edible landscaping projects. So far over 500 households and 1,500 residents have been involved, many of whom were not previously active in their communities. Over 50 projects are being delivered in spaces across the borough and this activity is helping communities develop a shared sense of belonging and promoting closer neighbourhood ties through their enjoyment of greener spaces, as well as promoting and enhancing local biodiversity.

Next steps

- 16.2 Oldham is committed to preserving nature and wildlife and a significant amount of funding has helped to improve the moorland habitats for wildlife, including restoring areas severely damaged by fire, increasing the heather on the moor, creating wet heath and pond areas, restoring drystone walls, the regeneration of clough woodlands and the management of conifer plantations for wildlife.

17. Sustainable Development Goal 16- Peace, Justice and Institutions

‘Promote peaceful and inclusive societies for all’

- 17.1 At a local level, preserving peaceful communities through justice and ensuring services are available and inclusive to all is a key priority for Oldham’s Stronger Communities Service. This includes:
- Responding to community tensions, tackling hate crime, preventing violent extremism & counter-extremism (objectives in the **Community Safety and Cohesion Plan**).
 - Supporting the integration of migrant and new communities through a range of community development and engagement activities through **The Community Safety and Cohesion Partnership**. The partnership aims to support the integration of new communities, to prevent problems arising as a result of migration into the Borough and build positive relationships between new and existing communities. The current Community Safety and Cohesion Plan is currently being refreshed, ensuring it continues to align to Oldham’s wider strategic priorities.
 - Developing Oldham’s partnership **Serious Violence Strategy**, which will aim to prevent and tackle young people falling into crime. This will also include working with parents, helping them understand the implications of knife crime and gang violence.
 - Actively participating in the **GM Hate Crime Awareness weeks**, Oldham Pride and annual commemorative events including Holocaust Memorial Day and Remembrance Sunday.

Next Steps

- 17.2 We will work together with our communities and our partners to deal with issues such as reducing crime and anti-social behaviour, effective drug treatment, support for people experiencing domestic violence or hate crime, protecting you from fire and burglary, or nuisance neighbours.

18. Sustainable Development Goal 17 - Partnership for the Goals

‘Strengthen the Global Partnership for Sustainable Development’

- 18.1 Oldham has a strong and successful history of working in partnership. with its local organisation to support the delivery of a ‘Co-Operative Service, Inclusive Economy and Thriving Community’ set out in The Oldham Plan. Our partners work together to improve outcomes for people and places in the borough. This includes:

- Establishing **The Oldham Leadership Board**, a cross partnership group which is responsible for driving the Oldham Model, as set out in the Oldham Plan 2017-22 and sets the overall direction for the borough. The Board share a common vision ‘to make Oldham a place of ambition and are committed to working with each other and with the people of Oldham to create a productive place with healthy, aspirational and sustainable communities.
- Championing health and social care and **place-based integration and reform**. Oldham has led the way regionally and nationally in developing a model for public service that puts the needs of people and communities before that of individual organisations. The approach is supported across Oldham, through the Joint Leadership Team, the Oldham Leadership Board and, at GM through the Wider Leadership Team and the GM Health and Social Care Partnership.
- Working in partnership through Oldham’s Place Based Integration (PBI) initiatives which has seen multi-agency teams established to support residents and communities, providing a single approach to building resilience, informed by insight into what drives demand and shapes behaviour in communities, will there be a shift in inequalities that exist within the borough.
- Participating in the **Co-operative Councils’ Innovation Network**, a national Network of 28 local authorities committed to finding new ways of working with residents and partners to find solutions to the collective challenges facing our communities.

Next Steps

- 18.2 We will continue to work through our collective challenges by drawing on the energy and creativity of our workforce, residents and partners to find solutions together.

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Economy and Enterprise Cabinet Portfolio

RCR-10-14	Western Gateway Town Centre Land and Property Acquisitions	Director of Economy	June 2020	Cabinet
Description: To acquire strategic land and properties across the Western Gateway of the Town Centre Document(s) to be considered in public or private: Private for financial and commercial reasons				
ECEN-12-07	Oldham Heritage and Arts Centre Enabling Works	Director of Economy	March 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: The implementation of enabling works in relation to the development of a new heritage and arts centre and a new theatre. Document(s) to be considered in public or private: Part A Cabinet report (Oldham Cultural Quarter), 24th April 2017.				
ECEN-07-18	Hollinwood Junction Development Site - Disposal of land at Albert Street	Director of Economy	March 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: To approve the final terms for the disposal of land at Albert Street, Hollinwood. Document(s) to be considered in public or private: Private because it contains information relating to the financial and business affairs.				
ECEN-02-19	Tommyfield Market Options	Director of Economy	June 2020	Cabinet
Description: To approve recommendations relating to the future of Tommyfield Market. Document(s) to be considered in public or private: Report is to be considered in private due to commercial sensitivity and detail of financial/business affairs.				
ECEN-14-19	Northern Roots Update	Strategic Director Communities and Reform – Rebekah Sutcliffe	March 2020	Cabinet
Description: The Northern Roots project that was approved Jan 2019 is preparing to enter implementation stage. This report is to update Cabinet on progress with the project and seek permission to advance to the next phase. Document(s) to be considered in public or private: Private under Paragraphs 1 and 2 as individuals will be identified.				
ECEN-23-19	Alexandra Park Depot	Deputy Chief Executive – Helen Lockwood	June 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Consultant fees Document(s) to be considered in public or private: Cabinet Paper 28th January 2018 Public				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ECEN-20-19	Land to the North of the Lancaster Club, Broadway, Failsworth (1935 land) [Failsworth West]	Deputy Chief Executive – Helen Lockwood	March 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Document(s) to be considered in public or private:				
ECEN-02-20	Hollinwood Junction and Housing Delivery Options	Deputy Chief Executive – Helen Lockwood	June 2020	Cabinet
Description: Hollinwood Junction and Housing Delivery Options Document(s) to be considered in public or private: Report to be considered in private due to commercial confidentiality				
ECEN-03-20 New!	Creating a Better Place 2	Deputy Chief Executive – Helen Lockwood	March 2020	Cabinet
Description: To update on the progress of 27 January 2020 Cabinet Report on Creating a Better Place. Document(s) to be considered in public or private: Part B - NOT FOR PUBLICATION by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the business and financial affairs of the Council				

Education and Skills Cabinet Portfolio

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
EDS-08-19	Secondary Education Provision - Expansion of North Chadderton School	Managing Director, Children and Young People - Gerard Jones	March 2020	Cabinet Member - Education and Skills (Cllr Shaid Mushtaq)
Description: The report is seeking approval to award a contract for the expansion of North Chadderton School, following the completion of a tender procurement exercise. Document(s) to be considered in public or private: Private				

Children's Services Cabinet Portfolio

OHS-01-20	Targeted Youth Services	Managing Director, Children and Young People - Gerard Jones	March 2020	Cabinet
Description: To award contract for the delivery of integrated support services for Oldham's Young People Document(s) to be considered in public or private: To be considered in private due to commercial confidentiality				

Health and Social Care Cabinet Portfolio

HSC-05-19	Locality Plan	Strategic Director of Commissioning / Chief Operating Officer - Mike Barker	March 2020	Cabinet
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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: The NHS published the Long-Term Plan Implementation Framework which requires all Integrated Care Systems (ICSs) and Sustainability and Transformation Partnerships (STPs) to publish a strategic plan in their foot print. In Oldham's case, this is at Greater Manchester level. The GM Health and Social Care Partnership requested all 10 localities refresh their Locality Plans to feed into the GM Submissions. Document(s) to be considered in public or private: To be considered in Public				
HSC-01-20 New!	Report to Approve Contract Award for Advocacy Services	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	March 2020	Cabinet Member - Health and Social Care (Cllr Zahid Chauhan)
Description: This report seeks approval for the award of a contract for advocacy services in Oldham. Document(s) to be considered in public or private: Delegated decision report to be completed				

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Housing Cabinet Portfolio

HSG-03-20 New!	Statement of Community Involvement	Deputy Chief Executive – Helen Lockwood	June 2020	Cabinet
Description: Document(s) to be considered in public or private: Statement of Community Involvement				

Neighbourhood Services Cabinet Portfolio

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
NEI-03-19	Highways Improvement Programme 2019/20 - 2021/22	Deputy Chief Executive – Helen Lockwood	March 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
<p>Description: Cabinet approved the £12m Highways Improvement Programme for delivery over the financial years 2019/20 to 2021/22 in March 2019.</p> <p>As part of the Programme there will be several schemes/groups of schemes with values exceeding £250,000 hence the need for an item on the key decision document. This item relates to any decisions made on tenders exceeding £250,000 in the 2019/20 financial year to ensure prompt delivery of the programme.</p> <p>Document(s) to be considered in public or private: N/A</p>				
NEI-08-19	Growth Deal 3 Accessible Oldham Conditional Business Case	Deputy Chief Executive – Helen Lockwood	March 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
<p>Description: Oldham Council has been awarded a £6 million Local Growth Deal 3 grant by the Greater Manchester Combined Authority (GMCA) for the Accessible Oldham scheme. The scheme has already been granted Programme Entry status in the Greater Manchester Transport Capital Programme. The Combined Authority’s governance process requires the Council to prepare and submit Conditional and Final business cases to Transport for Greater Manchester (TfGM) in order for us to access the grant. Approval will be sought to submit the Conditional Business Case to TfGM for review by TfGM and subsequent approval by GMCA. Final business cases will be prepared for packages of work once the scheme has gained Conditional approval status.</p> <p>Document(s) to be considered in public or private: Proposed report: Growth Deal 3 Accessible Oldham Conditional Business Case.</p> <p>Conditional Business Case and accompanying appendices.</p> <p>Documents will be considered in private as they will contain commercially sensitive information.</p>				
NEI-09-19	GM Clean Air Plan - Approval to commence statutory consultation on key measures	Director of Economy	March 2020	Cabinet
<p>Description: Approval to commence statutory consultation on key measures</p> <p>Document(s) to be considered in public or private: Public report</p>				
NEI-17-19	A62 Huddersfield Road, Scouthead (Near Doctor Lane) Tender Award	Deputy Chief Executive – Helen Lockwood	April 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
<p>Description: Works involving the placement of an earth embankment to permanently support a dilapidated retaining wall.</p> <p>Document(s) to be considered in public or private: Private - contains commercially sensitive finance information.</p>				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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Social Justice and Communities Cabinet Portfolio

SJC-01-20 New!	Voluntary, Community, Faith & Social Enterprise (VCFSE) Sector Infrastructure Grant	Strategic Director Communities and Reform – Rebekah Sutcliffe	March 2020	Cabinet Member - Social Justice and Communities (Statutory Deputy Leader - Cllr Arooj Shah)
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Page 1 of 4

Description: The purpose of this report is to seek approval to award grant funding to Action Together, at a cost of £238,500, with an additional contribution of £32,000 from the CCG, to enable them to provide voluntary sector infrastructure support, including intensive and specialist organisational development, in Oldham for 2020-21.

Document(s) to be considered in public or private: Private - NOT FOR PUBLICATION by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because the report contains information relating to the financial and business affairs of an organisation.

Finance and Corporate Services Cabinet Portfolio

FCS-17-19	Revenue Monitor and Capital Investment Programme 2019/20 Quarter 3	Director of Finance – Anne Ryans	March 2020	Cabinet
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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Page 55	<p>Description: Description: The report provides an update on the Council’s 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 31 December 2019 (Quarter 3)</p> <p>Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 3</p> <p>Background Documents: Appendices – Various</p> <p>Report to be considered in Public</p>			
	FCS-02-20	Local Taxation and Benefits Discretionary Policies - 2020/21	Director of Finance – Anne Ryans	March 2020
New!	<p>Description: The report provides detail of proposed updates to discretionary policies already in place, these are:</p> <ul style="list-style-type: none"> - The Discretionary Rate Relief Policy - The Local Welfare Provision Policy - The Discretionary Housing Payment Policy - The Discretionary Council Tax Discounts Policy <p>Document(s) to be considered in public or private: Proposed report title: Local Taxation and Benefits Discretionary Policies - 2020/21</p> <p>Background documents - Various appendices.</p>			
	Green New Deal Strategy	Strategic Director Communities and Reform – Rebekah Sutcliffe	March 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: The Strategy to address carbon neutrality targets whilst boosting the green economy. Document(s) to be considered in public or private: Public				
FCS-04-20 New!	Charging Order and Insolvency Policy - 2020/21	Director of Finance – Anne Ryans	March 2020	Cabinet
Description: To outline the current arrangements in relation to the use of Charging Orders and Insolvency in the recovery of unpaid Council Tax, Non-Domestic Rates, Housing Benefit Overpayments and Sundry debt and to present a proposed updated policy for consideration. Document(s) to be considered in public or private: Proposed Report Title: Charging Order and Insolvency Policy - 2020/21 Appendices - various Report to be considered in public.				
FCS-05-20 New!	Wrigley Head Solar Farm	Strategic Director Communities and Reform – Rebekah Sutcliffe	March 2020	Cabinet
Description: Request for capital funding to develop a solar farm at Wrigley Head, Failsworth. Subject to receipt of ERDF funding via the 'Unlocking Clean Energy in Greater Manchester' Consortium Document(s) to be considered in public or private: Public				

Commissioning Partnership Board

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
CPB-16-19	Section 75 Agreement	Chief Executive/Accountable Officer NHS Oldham CCG	March 2020	Commissioning Partnership Board
Description: To provide notification of decisions to be taken by the Commissioning Partnership Board. Document(s) to be considered in public or private: Reports to be considered in private due to commercial sensitivity and details related to financial and business affairs.				
CPB-01-20 New!	S.75 Pooled Budget Monitoring Position - Month 9	Director of Finance – Anne Ryans	March 2020	Commissioning Partnership Board
Description: The report provides an update on the financial position. Document(s) to be considered in public or private: Documents are to be considered in public				
CPB-03-20 New!	Community Enablement Transformation Phase 2	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	March 2020	Commissioning Partnership Board
Description: Business Case to support the delivery of the Community Enablement Transformation Phase 2 Document(s) to be considered in public or private: Public				

Key:

New! - indicates an item that has been added this month

Notes:

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 MARCH 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
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1. The procedure for requesting details of documents listed to be submitted to decision takers for consideration is to contact the Contact Officer contained within the Key Decision Sheet for that item. The contact address for documents is Oldham Council, Civic Centre, West Street, Oldham, OL1 1UH. Other documents relevant to those matters may be submitted to the decision maker.
2. Where on a Key Decision Sheet the Decision Taker is Cabinet, the list of its Members are as follows: Councillors Sean Fielding, Arooj Shah, Abdul Jabbar MBE, Amanda Chadderton, Shaid Mushtaq, Zahid Chauhan, Ateeque Ur-Rehman, and Hannah Roberts.
3. Full Key Decision details (including documents to be submitted to the decision maker for consideration, specific contact officer details and notification on if a report is likely to be considered in private) can be found via the online published plan at:
<http://committees.oldham.gov.uk/mgListPlans.aspx?RPId=144&RD=0>

OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME 2019/20 AND PERFORMANCE MONITORING PLAN

PART A – MEETING PROGRAMME

MEETING DATE & VENUE	AGENDA ITEM	SUMMARY OF ISSUE	CABINET PORTFOLIO (link to Corporate Outcome)	RESOLUTION / RECOMMENDATION	Comments
Tuesday, 18th June 2019 6.00 p.m. Deadline for reports: 6th June 2019 Page 159	Children’s Services – Getting to Good	Update on Outcome	Children’s Services (Thriving Communities)	RESOLVED that: (1) the progress of Children’s Services against the issues identified in the OFSTED judgement of 4 th March 2019, including the development of an Improvement Plan to address those issues, be noted; (2) an update report on progress of the Children’s Services Transformation Plan and the Improvement Plan be submitted to the meeting of the Board to be held on 10 th September 2019.	
	Thriving Communities and Place Based Integration	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	RESOLVED that consideration of this item be deferred to the meeting of the Board to be held on 23 rd July 2019.	Requested by the Board in November 2018
	Northern Roots & Alexandra Park	Update on the report agreed at Cabinet	Economy & Enterprise (Thriving Communities)	RESOLVED that: (1) the objectives of the Alexander Park Eco Centre and the Northern Roots project be endorsed; (2) the progress to date in developing the Alexander Park Eco Centre and the Northern	Requested by Board in January 2019

				<p>Roots project be noted;</p> <p>(3) a site visit to the Northern Roots project area be arranged to enable the Board to further consider the potentials for activities and development of the project;</p> <p>(4) a six-month update report be submitted to the Board on the progress of the Alexander Park Eco Centre and Northern Roots project.</p>	
Page 160	Clean Air Update	Consultation on key measures	Neighbourhood Services (Thriving Communities)	<p>RESOLVED that:</p> <p>(1) the report be noted;</p> <p>(2) Members be provided with a briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from the clean air proposals.</p>	
	Children's Safeguarding	Consultation	Children's Services (Thriving Communities)	<p>RESOLVED that:</p> <p>(1) the proposed revised arrangements for children's safeguarding be endorsed and recommended to the Cabinet for adoption;</p> <p>(2) an update report on implementation of the new arrangements be submitted to the Board in March 2020.</p>	
	Council Motion: Improving Public Safety in Oldham's Night Time Economy	Report on actions related to the Motion	Neighbourhood Services (Thriving Communities)	<p>RESOLVED that:</p> <p>(1) the work already undertaken in support of the 'Ask Angela' scheme be noted;</p> <p>(2) information in the submitted</p>	Council Motion agreed on 12 Dec 18

				<p>report be included in the Council action update;</p> <p>(3) a further report be submitted to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme.</p>	
Page 161	<p>Council Motions: Tackling Dog Fouling and Nuisance</p> <p>Tackling Speeding</p>	Report on motions referred to the Overview and Scrutiny Board	Various	<p>RESOLVED that initial investigations be made into examples of best practice and the potential contribution of the Dog Trust, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.</p> <p>RESOLVED that further information and evidence be sought on the issues raised in the Motion, including the potential for further work with the police and the community, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.</p>	Council Motions agreed on 20 March 2019
<p>Tuesday, 23rd July 2019 6.00 p.m.</p> <p>Deadline for reports: 12th July 2019</p>	Get Oldham Working and Career Advancement Services (Work and Skills Strategy)	Update on the Strategy	Education and Skills (An Inclusive Economy)	RESOLVED that an update on the Oldham Work And Skills Strategy be brought back to the Overview and Scrutiny Board in 12 months' time.	Requested by the Board in July 2018

	Business Growth and Investment Strategy and Business Productivity and Inclusive Growth Programme	Update on the Work Programme (Strategic Investment Programme)	Economy and Enterprise (An Inclusive Economy)	RESOLVED that: 1. The update on the Business and Investment Review be noted. 2. An update on the Business and Investment review to be scheduled at an appropriate stage.	Requested by the Board in June 2018
	Oldham Council Libraries	Updated on Collaborative Schools	Economy and Enterprise (Cooperative Services)	RESOLVED that: 1. The overview of the Heritage, Libraries and Arts' Offer to schools be noted. 2. A discussion be scheduled related to access funding.	Requested by the Board in January 2019
Page 162	Thriving Communities	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	RESOLVED that: 1. The update on the Thriving Communities Programme be noted. 2. The request for support and engagement with the social prescribing roll-out across Oldham be agreed. 3. The request that elected members make community groups aware of the next tranche of Fast Grants be supported. 4. A further update be brought back to the Overview and Scrutiny Board in 12 months time.	Requested by the Board in November 2018
	Overview and Scrutiny Annual Report	Review of the Overview and Scrutiny During 2018/19	(Cooperative Services)	RESOLVED that the Overview and Scrutiny Annual Report for 2018/19 be commended to full Council.	
	Council Motions	Motions referred to Council by Full Council: Youth Council Motion re	Various	RESOLVED that: 1. A meeting be held with the Youth Council to discuss the motion, look at ways forward, review	

		Knife Crime Opposition Motion 1: Making a Commitment to the UN Sustainable Development Goals		national elements with a report back to the O&S Board and then Full Council. 2. The 17 goals be provided to officers who had an understanding of the issue, with responses co-ordinated into one report to come back to the Overview and Scrutiny Board.	
	O&S Board Work Programme:			RESOLVED that the Overview and Scrutiny Board Work Programme be noted and as follows:	
Page 163	Tackling Dog Fouling and Nuisance	Briefing Paper on issues raised in the motion	Neighbourhood Services (Outcome Driven Services)	1. The update related to Tackling Dog Fouling and Nuisance be noted. 2. Councillor Curley be nominated as the representative from the Overview and Scrutiny Board to work with officers to explore the campaign material and initiatives.	Requested by the Board on 18 Jun 19
	Tackling Speeding	Briefing paper on issues raised in the motion	Neighbourhood Services (Outcome Driven Services)	3. The update related to the Tackling Speeding motion be noted and that a workshop be arranged to discuss the way forward on the matter.	Requested by the Board on 18 Jun 2019
	Clean Air Update	Briefing paper for inclusion on the work programme	Neighbourhood Services (Outcome Driven Services)	4. The update related to the Clean Air – Idling of Vehicles and Bus Fleet Implications be noted.	Requested by the Board on 18 Jun 19
	Support to Community Groups re Community Assets	Request for a Task and Finish Group	Economy and Enterprise (Cooperative Services)	5. A Task and Finish Group be established to investigate the nature and extent of support available to community groups who sought to acquire the use of	

				Council owned assets for the promotion of community initiatives.	
Tuesday, 10th September 2019, 6.00 p.m. Deadline for reports: 30th August 2019	Integrated Commissioning Update (Oldham Cares Commissioning Arrangements Update)	Update on the service	Health and Wellbeing (Thriving Communities)	RESOLVED that: 1. the Board received a further update report at the meeting to be held in March 2020. 2. A Members' workshop be held to consider the issue of what details of services could be shared with / provided for elected members.	O&S Board October 2018
Page 164	Transport Capital Projects	Update	Neighbourhood Services (Thriving Communities)	RESOLVED that a further update on the Transport Capital Programme be submitted to the Board in March 2020.	O&S Board 5 March 2019
	Selective Licensing	Outcome of the Review	Social Justice and Communities (Outcome Driven Services)	RESOLVED that: 1. The Board would support the continuation of a Selective Licensing Scheme, noting that the form of the Scheme going forward would be subject to consultation and the determination of the Cabinet; and 2. The Chair further discuss the considerations of this Board with the relevant Portfolio Holders.	
	SEND Services	Updated on any outcomes from Ofsted / CQC	Education and Skills (Thriving Communities)	RESOLVED that: 1. The progress made against the expectations set out in the Written Statement of Action, the improvement and development of Special Educational Needs and Disability Services, and the forthcoming Ofsted and Care Quality Commission revisit be	Requested by Board in January 2019

				noted. 2. A further detailed report be submitted to the Board in December 2019 following the Ofsted and Care Quality Commission revisit.	
	Improvement of Public Safety in Oldham's Night Time Economy	Update on the work as statement in the motion referred to O&S	Social Justice and Communities (Cooperative Services)	RESOLVED that the work being undertaken across Greater Manchester in relation to improving public safety in the night time economy linked to the private hire and taxi trade and the ongoing work to promote the 'Ask Angela' and 'Street Angels' schemes be noted.	Requested by the Board on 18 Jun 19
Page 165	Children's Services – Getting to Good	Update report on the progress of the Children's Transformation Plan and the Improvement Plan	Children's Services (Thriving Communities)	RESOLVED that the Board receive an update in March 2020, with any statistical items or other responses to issues raised at the meeting to be included as briefings within the work programme report.	Requested by the Board on 18 Jun 19
Tuesday, 22nd October 2019 6.00 p.m. Deadline for Reports: 11th October 2019	Place Based Integration	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	RESOLVED that: 1. The report on Placed Based Integration and the information provided at the meeting be noted. 2. A separate session on Placed Based Integration be organised for January 2020.	Requested by the Board in November 2018
	Youth Council	Review of Knife Crime Motion Resolution	Childrens Services (Cooperatives Services)	RESOLVED that: 1. The report on Youth Violence and the Oldham Youth Offer and the information provided at the meeting be noted. 2. An update on the Oldham Youth Offer be received by the Overview	Council Motion

				and Scrutiny Board in 12 months time. 3. A workshop be organised to discuss the mapping exercise following the Youth Summit in February 2020.	
Page 166	SEND Strategy	Update on the Policy	Education and Skills (Cooperative Services)	RESOLVED that: 1. The mission and outcomes of the SEND Strategy be endorsed and the approach used be applied to other strategies being developed in Oldham. 2. Information related to the structure of Education Psychologists be sent to Board Members. 3. The Chair of the Overview and Scrutiny Board meet with the Assistant Director, SEND following receipt of the letter from Ofsted / CQC.	Policy
	Local Government Ombudsman Annual Letter	Update	Finance & Corporate Services (Cooperative Services)	RESOLVED that: 1. The Local Government Ombudsman Annual Review for 2018/19 be noted. 2. Information related to the figures from the previous year be circulated to Overview and Scrutiny Board members. 3. An update be received in 12 months-time and included information related to the outcome of the review.	Annual Review
Tuesday, 26th November 2019					

<p>6.00 p.m.</p> <p>Deadline for Reports: 15th November 2019</p>					
	Advertising A-Boards and Sign Policy Review	Review of scheme approved in 2018	Neighbourhood Services (Outcome Driven Services)	RESOLVED that the report be noted and not further reports on this issue be required.	Requested by Board in October 2018
Page 167	Youth Justice Plan	Annual Report	Social Justice and Communities (Thriving Communities)	Deferred until 17 th December 2019. AGREED that: (1) The Youth Justice Strategic Plan Annual Report be endorsed; (2) Work be undertaken with elected members to highlight the service and the opportunities for Members to engage with and to promote the service. (3) It be recommended that an elected member sit on the Youth Justice Management Panel.	Policy Framework
Page 167	Care Leavers Housing Commitment	Information on the Policy	Planning (Cooperative Services)	RESOLVED that: 1. The report be endorsed and the proposals which would ensure that care leavers receive the support of full rehousing duties up to the age of 25 years be commended to Cabinet. 2. Officers report back to this body further when there are significant developments in respect of the rehousing duties owed or made available to care leavers up to the age of 25 years that the Overview and Scrutiny Board may need to consider.	Policy Framework
	Climate Change	Information on the Strategy	Finance and Corporate Services (Thriving Communities)	RESOLVED that the breadth and ambition of the Oldham Green New Deal Approach, and the commitment of the Council to this ground-	Policy

				breaking approach be noted.	
Tuesday, 21st January 2020 6.00 p.m.	Libraries	Update on the provision of the service including in-depth collaborative schools offer and extension of home services to community centres and similar venues	Education and Skills (Cooperative Services)	RESOLVED that: 1. The update be noted. 2. A report to be brought to a future meeting on the relationship with schools. 3. The Board's congratulations be passed to the Service on its development.	Update requested by the Board in January 2019
Deadline for Reports: 10th January 2020					
Page 168	Generation Oldham	Update to include information on how the programme was offered across Greater Manchester	Finance and Corporate Services (Outcome Driven Services)	RESOLVED that: 1. The success of Oldham Community Power in consolidating its position after the Phase 1 installations be noted. 2. The ongoing work to scope a potential Phase 2 of OCP's scheme be noted. 3. The success of the COALESCE project in influencing Greater Manchester's environmental strategy and delivery plan at the highest level be noted. 4. A further report be received after the Citizen's Panel had been set up.	Update requested by the Board in January 2019
	SEND Services	Update on the services and progress against the Written Statement of Action (WSOA)	Education and Skills (Thriving Communities)	RESOLVED that: 1. The Overview and Scrutiny Board commended the Local Partnership for the efforts made between 2017 – 2019 which had resulted in a positive Ofsted re-visit letter that commended the transformational changes and improvement in outcomes	Requested by Board in January 2019 and September 2019

				<p>achieved over the two years.</p> <p>2. The Overview and Scrutiny Board requested an update report in January 2021.</p>	
	Safeguarding Adults Board Annual Report	Annual Report	Health and Wellbeing and Children's Services (Thriving Communities)	<p>RESOLVED that:</p> <p>1. Members noted the priority areas of work for 2018/19.</p> <p>2. A further update be brought to the Board in twelve months.</p>	
	Alexandra Park Eco-Centre and Northern Roots	Update on the progress of the project	Economy and Enterprise (Thriving Communities)	<p>RESOLVED that:</p> <p>1. The progress made to date regarding the Alexandra Park Eco-Centre and Northern Roots be noted.</p> <p>2. The date and time of the workshop to consider legal and governance structures on Monday, 3rd February 2020 at 5.30 pm be noted.</p>	Update requested by the Board on 18 June 2019
<p>Page 10</p> <p>Wednesday, 3rd March 2020 6.00 p.m.</p> <p>Deadline for Reports: 21st February 2020</p>	GM2040 Delivery Plan and Transport Capital Programme	Annual Update and Update on Programme	Neighbourhoods Services (An Inclusive Economy)		Updated requested by the Board in March 2019 and in September 2019
	Virtual School	Annual Report and Term Update	Education and Skills (An ambitious and socially mobile borough)		Update requested by the Board in March 2019
	Oldham Education Disadvantage and	Update on Educational Impact	Education and Skills (An ambitious and		Update requested by the Board in

	Social Mobility		socially mobile borough)		March 2019
	Resident First Programme (Briefing Note)	Delivering Digital by Design Update	Finance & Corporate Resources (Cooperative Services)		O&S Board 5 March 2019
	Children's Safeguarding (Briefing Note)	Updating report on the implementation of the new safeguarding arrangements	Children's Services (Cooperative Services)		
	Children's Services – Getting to Good	Updated report on the improvement journey	Children's Services (Cooperative Services)		Requested by the O&S Board in September 2019
Page 170	Oldham Cares Commissioning Arrangements Update	Further update – simplifying the message	Health and Wellbeing (Thriving Communities)		Requested by the O&S Board in September 2019
	GM Clean Air Plan	Update on consultation	Neighbourhood Services (Thriving Communities)		
	Council Motions Update	Update on Motions referred to O&S Board by Council	Various		

PART B – ONE OFF MEETINGS AND WORKSHOPS

Date	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
TBC	Greater Manchester Spatial Framework	Update on the Development	Housing (Thriving Communities)			
TBC	Heritage, Libraries and Arts Offer to Schools	Discussion to be scheduled related to access funding	Economy and Enterprise (Cooperative Services)		Meeting to be scheduled between the Chair of Overview and Scrutiny Board and the Head of Heritage, Libraries and Art (from 23 Jul 19)	

24 Sep 2019	Tackling Speeding	Workshop to be held to discuss the way forward	Neighbourhoods Services (Cooperative Services)		Workshop agreed 23 July 2019. Workshop took place on 24 September 2019. Proposals to come forward to Board and be reported to Council. Areas to be explored and reported back to Board.	
TBC	Community Assets	Task and Finish Group to be established to investigate the nature and extent of support available to community groups seeking to acquire use of Council owned assets for promotion of community initiatives	Economy & Enterprise (Cooperative Services)		Task and Finish Group agreed 23 July 2019. Further information provided on 22 Oct 19 following visit to Wigan. Meeting to be organised. Meetings held. Work in progress.	
P 2019 171	Youth Council Motion: Knife Crime	Meeting to be held to discuss the motion, look at ways forward, review national elements and report back to the Board and then Full Council	Children's Services (Thriving Communities)		Meeting held with the Chair and Youth Council representatives on 24 Sep 2019. Youth Council attending the O&S Board meeting on 22 October 2019. Workshop to be organised after Youth Summit in February 2020. Further report in October 2020.	
14 Jan 2020	Placed Based Integration	Workshop to be organised to discussed way forward	Economy and Enterprise		Workshop held on 14 January 2020.	

PART C – OUTSTANDING ISSUES – DATES TO BE DETERMINED

When Discussed	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
	Adult Safeguarding –	Update to the Board	Health and		To be received following	

	Deprivation of Liberty Safeguards		Social Care (Thriving Communities)		updated legislation.	
	Early Help / Prevention Review	Update	Policing and Community Safety (Thriving Communities)			
	Multi-Agency Safeguarding Hub (MASH)	Update on the service	Policing and Community Safety (Thriving Communities)			
10 January 2019	Council Motion: Keeping our Villages and Rural Areas HGV Free	Update	Neighbourhood Services (Cooperative Services)		Board endorsed the outcome of the workshop. Update on further work with groups.	
Page 172	Oldham Safeguarding Children Board Annual Report	Annual Report	Children's Services (Thriving Communities)		18 month report to be prepared following implementation of new children's safeguarding arrangements.	
	Oldham Town Centre Masterplan (to include an update on the Town Centre Parking Strategy)	Update to the Board	Economy and Enterprise (An Inclusive Economy)		Updates requested in November 2017 and January 2018; scheduled June 2020	

PART D – ACTIONS FROM PREVIOUS MEETINGS

Date of Meeting	Title of Report	Directorate	Action(s)	Date Completed and Outcome
18 Jun 19	Council Motion: Improving Public Safety in Oldham's Night Time Economy	People & Place	Update probe provided to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme	Update received 10 September 2019
18 Jun 19	Council Motion: Tackling Dog	People & Place	Initial investigations be made into	This was further considered at the

	Fouling and Nuisance		examples of best practice and the potential contribution of the Dogs Trust and the matter be considered further at the next meeting of the Board (23 Jul 19) in conjunction with the work programme.	O&S Board meeting held on 23 July 2019. Councillor Curley was nominated to work with officers to explore campaign materials and initiatives.
18 Jun 19	Council Motion: Tackling Speeding	People & Place	Further information and evidence be sought on the issues raised in the Motion including the potential for further work with the police and the community and the matter be considered further at the next meeting (23 Jul 19) in conjunction with the work programme.	The briefing note was received on 23 July 2019. The Overview and Scrutiny Board agreed that a workshop be arranged. Workshop held on 24 Sep 2019.
18 Jun 19	Clean Air Update	People & Place	Members be provided with a briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from clean air proposals.	The Board received an update on idling of vehicles and bus fleet implications on 23 July 2019. Update received in November 2019 and March 2020.
18 Jun 19	Children's Safeguarding	Children's Services	Update report on the implementation of the new arrangements be submitted to the Board in March 2020.	Safeguarding scheduled on 26 November 2019. Update on the new arrangements scheduled in March 2020.
18 Jun 19	Children's Services – Getting to Good	Children's Services	Update report on the progress of the Children Services Transformation Plan and the Improvement Plan be submitted to the Board on 10 September 2019.	Report submitted on 10 September 2019 and 3 March 2020.
18 Jun 19	Alexandra Park Eco-Centre and Northern Roots	Strategic Reform	<ol style="list-style-type: none"> 1. A site visit to the Northern Roots Project area be arranged. 2. A six-month update report be provided to the Board on the progress of the project. 	The site visit took place on 15 June 2019.

23 Jul 19	Council Motion: Making a Commitment to the UN Sustainable Development Goals	Various	Report to be brought back to O&S on the 17 goals	To be discussed on 3 March 2020.
10 Sep 19	Oldham Cares Commissioning Arrangements	Health and Wellbeing	Members' workshop be held to consider the issue of what details of services should be shared with/provided for elected members	To be discussed on 3 March 2020.
10 Sep 19	Children's Services – Getting to Good	Children's Services	Further information related to performance regarding early intervention and children in need and detail related to Out of Borough replacements and vacancy and turnover figures.	Information provided on 22 Oct 2019 and 3 March 2020.
22 Oct 19 Page 174	SEND Strategy	Education and Skills	Organisation Structure to be sent to members Chair to meet with the Assistant Director, SEND to discuss outcome letter when received	
22 Oct 19	Local Government Ombudsman Review	Finance and Corporate Services	2017/18 Figures to be sent to Board Members	Information sent 24 October 2019
21 Jan 20	Alexandra Park Eco-Centre and Northern Roots	Economy and Enterprise	Workshop to be arranged to consider legal and governance structures	Workshop arranged for 3 February 2020

OVERVIEW AND SCRUTINY BOARD – 3rd March 2020

GENERAL EXCEPTION AND SPECIAL URGENCY DECISIONS

Background

The Chair (or their nominee) is given powers in the Council's Constitution to give authorisation for key decisions to be made under the following rules:

Rule 13 – General Exception

Where the decision has not been placed on the Forward Plan, but it is possible to give 5 clear days-notice of the decision to be made, Rule 13 allows that the decision may be made where the relevant Executive Director has obtained agreement in writing from the Chair of the Overview and Scrutiny Board (or his/her nominee) of the matter about which the decision is to be made. Notice of this setting out the reasons why compliance with the 28-day notice period was impracticable will be made available at the offices of the local Authority and be published on the Council's website. Any decision made in this way is still subject to a potential call-in.

Rule 14 – Special Urgency:

In certain circumstances it may be impracticable both to:

1. Place the decision on the Forward Plan, and
2. Give 5 clear days-notice prior to the decision being made

Rule 14 allows that in these circumstances the decision may still be made where the decision maker has obtained agreement from the Chair of the Overview and Scrutiny Board (or his/her nominee) or if not available the Mayor or in their absence the Deputy Mayor. As soon as it is reasonably practicable after the decision maker has received agreement from the Chair of Overview and Scrutiny that the decision is urgent and cannot be reasonably deferred, a notice will be made available at the offices of the local Authority setting out the reasons why compliance with the 28 days was impracticable and this will be published on the Council's website. Where Rule 14 applies the decision is exempt from call-in.

For the Municipal Year 2019/2020 the Chair of the Overview and Scrutiny Board is Councillor McLaren

Subject Matter	Officer	Rule Applied	Date of Decision and Date of authorisation	By	Reason(s) for the decision
Local Full Fibre Network Contract Award	Carol Brown, Director of Environmental Services	Rule 14	Decision Authorisation: 23 January 2020	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed. The decision had not been placed on the Key Decision Document.
Care at Home Cluster Provider	Mark Warren, Managing Director, Community Health and Adult Social Care	Rule 14	Decision Authorisation: CPB, 30 January 2020	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed. The decision had not been placed on the Key Decision Document.
Independent Mental Advocacy Service (IMCA)	Jo Charlan, Planning and Commissioning Manager	Rule 13	Decision Authorisation: 29 January 2020	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed. The decision had not been placed on the Key Decision Document.
Strength-Based Approaches Training for Oldham Cares Workforce – Balance of Funding Request	Julia Veall, Director of Workforce and Organisational Development	Rule 13	Decision Authorisation: 14 February 2020	Councillor McLaren	DECISION AUTHORISED: For the recommendation in the report to be agreed by the Commissioning Partnership Board. The decision had not been placed on the Key Decision Document.

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of the Local Government Act 1972.

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